

Iceland Responsible Fisheries Foundation (IRFF)

Iceland Responsible Fisheries Certification Programme



Icelandic Haddock Commercial Fishery

3rd Surveillance Assessment Report

Certification Body (CB):	Global Trust Certification
Assessment team:	Vito Romito, Lead Assessor Dankert Skagen, Assessor
Fishery client:	Samtök fyrirtækja í sjávarútvegi (SFS) (Fisheries Iceland), The National Association of Small Boat Owners, Iceland (NASBO)
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Global Trust Certification

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Foreword

The Iceland Responsible Fisheries (IRF) Certification Programme is based on articles and substantive criteria from the United Nations Food & Agriculture Organization (FAO) reference documents, FAO Code of Conduct for Responsible Fisheries (CCRF(1995)) as well as the FAO Guidelines for the Ecolabelling of Fish and Fishery Products from Marine Capture Fisheries (2005/2009).

A full description of the standard-setting arrangements, normative references and processes can be obtained from the Iceland Responsible Fisheries Foundation owns and operates the brand of Iceland Responsible Fisheries including the certification programme.



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Glossary

- AIS Automatic Identification System
- B₄₊ Biomass of 4 years and older fish
- B_{lim} The biomass limit reference point below which there is a high risk that recruitment will be impaired and that the stock could collapse
- B_{loss} The biomass below which there is no historical record of recruitment
- B_{MSY} SSB that is associated with Maximum Sustainable Yield (MSY)
- B_{pa} Precautionary reference point designed to have a low probability of being below B_{lim}
- EEZ Exclusive Economic Zone
- EU European Union
- ETP Endangered, Threatened and Protected species*
- FAO United Nations Food and Agriculture Organization
- F_{lim} Fishing mortality which in the long term will result in an average stock size at B_{lim}
- F_{max} Fishing mortality rate that maximizes equilibrium yield per recruit
- F_{MGT} Management elected fishing mortality target/limit; usually specified in FMP
- FMP Fishery Management Plan
- F_{MSY} Fishing mortality which in the long term will result in an average stock size at B_{MSY}
- F_{pa} Precautionary reference point for fishing mortality to avoid true fishing mortality being above F_{lim}
- HCR Harvest Control rule
- ICES International Council for the Exploration of the Sea
- ICG Icelandic Coast Guard
- ITQ Individual Transferable Quota
- IUU Illegal, Unreported and Unregulated fishing
- IWC International Whaling Commission
- kt kilo tonnes
- MCS Monitoring, Control and Surveillance
- MII Ministry of Industries and Innovation
- MFRI Marine and Freshwater Research Institute (formerly MRI)
- MRI Marine Research Institute (now MFRI)
- MSY B_{trigger} ICES MSY framework parameter that triggers advice on a reduced fishing mortality relative to F_{MSY}
- MSY Maximum Sustainable Yield; the largest average catch or yield that can continuously be taken from a stock under existing environmental conditions
- NAFO Northwest Atlantic Fisheries Organisation
- NAMMCO North Atlantic Marine Mammal Commission
- NEAFC North East Atlantic Fisheries Commission
- NPA National Program Action
- NWWG North-Western Working Group (within ICES)
- SSB Spawning stock biomass; total weight of all sexually mature fish in the stock
- SSB_{MGT} Management elected SSB target/limit; usually specified in FMP
- SSB_{trigger} SSB level that acts as a trigger when the stock fall below a certain level
- TAC Total Allowable Catch
- UN United Nations
- VMEs Vulnerable Marine Ecosystems
- VMS Vessel Monitoring System

^{*}Species recognised by Icelandic legislation and/or binding international agreements to which the Icelandic authorities are party. Binding international agreements as applicable in Icelandic jurisdiction.



3 Executive Summary

This 3rd Iceland Responsible Fisheries (IRF) surveillance audit was conducted in late 2022 by a team of two auditors, Vito Romito and Dankert Skagen, MD, whose experience, qualification and responsibilities has been detailed below in Section 3.1. These auditors also took part in previous surveillance audits for this fishery. The site visits for the current surveillance were held on site, in Iceland. Meetings with the Client, industry, management, science and enforcement representatives were held on week commencing the 10th of October 2022 to gather information on the fisheries under assessment and to discuss progress relative to any open non-conformances, in addition to the desktop review part of the audit. This fishery audit was combined with the other 6 fisheries certified under the IRF program.

The fishery under assessment continues to remain in compliance with the IRF Standard Revision 2.0. Corrective actions and progress to close the active non-conformances are behind target and new corrective actions have been submitted by the Client and accepted by the CB. No new non-conformance has been identified during the 3rd surveillance activities. The Assessment Team recommends for the existing certification to be maintained.

3.1 Assessment Team Details

Vito Romito, Lead Assessor

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Dankert Skagen, MD, Assessor

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The Assessment Team for this assessment was as follows; further details are provided in Appendix 1:

- Vito Romito Lead Assessor, responsible for Section 2 (Compliance and Monitoring) and Section 3 (Ecosystem Considerations).
- Dankert Skagen Assessor, responsible for Section 1 Fisheries Management (which includes requirements on harvest control rule and policy, stock assessment and status, advice and decisions on TAC).

3.2 Details of applicable IRF Documents

This assessment was conducted according to the relevant program documents outlined in Table 1 below.

Table 1. Relevant GULF RFM program documents including applicable versions.

Document title	Version number, Issue Date	Usage
IRF Responsible Fisheries Management Standard Revision 2.0	Revision 2.0, June 2016	Standard
IRF Certification Requirements Revision 1.2	Version 1.2, October 2018	Process



4 Fishery Applicant Details

Table 2. Applicant details.		
Applicant Contact Information		
Organisation/Company Name:		Samtök fyrirtækja í sjávarútvegi (SFS) (Fisheries Iceland)
Date:		November 2020
Address:	Building:	
	Street:	Borgartún 35
	City:	Reykjavík
	Country:	Iceland
	Postal Code:	
Phone:		(354) 591 0300
Web:		<u>www.sfs.is</u>
Contact person:		Heiðrún Lind Marteinsdóttir
Position:		CEO
E-mail Address		heidrun@sfs.is
Applicant Contact Information		
Organisation/Company Name:		The National Association of Small Boat Owners, Iceland (NASBO)
Date:		November 2020
Address:	Building:	
	Street:	Hverfisgötu 105
	City:	101 Reykjavik
	Country:	Iceland
	Postal Code:	IS-101
Phone:		(354) 552 7922
Web:		www.smabatar.is
Contact person:		Örn Pálsson
Position:		Managing Director
E-mail Address		orn@smabatar.is

5 Units of Certification

The Unit of Certification (i.e., what is covered by the fishery certificate) is as described in the table below.

Table 3. Unit of Certification (UoC).		
Species:	Common name	lcelandic haddock (Ýsa)
	(ENG and ISL):	
	Latin name:	Melanogrammus aeglefinus
Geographical Area(s)		Iceland 200-mile EEZ within FAO Fishing Area 27
Stock(s)		Haddock in ICES Division 5.a (Iceland grounds)
Management System		Ministry of Industries and Innovation (Iceland)
		Demersal trawl;
		Long-line;
Fishing goor(s)/mothod(c)	Danish Seine net;
Fishing gear(s	// method(s)	Gill net;
		Hook and line (Handline) by small vessels;
		Gears from other Icelandic fisheries legally landing haddock*
Client Group		Samtök fyrirtækja í sjávarútvegi (SFS) (Fisheries Iceland), The National
		Association of Small Boat Owners, Iceland (NASBO)

* Comprised of all other gears contributing <1% to total Icelandic landings of the target species.



6 Assessment Process

This Assessment constitutes a summary evaluation of the applicant fisheries' continuing conformance (or not) to the relevant IRF Fisheries Standard and Scheme Requirements.

Surveillance audits are required to consider all sections of the IRF Standard, although this may take the form of a summary of relevant and new information that demonstrates the level of conformity to the criteria.

IRF surveillance audits are required to include:

- Compliance and progress of the fishery, specific to agreed corrective action plans against non-conformances raised in the initial certification or subsequent surveillance reports.
 - Sufficient detail on progress and evidence of close out shall be presented in surveillance reports.
- Changes in the management regime and processes that may affect the outcome of certification.
- New information on the status of stocks from recent survey, assessment and other information of a scientific basis that may affect the outcome of certification.
- Continued compliance with the IRF Standard.

Where areas of new non-conformity arise, these shall be managed in accordance with the Certification Requirements for assigning non-conformances.



6.1 Surveillance Meetings

The table below provides information about the on-site visit meetings held on October $11^{th} - 13^{th}$, 2022 in Iceland for the combined audit of the Icelandic cod, haddock, saithe, Golden redfish, common ling, tusk and summer spawning herring commercial fisheries.

Meeting	Personnel	Areas of discussion/agenda points
Date and		
Location		
Date: Tuesday 11 th October 2022 Location: Fornubúðir 5 220, 220 Hafnarfjörður, Iceland	Marine and Freshwater Research Institute (MFRI): Bjarki Elvarsson, Advisory Group Lead, MFRI. Lisa Anne Libungan, Stock assessment herring, MFRI. Steinunn Olafsdottir, Marine biologist, MFRI. GT Assessment Team: Vito Romito Dankert Skagen	 Stock Assessment, Status and Advice Time schedule for future benchmarks. Changes or revisions to sampling regimes? Contribution by observers at sea (does that mean Fiskistofa?) vs. at landings. At least for saithe, at sea sampling gets smaller fish, perhaps because that is what the freezer trawlers get. For some stocks (e.g. tusk), the number of samples is low – is it sufficient? Previously logistics has been mentioned as a problem – getting samples from landings far from the nearest observer. Is it still so? How about sampling from catches that are processed on board. Discards – updates or new studies? Plans for alternative approaches? Herring: There is a greater contribution from the East where summer spawners is 'bycatch'. How does that influence your control of the total catch over the whole year? We see the clever way of including the I. Hoferi contribution to natural mortality. Are there thoughts of other ways to verify the estimates? Any thoughts of revising reference points according to variations in natural mortality, and more in general: Any plans to revise reference points according to WGREF1-2 and other revisions of standards? Are there closures to protect herring nowadays? Tusk: The contribution from Subarea XIV. Any new developments or initiatives? Reasons for the shift in transfer of quotas – from negative to positive? Tusk was presumably less valuable than other species in the long liner fishery, still true? Ling. Apparently, the number of otoliths read goes down for the long liners but not for the trawlers. Problem? Golden redfish. Agreement with Greenland - practiced but not formally effective any more: plans to revise it Plans for firmer action to bring the fishing mortality down to the target as the stock is expected to decline? Recent changes in assessment method, ling and tusk in particular. Have a brief discussion

Table 4. Summary of assessment meetings that took place on October 11th – 13th 2022 in Iceland.



 Retrospective errors: Clearly, a good deal is being done on several stocks, noticed saithe in particular – is there more coming? A related question: Is there a better performance measure than Mohs rho? Another, perhaps related issue: Is this a case for really systematic studies of conflicting evidence in various sources of data – cfr. note on cod. Reference points: Thoughts on recent developments in ICES. How much does that matter for Iceland? Are there stocks where reference points cause problems (for example undue constraints on the fishery, difficulties with explaining changes and their implications etc.)
Ecosystem effects of the fisheries
 Non-Conformance 1: (applicable to all certified fisheries): Although required by legislation, there is evidence of extensive non-reporting/under-reporting of seabirds and marine mammals bycatch in fishing logbooks. Regarding NC 1, what are the updates and developments addressing the issue for 2021/2022? Non Conformance 2: There is insufficient evidence that adverse impacts of the cod, haddock and saithe fisheries on the following ecosystem components: Spotted wolffish, and; Common loon
are being considered and appropriately assessed and effectively addressed, consistent with the precautionary approach. Regarding NC 2, what are the updates and developments addressing the issue for 2021/2022?
 What survey abundance, interaction, catch and / or status updates information can be provided about the OSPAR listed threatened and/or declining species: 1) dogfish/spurdog, 2) Greenland shark 3) porbeagle shark, 4) basking sharks and 5) leafscale gulper sharks? Can the assessment team be provided with total catch in numbers of Grey skate (<i>Dipturus flossada / batis</i>) for the latest available MFRI survey? Any additional updates on the state of this endangered species / complex? Any specific management measures for this species? Whales. Have there been any recent interactions (past 2 years) with Blue whales and Northern right whales for the fisheries under assessment? Updates on the use of use bycatch mitigation measures on longline fisheries (e.g. tori lines, night settings, acoustic devices) for gillnetters (e.g. pingers trials, actual deployment, other) and for trawlers (escape panels, excluder devices, bobbins, rock hoppers) or equivalent practices? To what extent are such bycatch reduction devices / practices used in these fisheries? Harbour porpoise updates in Iceland (e.g. surveys), status and management? Any updates on the work carried out by Iceland in relation to the upcoming US MMPA seafood importing requirements? Do you have updated bycatch information in Icelandic fisheries (e.g. cod gillnets, lumpfish nets, other gear) for A) harbour porpoise, harbour seals, grey seals, harp, ringed, hooded and bearded seals or B) seabirds for 2020-2021? (data was provided for 2016-2019). Any updated MFRI or other reports on the by-catch of seabirds and marine mammals in Icelandic fisheries (not specifically relating to lumpfish)?



		 Habitat. The 2021 ICES Ecosystem overview report¹ highlights that based on analysis of electronic logbook data an area of about 79,000 km² in total was disturbed/fished by towed bottom-fishing gears in 2013, composing 10% of the ecoregion. This figure jumped to 132,485 km² in 2018, corresponding to ca. 17.5 % of the ecoregion's spatial extent. This happened despite the fact that overall bottom trawl effort has decreased (Figure 7) between 2013 and 2018. Is that because the effort has spread out more in the region? Have any management considerations being discussed or made on how to potentially manage the spread of bottom trawl gear effort across the ecoregion (e.g. use of roller gear and/or raised footrope sweep as done in the Alaska BSAI flatfish fleet, other)? Based on the findings of the Novasarc work a paper on the distribution of indicator VME taxa was published by Burgos et. al (2020)². 12 months ago, the MFRI noted that the group that produced this publication received additional funding to develop this work further including managemental aspects in 2021. It was also noted that "Novasarc II" is now ongoing and will concentrate on updating predictive models and discuss the output for managemental purposes. Are there research or management updates resulting from the work of this group? Last year the MFRI reported noted that they had proposed new closures to protect vulnerable ecosystems to the Ministry of Fisheries. Did these include coral areas, deep-water sponges, sea pen beds and/or hydrothermal vents? Have there been recent research updates, management actions or new VME closures (proposed or implemented) in the past 12-18 months? Any new studies, papers or reports on the Icelandic marine ecosystem's structure or foodweb dynamics relating to groundfish or pelagic species?
Date: Wednesday 12 th October 2022 Location: Skógarhlíð 14, 105 Reykjavík	Icelandic Coast Guard: Asgrimur L. Asgrimsson, Chief of Operations, Icelandic Coast Guard. Björgólfur H. Ingason, Chief controller, Icelandic Coast Guard; GT Assessment Team: Vito Romito Dankert Skagen	 Enforcement Laws and Regulations. In the past 12 months, have there been any significant amendments or changes to Icelandic fisheries laws / regulations with a bearing on enforcement activities? Post Covid operational updates. Has the level of resources and monitoring effort remained similar/changed in past 1-2 years? Have there been changes over the 2021/2022 season in the systems or patrolling vessels/assets used for enforcement (i.e. new vessels or other)? How many airborne fisheries patrol hours have been conducted over the last fishing season? Any other updates regarding enforcement assets (e.g. drones)? Use other electronic reporting systems? Boardings rate and type/ number of violations recorded (most recent year/season)? What are the most commonly occurring violations? Is enforcement data available by gear type or fishery (i.e. for cod, haddock, saithe, golden redfish, ling, tusk, herring under assessment)? Foreign vessels boarded? <i>Could you please provide us with tables/figures for this information as done in past years</i>? How many prosecutions and reprimands made against skippers did these activities (overall enforcement activities) result in? <i>Could you please provide us with tables/figures for this information as done in past years</i>? Are there many violations of fishermen fishing over their TAC, or buying new TAC late (for overages)?

¹ <u>https://www.hafogvatn.is/static/files/2022_2/ecosystemoverview_icelandicwaters_2021.pdf</u> ² <u>https://www.frontiersin.org/articles/10.3389/fmars.2020.00131/full</u>



		 This is the topic of Non Conformance 1. Enforcement of, and levels of compliance with, logbook reporting of interactions/bycatch between seabirds and marine mammal (especially in gillnets, longlines and trawl gear)? Is the new App in use in small vessels effective for catch recording? Updates and changes in the past 1-2 years? Any prosecutions for failing to report bycatch? This is the topic of Non Conformance 2. Spotted wolffish can now be released after capture as per new 2020 regulation. Are fishermen reporting released vs landed spotted wolffish as different entries in the logbooks? Any other information on the subject? Have there been any major changes in overall violation/compliance rate in the past 2-3 years? Reporting requirements and or issues with lost fishing gear (e.g. longline, gillnets)? Any changes to the range of monetary and operational penalties for infractions to fisheries regulations? Are there any repeating offenders in Icelandic waters? Any instances of serious IUU fishing by Icelandic or foreign vessels in the past 2 years?
Date: Wednesday 12 th October 2022 Location: Planned to be in at the Fiskistofa HQ but revised to remote video call due to staff unavailability.	Directorate of Fisheries/Fiskistofa: Erna Jónsdóttir, Head of Administration Division, Fiskistofa. Sævar Guðmundsson, Head of Department, Fiskistofa. GT Assessment Team: Vito Romito Dankert Skagen	 Legislation. Changes that matter? Plans for revisions – there was a process some years ago to revise fishery regulations as a whole, has it stopped? Any good places to find laws and regulations on the internet, English translations in particular. Rules and regulations for the smaller vessels – any updates for the past 2 seasons? Transfer of quotas, in particular between species. Is this a potential problem if they lead to overages – are there thoughts of revisions or modifications of that rule? Is there information about which species are source and receiver? What is the actual status now for accounting for expected catches by foreign vessels when setting the local TAC? Haddock and several others. Changes or revisions to sampling regimes? Contribution by observers at sea (does that mean Fiskistofa?) vs. at landings. At least for saithe, at sea sampling gets smaller fish, perhaps because that is what the freezer trawlers get. For some stocks (e.g. tusk), the number of samples is low – is it sufficient? Previously, logistics has been mentioned as a problem – getting samples from landings far from the nearest observer. Is it still so? How about sampling from catches that are processed on board. Discards – any monitoring activities by Fiskistofa?
		 How many days have directorate inspectors spent on board of fishing vessels in the last fishing season for which information is available? What is the average inspector coverage % on bottom trawlers, longliners, gillnetters (cod if possible) and pelagic trawlers? Can the assessment team be provided with figures for the 2021/2022 season, as done in previous audits? The short-term closure monitoring system was transferred to Fiskistofa in the fall of 2020. Regulation regarding the short-term closures was changed in 2020, and the size limit was increased for cod, which led to significant decrease in the number of closures." How many closures have there been in 2021/2022 for each species in question (cod, haddock, saith, redfish, ling, tusk, ISS herring)? Monitoring of less valued species including elasmobranchs in the catch record (landed species) – is this something which has been started already by Fiskistofa? We note that a number of shark species are listed by OSPAR as threatened and/or declining species: 1) dogfish/spurdog, 2) Greenland shark 3) porbeagle shark, 4) basking sharks and 5) leafscale gulper sharks? We discussed previously a report from the Icelandic National Audit Office (NAO) from 2018, noting that more quantitative data are needed to substantiate the



		 conclusions that rate if discards are low and that there are few irregularities in connection with re-weighing of catches after de-icing in Iceland. In continuing to review actions implemented to improve some of the shortcoming identified in the report, what progress / updates have there been in the past 12 months? Act No. 57/1996 empowers the Fisheries Directorate to monitor all weighing license holder by the Directorate detects a significant deviation of the percentage of ice in the vessel? scatch in a particular fish species, compared to the average ice percentage for that vessel, has this measured been applied in 2021/22? Are there examples of this? <u>Corrective Action relating to Non-Conformance 1</u> (applicable to all certified fisheries): <i>Although required by</i> legislation, there is evidence of extensive non-reporting/under-reporting of seabirds and marine mammals bycatch in fishing logbooks. Regarding NC 1, are there updates, new information or developments addressing the issue? <u>Corrective Action relating to Non-Conformance 2</u>: There is insufficient evidence that daverse impacts of the cod, haddock and saithe fisheries on the following ecosystem components: Spotted wolffish, and; Common Ioon are being considered and appropriately assessed and effectively addressed, consistent with the precautionary approach. Regarding NC 2, are there updates, new information or developments addressing the issue? According to section 2 of Act no. 57/1996, concerning the treatment of commercial marine stocks, discard of catches is prohibited. However, minor exceptions include: a) Non-value catches and b) Heads and other refuse from working or processing. What species or species groups are considered non value catches? 2021 Fiskistofa Annual report (https://www.fiskistofa.is/media/arsskyrslur/arsskyrsla-2021.pdf). We have questions about a few entries where we couldn't find and compare data in the 2021 report, especially the Afladagbók
Date: Thursday 13 th October 2022 Location:	Yann Rouxel, Bycatch Programme Manager	 Seabird bycatch data Adoption of bycatch reduction devices in the fleet Non Conformances relating to seabird bycatch and timeline for closure



Remote, Video Call	The Royal Society for the Protection of Birds (RSPB) GT Assessment Team: Vito Romito Dankert Skagen	
Date: Thursday 13 th October 2022 Location: Iceland Ocean Cluster (Hus Sjavarklasans ehf. (Grandagardi 16, Reykjavík) – new IRFF office	Client meeting (including closing meeting) Kristján Þórarinsson, Population Ecologist, Fisheries Iceland; Hrefna Karlsdóttir, Senior Advisor at Fisheries Iceland. Iceland Responsible Fisheries foundation (IRFF) Sigrid Merino, CEO, IRFF. GT Assessment Team: Vito Romito Dankert Skagen	 Brief review or key highlights of the 2021/2022 fishing season for cod, haddock, saithe, golden redfish, ling, tusk and ISS herring. Any key issues or updates from an industry perspective? Any significant changes in the management system, key laws or regulations in the past 12 months? Other regulatory updates of mention? Any updates relating to the day to day operations of the large and small fleet sectors? U.S. MMPA seafood importing requirements. What work has occurred in Iceland in the past 12 months to address these restrictions? Updates on the use of use bycatch mitigation measures on longline fisheries (e.g. tori lines, night settings, acoustic devices) for gillnetters (e.g. pingers trials, actual deployment, other) and for trawlers (escape panels, excluder devices, bobbins, rock hoppers) or equivalent practices? To what extent are such bycatch reduction devices / or practices used in these fisheries? Any updates? Non-Conforming Areas and Corrective Actions Corrective Action relating to Non-Conformance 1: Although required by legislation, there is evidence of extensive non-reporting/under-reporting of seabirds and marine mammals bycatch in fishing logbooks Regarding NC 1, what are the updates, new information or developments addressing the issue? Any recent updates relating to Non-Conformance 2: There is insufficient evidence that alvesse l sector about implementation? Is it helping collect bycatch information? Corrective Action relating to Non-Conformance 2: There is insufficient evidence that adverse impacts of the cod, haddock and saithe fisheries on the following ecosystem components: Spotted wolffish, and; Common loon are being considered and appropriately assessed and effectively addressed, consistent with the precautionary approach. Regarding NC 2, what are the key developments regarding spotted wolffish (e.g. relating to research activities and/or live releases in the fishery)? Has



 Corrective actions for active non-conformances, updates, clarifications and discussions. Reporting timelines and next steps in the audit process. Questions and answers.



7 Summary Findings

7.1 Relevant changes to Legislation/Regulations and the Management Regime

Fisheries legislation

Iceland has an established Marine Policy and a structured management system³ covering all commercial species, including haddock⁴. There is a principal Act (*last amendment No 116/2006*)⁵ and a number of supporting Acts and Regulations for the management of the fishery.⁶ Article 1 in the principal act states the overall objective for Icelandic fisheries management: *The exploitable marine stocks of the Icelandic fishing banks are the common property of the Icelandic nation. The objective of this Act is to promote their conservation and efficient utilisation, thereby ensuring stable employment and settlement throughout Iceland.*

Institutions

There are a number of inter-related government agencies within the system under the direction of the Ministry of Food, Agriculture and Fishery which has ultimate responsibility. The Ministry of Food, Agriculture and Fishery⁷ in Iceland is the principal management organization responsible for Icelandic fisheries and has the ultimate responsibility for fisheries management. They act according to law issued by the parliament (Alþingi), and according to advice from the Marine and Freshwater Research Institute (MFRI). The executive body is the Directorate of Fisheries (Fiskistofa)⁸, which is responsible for the implementation of Fishery Regulations on behalf of the Ministry. Key functions of the Directorate of Fisheries include implementation of regulations, collection and collation of fishery catch data, managing and policing the Icelandic ITQ system and supporting research, survey work and Coastguard surveillance activities. The Icelandic Coast Guard⁹ is responsible for control at sea, both of the catches and the quality of the vessels. It performs sea and air patrols and monitoring of fishing within the Icelandic zone. It also operates the Icelandic Maritime Traffic Service within its operations centre which has a key role in ensuring safety at sea but can also take action if the behaviour of a fishing vessels is unusual. The Marine and Freshwater Research Institute (MFRI)¹⁰ conducts a wide range of marine research and provides the Ministry with scientific advice. MFRI has wide international cooperation in all major fields of marine science, as indicated by its publication record¹¹.

A recent change in the legislation has facilitated surveillance of activities at sea, in order to facilitate enforcement of rules and regulations in fishing operations and handling of catches¹².

TAC and ITQ system

Limiting the total annual catch of haddock is achieved primarily by an annual TAC. The TAC is set by the Ministry taking advice from MFRI, which is responsible for collecting and analysing scientific data on the stock. Management also includes for a for consultation with stakeholders.

The MFRI advice is based on calculations done within the framework of ICES (The International Council for

6 https://www.stjornarradid.is/library/04-Raduneytin/Atvinnuvega---og-nyskopunarraduneytid/ANR-

- 7 https://www.government.is/ministries/ministry-of-food-agriculture-and-fisheries/
- 8 http://www.fiskistofa.is/english

³ http://www.fiskistofa.is/english/fisheries-management/

⁴_https://www.government.is/topics/business-and-industry/fisheries-in-iceland/fisheries-management/

⁵ https://www.althingi.is/lagas/nuna/2006116.html

ymislegt/Stj%c3%b3rn%20fiskvei%c3%b0a%202021-2022%20-%20loka%20-%20rafr%c3%a6n%20%c3%batg%c3%a1fa%20v2.pdf

⁹ http://www.lhg.is/english

¹⁰ https://www.hafogvatn.is

¹¹ https://www.hafogvatn.is/is/midlun/utgafa/ritaskra

¹² https://www.althingi.is/altext/stjt/2022.085.html



Exploration of the Sea)¹³ by the ICES North-Western Working Group (NWWG)¹⁴, according to standards approved by ICES in regular benchmark assessments¹⁵. ICES provides advice, which normally, but not necessarily is followed by MFRI and subsequently by the Ministry. The ministry also seeks advice from ICES on management plans.

In 2020, because of the ongoing Covid 19 epidemic, the advice was made by MFRI according to the management plan, based on an assessment performed by MFRI following ICES standards, without involving ICES.

There is a management plan in place for most commercial stocks in Iceland, including haddock, The statement by the Ministry on the management process was revised in 2022 and now states: *'The decision on the annual TAC for each stock is by law anchored in the formal advice presented by the Marine and Freshwater Research Institute in June each year. ICES provides advice as well so both ICES and the MFRI advise on research and harvesting policy in general. The recommendation given by the MFRI for the main commercial species is peer reviewed by the Advisory Committee (ACOM) of ICES every year. While the scientific advice has been closely followed by the Minister of Fisheries and Agriculture in recent years, the purely scientific advice is nonetheless subject to a wide formal and informal consultative process involving industry stakeholders et al'.¹⁶*

When harvest rules have been established in a management plan, as for haddock, the Ministry recognizes an obligation to set the TAC accordingly. The current management plan for haddock was last examined and approved by ICES in 2019.^{17,} The plan is publicly available ¹⁸.

The total annual TAC is distributed on vessels as individual transferable quotas (ITQ), managed by the Directorate. The ITQ system has evolved gradually in Icelandic fisheries management and was fully implemented in 1990. The legal basis for the ITQ system is the principal fisheries management act (116/2006)¹⁹. The main elements are:

- 1 Each vessel is assigned a quota share (%) in each stock, initially based primarily on catch history over a reference period.
- 2 The annual allowable catch for each vessel from each stock is obtained by multiplying the TAC of the year and the vessel's quota share (as a proportion).

Quotas can be transferred between vessels; this applies both to quota shares and annual catch allotments. For most stocks, including haddock, quotas can also be transferred between years and between species, but only within limits. Quota transfer is intended to promote rationalisation and thus increase profitability in the industry, as well as reducing the incentive for discarding, but there has been concern that it can be used to legalize over-exploitation of vulnerable but valuable species. An overview of the system is provided in Agnarson & al, 2016²⁰. A recent study of the transfer system in Iceland (Oostrich & al, 2020)²¹ describes the performance of this system in

17 https://ices-

^{13 &}lt;u>https://www.ices.dk/Pages/default.aspx</u>

^{14 &}lt;u>https://ices-library.figshare.com/articles/report/Northwestern_Working_Group_NWWG_/19771381?file=36007541</u>

¹⁵ <u>https://ices-</u>

library.figshare.com/articles/report/Workshop on the Benchmark Assessment and Management Plan Evaluation for Icelandic Had dock and Saithe_WKICEMSE /19258094 /

^{16 &}lt;u>https://www.government.is/topics/business-and-industry/fisheries-in-iceland/fisheries-management/</u>

library.figshare.com/articles/report/Iceland request to evaluate the current management plan for haddock in Icelandic waters in put_data_and_stock_assessment/18634076

¹⁸ https://www.hafogvatn.is/static/extras/images/02-haddock1325963.pdf

¹⁹ https://www.althingi.is/lagas/nuna/2006116.html

²⁰ https://www.sciencedirect.com/science/article/pii/S0308597X16302238

²¹ www.pnas.org/cgi/doi/10.1073/pnas.2008001117



detail and concludes that 'The trend toward individual quota and discard bans presents a challenge for mixed fisheries: how to avoid widespread under-utilization of quota due to choking effects of individual species for which quota is exhausted. Iceland's demersal fishery has met this challenge using the most elaborate set of balancing mechanisms in the world......The absence of persistent overfishing of individual stocks is attributed to limits that have been tightened over time and are very strict for the primary target species. These results highlight the potential for balancing mechanisms to facilitate sustainable exploitation of distinct interconnected resources and the importance of adapting implementation to local circumstances.'

Control of landings

All fish that is caught (with very few exceptions) has to be landed and the landings have to take place in authorized ports and weighed by authorized weighers²². These landings are reported to the Directorate and are the primary source of catch data. All landings have to be accounted against a quota. If the vessel does not have a quota for a landing, it has to buy one, and there is an efficient market for buying and selling quotas. To reduce the incentive for high-grading, undersized fish that is caught has to be sold but only part of the catch is subtracted from the quota and the fisher gets a strongly reduced price. The surplus goes to a fund to promote scientific work of the MFRI.

General fishing permits are of two types, a general fishing permit with a catch quota and a general fishing permit with a hook-and-line catch quota. In addition, parts of the total TAC is set aside for special purposes (for example Strandveidar²³, Bygdakvoti²⁴), mostly to support local communities and small scale fisheries.

Logbooks are compulsory, and recently, only electronic logbooks (or mobile phone apps) are accepted²⁵. The fishing year in Iceland runs from 1st September - 31st August.

Protective measures

These include area closures (temporary and permanent) and gear restrictions.

There is an extensive system of area closures that are to a large extent, but not exclusively, designed to avoid exploitation of cod at the spawning grounds in the spawning season and to avoid catching juvenile fish. Closures can be permanent or temporary. Permanent closures are according to regulations by the Ministry and can be valid for parts of the year or the whole year. They are intended to protect spawning grounds, nursery areas, vulnerable habitats etc. and most of them have been in place for many years. The latest revision was in 2019²⁶. Fiskistofa has recently launched a map solution (Hafsjá) to inform about all closures Permanent and short term as well as other information (**Figure 1**)²⁷.

26 <u>https://island.is/reglugerdir/nr/0960-2019</u> and

²² https://island.is/reglugerdir/nr/0745-2016

²³ https://island.is/reglugerdir/nr/0460-2022

^{24 &}lt;u>https://island.is/byggdakvoti</u>

^{25 &}lt;u>https://island.is/afladagbok</u>

https://island.is/reglugerdir/nr/0961-2019

^{27 &}lt;u>http://atlas.lmi.is/mapview/?application=haf</u>





Figure 1. Screenshot of an example of the map in Hafsjá. The coloured fields are various closures. One (with yellow outline in the West) has been marked, and the label at the bottom gives details of that regulation. The small dots are location of catches (all gears in this example).

Temporary closures are as a rule triggered by reports from the Coast Guard, Directorate or others of too much undersized fish. Recently in 2020, the Directorate has taken over the administration of these closures from the MFRI. Such closures are introduced on short notice (hours) and are valid for 3 weeks. They are published on the website of the Directorate, and shown in the Hafsjá map. Due to Covid restrictions and to altered criteria for regarding fish as undersized, there were no short term closures last year.

There are mesh size regulations in place to protect juveniles; the standard mesh size in trawl is 135 mm²⁸. If undersized fish are caught, they have to be landed. Special rules apply for payment to encourage landing but discourage catching of undersized fish.

Discarding is prohibited in Iceland²⁹. It has been regularly monitored for cod and haddock by comparing size distributions in self-reported catches and those taken by on-board inspectors; this method insures against high-grading, but not necessarily against discarding for other reasons..

International relations

Policies incorporate a number of International Agreements and declarations³⁰, including UN Convention of the Law of the Sea, Agenda 21 of the Rio Declaration, FAO Code of Conduct for Responsible Fisheries and the International Plan of Action to prevent, deter and eliminate Illegal, Unregulated and Unreported Fishing. Iceland has broad international scientific cooperation through organisations such as the Northeast Atlantic Fisheries

^{28 &}lt;u>https://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/4032</u>

²⁹ https://www.althingi.is/lagas/nuna/1996057.html

^{30 &}lt;u>https://www.government.is/topics/business-and-industry/fisheries-in-iceland/international-policy/</u>



Commission (NEAFC)³¹, the Northwest Atlantic Fisheries Organization (NAFO)³², and the North Atlantic Marine Mammal Commission (NAMMCO)³³. Icelandic scientists have been involved in many international projects arranged by these organizations and in co-operative projects with research institutes and universities.

7.2 Stock status update

Stock identity and distribution

Haddock in Icelandic waters is regarded as a local stock and managed exclusively by Iceland. Some larval drift to East Greenland may occur occasionally; no other exchange with outside areas is known. Haddock is found all around the Icelandic coast, but principally in the relatively warm waters off the west and south coast, in fairly shallow waters (50-200 m depth). In recent years a larger part of the fishable stock has been found off the north coast and in warm periods a large part of the immature fish have been off the north coast of Iceland. The location of catches has shifted accordingly (see Figure 9 in section 7.3).

Spawning has historically been limited to the southern waters.

Assessment data. The assessment relies on four sources of data. These are the two surveys, and the amounts landed and samples from commercial landings that are used to produce catches in numbers at age. Stock weights and catch weights at age are derived from the spring survey and catches respectively. The maturity data is similarly collected in the spring survey. Prior to 1985, when the spring survey started, stock weights and maturity at age were assumed constant at the 1985 values.

Catch data. In Iceland, the fishery for haddock is conducted with bottom trawl and long-line. The share of long-line has been increasing, and at present they hare about equal shares. Other gears, like Danish seine, take a minor part. Most long-line catches are taken in inshore waters, where trawlers are not allowed to operate.

^{31 &}lt;u>http://www.neafc.org/</u>

^{32 &}lt;u>http://www.nafo.int/</u>

^{33 &}lt;u>http://www.nammco.no/</u>





Figure 2. Haddock in 5a. Fishing grounds in 2020 as reported in logbooks (tiles) and positions of samples taken from landings (asterisks) by main gear types.

The sampling of catches³⁴ is fully computerised and directly linked to the daily landings statistics available from the Directorate of Fisheries. For each species, each fleet/gear and each landing stratum a certain target of landings amounts behind each sample is pre-specified. Once the cumulative daily landings value pass the target value an automatic request is made to the sampling team for a specific sample to be taken. Most of the age samples are taken from landings by the branches of the MRI but the rest by observers from the Directorate of Fisheries. For the trawl fisheries, this seems to work well, while the coverage of the long line catches for haddock is less complete (Figure 2). There may be logistic problems, in particular if the landing site is far away from the nearest available observer.³⁵.

All Icelandic catches of haddock (as well as all other commercial fish) have to be landed in authorized ports and weighed by authorized weighers.³⁶ Almost all haddock is landed gutted and the weights are rescaled to un-gutted by dividing by 0.84. The exact value of the true scaling factor may vary, but as this is only a scaling, it is not critical. These landings are reported to the Directorate and are the primary source of catch data.

^{34 &}lt;u>https://ices-</u>

<u>library.figshare.com/articles/report/Stock_Annex_Haddock_Melanogrammus_aeglefinus_in_Division_5_a_Iceland_grounds_/18622475</u> 35 Communicated at meeting with the Directorate 13 Jan. 2021.

 ^{36 &}lt;u>https://island.is/reglugerdir/nr/0745-2016</u>



Discards. In Iceland, discards are prohibited³⁷ and are generally assumed to be minor, although direct measurements of discards is problematic and incomplete. Discards are not included in the assessment. MFRI does systematic comparisons of length distributions in catches of cod and haddock with and without inspectors from the Directorate on board of fishing vessels³⁸. Discarding of haddock is low (<5% by numbers since 2007, <1% by weight since 2010 – Figure 3), but there is concern that it will increase as the incoming 2019 year class looks very strong. Newer tools for inspection (drones in particular) have revealed that discards may be more frequent than assumed so far. The data are still few and fragmentary, however.



Figure 3. Discard rates (% n) of haddock 2001-2018, blue = demersal trawl, red = long line, yellow = gill net, green = demersal seine.

Survey data. Iceland has two extensive bottom trawl surveys, in the spring and in the autumn. Both are used in the assessment of haddock. These surveys are more extensive than most surveys that are used around the world for routine assessments (530 stations in the spring survey, 380 stations in the autumn survey – Figure 4). There are only minor changes from year to year in the coverage. An extensive survey manual is available³⁹.

³⁷ https://www.althingi.is/lagas/nuna/1996057.html

³⁸ https://www.hafogvatn.is/static/research/files/1608029972-hv2020-41.pdf

³⁹ https://www.hafogvatn.is/static/research/files/fjolrit-156.pdf





Figure 4. Positions of trawl hauls and catches (red marks) of haddock in the spring 2022 and autumn2021 surveys.

For haddock, the surveys provide estimates of relative abundance at age, as well as stock weights at age and maturity at age data.

Assessment method

The assessment model used is a statistical catch–at-age model named 'Muppet'⁴⁰(Multi Use Pre-Programmed Ecosystem Toolbox), which is used for several Icelandic stocks. A description of the method, as used for haddock as well as a full description of the preparation of the data used for tuning and as input is provided in the stock annex for haddock.⁴¹ .For haddock, the model runs from 1979 onwards and covers ages 1 to 10, where the age of 10 is a plus group. Natural mortality is set to 0.2 for all age groups. Selection pattern of the commercial fleet is defined in terms of mean stock weights at age. The rationale for this choice, compared to a more traditional age-based selection, is to account for observed density dependence in growth between year classes. Larger year classes tend to have lower mean weight compared to smaller year classes. As fishery selection is mainly size based, the assessment model using a size-based selection only requires two parameters to estimate the selection pattern. In contrast an age-based selection pattern would require parameter based on multiple selection time periods. The method was approved by ICES at a benchmark in 2019. The model is largely unchanged since 2007 and was used in parallel to the previous assessment since 2013.

Assessment performance

The retrospective pattern looks reassuring for recent years (Figure 6 below). The residuals (Figure 5) a scattered with no clear clusters. When one of the surveys is omitted, the results are still quite similar ⁴².

41 https://ices-

42 https://www.hafogvatn.is/static/extras/images/02-haddock_tr1259376.pdf

^{40 &}lt;u>https://github.com/Hafro/Muppet_HCR/</u>

library.figshare.com/articles/report/Stock Annex Haddock Melanogrammus aeglefinus in Division 5 a Iceland grounds /18622475





Figure 5. Catch and survey residuals. Red indicates negative (obs< model).

Assessment results

The outcome of the assessment is shown in Figure 6, which also shows the retrospective inconsistencies over the last 5 years. According to this assessment, the state of the stock is rather similar to the recent years, with a relatively stable biomass and a slight increase in the harvest rate in the last 5 years. The harvest rate now (0.45) above the target of 0.35. The recruitment in 2020 was low, while the recruitment in 2021 and 2022 (2019 and 2020 year classes) looks strong.





Figure 6. Current (2022) assessment (red line) compared with previous estimates (2017–2020). From the MFRI 2022 advice⁴³.

Reference points and harvest rule.

The currently valid reference points are tabulated below (Table below). They were derived in the benchmark process by ICES in 2019⁴⁴, following ICES standards.

⁴³ https://www.hafogvatn.is/static/extras/images/02-haddock1325964.pdf

⁴⁴

https://ices.library.figshare.com/articles/report/Workshop on the Benchmark Assessment and Management Plan Evaluation for Ic elandic Haddock and Saithe WKICEMSE /19258094



Nálgun Framework	Viðmiðunarmörk Reference point	Gildi Value	Grundvöllur Basis
Aflaregla Management plan	MGT Btrigger	49 400 t	Slembireikningar Stochastic simulations (ICES 2019)
	HR _{MGT}	0.35	Aflaregla Management plan
Hámarksafrakstur MSY approach	HR _{MSY}	0.35	Slembireikningar Stochastic simulations (<u>ICES 2019</u>)
	MSY B _{trigger}	49 400 t	B _{pa}
Varúðarnálgun	Blim	35 500 t	Bloss
Precautionary	B _{pa}	49 400 t	B _{lim} x e ^{1.645 * 0.2}
approach	HR _{lim}	0.63	Veiðihlutfall sem leiðir til þess að hrygningarstofn er yfir B _{lim} með 50% líkum Equilibrium HR which will maintain the stock above B _{lim} with a 50% probability
	HR _{pa}	0.35	Veiðihlutfall sem leiðir til P(SSB > B _{lim}) = 95% með B _{trigger} HR leading to P(SSB > B _{lim}) = 95% með B _{trigger}

Table 5. Reference points for haddock.

The lowest observed SSB in the time series (Bloss) is the starting point for setting these reference points. As there is no evidence of reduced recruitment at that level of SSB, this value is used for Blim, representing the SSB 'below which recruitment dynamics are unknown'. Bpa is then derived such that there is a 5% probability of really being at Blim when the assessment indicates a stock at Bpa, assuming a CV of 0.2, which effectively means Bpa = Blim* 1.4.

The precautionary mortality reference points were derived by long term simulation of the stock taking into account the stock-recruitment, growth and maturity relationship assumed for the harvest rule simulations (**Figure 7**). In the management plan, the exploitation is defined in terms of the harvest rate (HR) (catch as fraction of total biomass above 45 cm) in the advisory year rather than in terms of fishing mortality. Accordingly, precautionary mortality reference points are primarily set in terms of HR. HRIm is set as the HR that, in equilibrium, gives a 50% probability of SSB > Blim without assessment error. According to a recent revision of ICES standards⁴⁵, HRpa is set as the HR that has a less than 5% probability of generating Blim when applied in the harvest rule simulation model. Fpa is not defined for this stock.

MSY reference points: HRMSY was estimated by running the harvest rule simulation model with errors also in the assessment step (Figure 7), setting HRMSY as the HR leading to maximum mean catch in the long term while having a less than 5% risk of bringing SSB below Blim. Without the risk constraint, maximum yield is estimated to be obtained at 0.45, while the maximum HR with that constraint is 0.35, which becomes the HR_{MSY} and is used as target HR in the management plan. Because of this constraint, MSY Btrigger is set at Bpa, according to ICES standards. This value is also used for Btrigger in the management plan.

^{45 &}lt;u>https://ices-library.figshare.com/articles/report/Advice_on_fishing_opportunities/18638141</u>





Figure 7. Long term average yield and SSB as function of HR targets. The top panel shows the results the HCR with a trigger at Bpa , with both implementation error and assessment error. The bottom panel shows results without management trigger and error.

Management plan: There is a management plan in place for Icelandic haddock. It was introduced in 2013 and revised in 2019⁴⁶. It has a fixed target harvest rate of 0.35, with a linear reduction towards 0 if SSB falls below a trigger biomass of 49400 tonnes. As this is a harvest rule defined by constraining exploitation, it has no target

46 <u>https://ices-</u>

library.figshare.com/articles/report/Iceland request to evaluate the current management plan for haddock in Icelandic waters in put_data_and_stock_assessment/18634076



biomass. The plan (Table below) , as applied by ICES, is⁴⁷:

Advice basis	Management plan				
Management plan	The Icelandic Ministry of Industries and Innovation has adopted a management plan for Icelandi haddock fisheries (MII, 2019). The TAC is set in the following way according to the plan:				
	$\begin{aligned} TAC_{yy/yy+1} &= 0.35BB_{45\mathrm{cm}+,yy+1} \text{ if } SSB_{yy+1} \geq MGT B_{trigger} \\ TAC_{yy/yy+1} &\equiv \underbrace{\overset{SSB_{yy+1}}{\underset{trigger}{\overset{MGT B}{\underset{trigger}{\overset{trigger}{\mathsf{$				
	where MGT $B_{trigger}$ = 49 400 tonnes, y is the assessment year, $TAC_{y/y+1}$ is the TAC for the fishing year starting 1 September in the assessment year, and $B_{45cm+,y+1}$ is the estimated biomass of haddock \geq 45 cm at the beginning of the year following the assessment year.				
	ICES evaluated this HCR in 2019 (ICES, 2019a; 2019b) and concluded that it is precautionary and in accordance with ICES MSY approach. The expected range of realized harvest rate (HR) following the management plan (HR _{mgt}) is between 0.23 and 0.57.				

 Table 6. Management plan according to the ICES advice.

This harvest rule was tested and approved by ICES in 2019 and has remained unchanged since then.

7.3 Landings update

Landings have fluctuated around 50 000 tonnes for the last 50 years, except for some peaks when large year classes appeared (Figure 8). In the recent decades, catches are almost exclusively by Icelandic vessels, the remainder is by Faroese and to a lesser extent Norwegian vessels.





^{47 &}lt;u>https://ices-</u>

library.figshare.com/articles/report/Haddock Melanogrammus aeglefinus in Division 5 a Iceland grounds /19447949?backTo=/colle ctions/ICES_Advice_2022/5796935



The species is found all around the Icelandic coast, principally in the relatively warm waters off the west and south coast, in fairly shallow waters (10-200 m depth). Haddock is also found off the north coast and in warm periods a large part of the immature fish have been found north of Iceland. In recent years a larger part of the fishable stock has been found off the north coast of Iceland than the last two decades of the 20th century. (Figure 9 and 10). Spawning has historically been limited to the southern waters.



Figure 9. Location of haddock catches by year.





Figure 10. Location of catches of haddock by region.

Haddock is caught with long-line and trawl (Figure 11). Traditionally, trawlers have dominated, but the contribution by long-liners has increased gradually and is now about 40%. Long-liners often operate inshore where trawling is not permitted. Other gears have relatively small catches.



Figure 11. Catches by gear. BMT: Bottom trawl. DSE: Danish sine. LLN: Long line.



Adherence to the advice. Catches have usually not been far from the TAC (Figure 12) In the last 10 years (Table 3), catches have consistently been above the TAC, the total catch exceeding the TAC by 1-21%. Prior to 2014, when the first harvest rule was implemented, the TAC sometimes also was set higher than the scientific recommendation. The management system permits transfer of quotas, also between species, and for haddock, substantial catches of haddock have been covered by quotas for other species in recent years (Figure 13).

For the fishing year 2020/21, the national TAC was increased by 8000 t by the Ministry midway in the season, from 45,389 t to 53,389 t. This was in response of increased availability of haddock, and imbalance between quotas of haddock and cod in the mixed fishery. The background appears to be a combination of a large incoming year class of haddock and a more conservative harvest rule. As planned, the TAC for the next fishing year was reduced accordingly.



Figure 12. TAC and landings for haddock. Note that in the 1999/2000 fishing year the government of Iceland increased TAC mid-season

Table 3. TACs and catche	es.
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Fiskveiðiár Fishing year	Tillaga Recommended TAC	Aflamark National TAC	Afli Íslendinga Catches Iceland	Afli annarra þjóða Catches others	Afli alls Total catch
2010/2011	45 000	50 000	50042	243	50 285
2011/2012	37000	45 000	49179	227	49 179
2012/2013	32 000	36000	40481	781	40512
2013/2014	38000	38 000	38948	681	39 628
2014/2015	30 400 ¹⁾	30 400	35 403	1167	36656
2015/2016	36 400 ¹⁾	36 400	38646	1471	40117
2016/2017	34 600 ¹⁾	34600	34754	1586	36 340
2017/2018	41 390 ¹⁾	41390	42 500	1200	43 700
2018/2019	57982 ¹⁾	57982	58632	750	59 382
2019/2020	41823 ²⁾	41823	47 894	1097	48991
2020/2021	45 389 ²⁾	45 389 (53 389 ³⁾)	59143	1529	60 67 2
2021/2022	50 429 ²⁾	42 4294)			
2022/2023	62 219 ²⁾				

1) 40 % aflaregla – 40% harvest control rule.

2) 35 % aflaregla – 35% harvest control rule.

³⁾ Aflamark aukið um 8000 t um mitt fiskveiðiár – TAC was increased by 8000 t mid-fishing year.

⁴⁾ Aflamark minnkað um 8000 t vegna aukningar á fyrra fiskveiðiári – TAC was decreased by 8000 t because of the increase in the previous fishing year.





Figure 13. Net transfer of quota in the Icelandic ITQ system by fishing year. Between species (upper): Positive values indicate a transfer of other species to haddock, but negative values indicate a transfer of haddock quota to other species. Between years (lower): Net transfer of quota for a given fishing year (may include unused quota).



7.4 Enforcement and Compliance update

The Icelandic Directorate of Fisheries is an independent administrative body responsible to the Fisheries Minister, responsible for the day to day implementation of the Act on Fisheries Management and related legislation, for day-to-day management of fisheries and for supervising the enforcement of fisheries management rules. More specifically, the Directorate of Fisheries works in accordance with the following Acts, the Directorate of Fisheries Act (no. 36/1992)⁴⁸, the Fisheries Management Act (no. 116/2006)⁴⁹, the Act on Fishing in Iceland's Exclusive Economic Zone (no. 79/1997), the Act concerning the Treatment of Commercial Marine Fish Stocks (no. 57/1996) and the Act on a Special Fee for Illegal Marine Catch (no. 37/1992). Accordingly, it issues fishing permits to vessels and allocates catch quotas, imposes penalties for illegal catches, supervises the transfer of quotas and quota shares between fishing vessels, monitors vessels using the VMS system e-logbooks, controls the reporting of data on the landings of individual vessels and monitors the weighing of catches⁵⁰. It also provides supervision on board fishing vessels and in ports of landing (i.e. shore based monitoring), which involves inspecting the composition of catches, fishing equipment and handling methods. It works closely with the Icelandic Coast Guard, which carries out fisheries inspection at sea, monitors the EEZ and receives required notifications from vessels, Port Authorities and the MFRI. A full list of regulations which was harmonised and streamlined starting in 2019 is available on https://www.stjornarradid.is/efst-a-baugi/frettir/stok-frett/2021/09/23/Stjorn-fiskveida-2021-2022-Log-ogreglugerdir/.

The Fisheries Management Act sets out penalties for the violation of its provisions, or rules adopted by virtue of it, which are provided in detail in the Act Concerning the Treatment of Commercial Marine Fish Stocks (Act No. 57 1996⁵¹). Provisions of the Act on a Special Fee for Illegal Marine Catch⁵² are also applied as appropriate. Penalties range from the issue of reprimands by the Directorate of Fisheries and the suspension of commercial fishing permits to fines and, in cases of serious or repeated deliberate violation, imprisonment for up to six years (Article 24 and 25 of Act No. 116/2006).

Control of discarding of fish is provided for by the Treatment of Commercial Marine Stocks Act No. 57 1996, which prohibits discarding and fishing without sufficient quota. The Act requires the Directorate of Fisheries to monitor and publish information on catches of the fleet (Articles 2-3). Furthermore, the Act stipulates that all fish caught within the Icelandic EEZ, or during trips where a proportion of fishing activities take place in the EEZ, must be landed in an officially recognised port. Fiskistofa also performs check at sea to check for differences in catches of certain vessels when the Fiskistofa inspector in on beard and when not, to detect discards. Some findings have been published in 2019⁵³ and 2020⁵⁴.

Within two hours of landing catches are officially separated, weighed and recorded by accredited weighing stations and reported against the appropriate quota allocation following provisions outlined in the Act No 57, 1996 concerning the Treatment of Commercial Stocks, and Regulation No. 745/2016 on Weighing and Recording of Marine Resources⁵⁵.

⁴⁸ <u>https://www.althingi.is/lagas/149a/1992036.html</u>

⁴⁹ https://www.ecolex.org/details/legislation/fisheries-management-act-1990-lex-faoc003455/

⁵⁰ <u>http://www.fiskistofa.is/english/about-the-directorate/</u>

⁵¹ https://www.althingi.is/lagas/149a/1996057.html

⁵² https://www.althingi.is/lagas/149a/1992037.html

⁵³ http://www.fiskistofa.is/umfiskistofu/frettir/aflasamsetning-a-botnvorpu-og-dragnotarveidum

⁵⁴ http://www.fiskistofa.is/umfiskistofu/frettir/aflasamsetning-i-thorskanetum-og-botnvorpu

⁵⁵ https://www.stjornartidindi.is/Advert.aspx?RecordID=884be309-64a5-4367-9e4d-f5e7216b6f40



The weight registration document for each vessel is transmitted to the Fisheries Directorate who record it on their Catch Registration System (the Fisheries Directorate and Landing Ports database GAFL). The Directorate also receives the e-logbook information. Starting from September 2020 smaller Icelandic vessels are required to log their catches in an App (essentially an e-logbook) which contains information on catch and bycatch, including that of marine mammals and seabirds. This follows regulation 298/2020⁵⁶. The App also called Afladagbókina or catch diary^{57 58} automatically records the location of the boat during fishing and the captains then records the catch, its condition and by-catch, in a very simple way. The app replaces paper logbooks in the small boat sector, with an electronic catch recording system. More information on this topic has been provided as part of minor Non Conformance #1 progress update (Section 8 of this report).

Weighing is undertaken on official port scales certified by the Fisheries Directorate and operated by individuals authorised by the Directorate. In circumstances where there are significant difficulties in using a port scale, private weighing scales can be used provided the company involved has been approved by the port authority, the scales and operators using them are certified and Fisheries Directorate inspectors have unimpeded access to the facilities. This is known as a 'Home-weighing license'. Fish markets can also be authorised to weigh catches by the Directorate.

Processed at sea catch are registered as processed weights using an officially approved yield. This is monitored and verified by the Directorate staff. Weights at landing are checked at the processing base by Directorate staff. Processed weights are converted to live weight equivalents for deduction from each vessel's quota and management purposes by staff at the Directorate. Adjustments can be made by the Directorate to correct for errors – the system is transparent in so far that anyone can enter a vessel registration number on the Directorate notes website and obtain the catch, species, quota, remaining quota, quota rents for any vessel. The Directorate notes on the website that the information may be corrected by staff at later time post original posting of the information.

A December 2018 report from the Icelandic National Audit Office (NAO)⁵⁹ on certain aspects of the Icelandic enforcement system highlighted that more quantitative data are needed to substantiate the conclusions that discards are low and that there are few irregularities in connection with re-weighing of catches after de-icing. Although available evidence (e.g. data from scientific cruises held up against information reported by the vessels) still indicates that discards are low and re-weighing irregularities not significant, the Directorate of Fisheries has recently placed new staff to control re-weighing at processing plants at risk and has started to publish information on its website showing catch composition reported by fishing vessels on trips with and without an inspector on board, with a view to roll this out more widely to several fishing fleets in Iceland. During the 2022 audit, Fiskistofa confirmed that they worked on this issue by increasing surveillance. Two incidents were registered in 2022. The results of this surveillance are published online to show the violations and deter other potential violators⁶⁰.

As a result of this process new Regulation has been put in place which essentially places additional Fiskistofa surveillance at the operators cost, for those that do not comply. This is Regulation 990/2020⁶¹ on (7th)

⁵⁶ https://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/21887

⁵⁷ http://www.fiskistofa.is/umfiskistofu/frettir/afladagbokin-smaforrit-fyrir-rafraena-skraningu-afla

⁵⁸ https://www.mbl.is/200milur/frettir/2020/08/31/oll_aflaskraning_rafraen_fra_og_med_morgundeginum/

⁵⁹ https://rikisendurskodun.is/wp-content/uploads/2019/01/Eftirlit-Fiskistofu-Stjornsysluuttekt.pdf

⁶⁰ https://island.is/s/fiskistofa/frett/birting-ishlutfalls-vid-endurvigtun-undir-eftirliti

⁶¹ <u>https://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/22140</u>


amendment to Regulation no. 745/2016, on weighing and registration of marine catch. Paragraph 3 Article 8 of the Regulation now reads as follows:

The weigher may deduct 12% when cooling with ice cream or 7% when cooling with an ice concentrate of unprocessed catch which is weighed on a weighbridge finished for export, directly into a transport vessel. The master shall ensure that refrigerant information is received at the port of landing before the catch is weighed and recorded. If the Directorate of Fisheries' inspection reveals a significant deviation from the ice ratio in the vessel's catch, the vessel's catch shall be weighed in accordance with Article 11 for the next 8 weeks. If there are repeated significant deviations from the reported ice ratio in the vessel's catch, the vessel's catch shall be weighed in accordance with Article 11 for the next 8 hall be weighed in accordance with Article 11 for the vessel's catch shall be weighed in accordance with Article 11 for the vessel's catch shall be weighed in accordance with Article 11 for the vessel's catch shall be weighed in accordance with Article 11 for the vessel's catch shall be weighed in accordance with Article 11 for the vessel's catch shall be weighed in accordance with Article 11 for the vessel's catch shall be weighed in accordance with Article 11 the next 16 weeks.

Also, in 2019, the Directorate of Fisheries began implementing ISO-31000 the standard intended for effective guidance on risk management for institutions and companies. This is being implemented in an effort to strengthening confidence in the Agency's oversight, and increase efficiency and transparency in the operations of the Directorate of Fisheries⁶².

Acts/Laws and Regulations may be accessed by searching by Act/Law/Regulation No./Year (e.g. 116/2006) at <u>http://www.althingi.is/lagasafn/</u> (for Acts/Laws) or <u>https://www.reglugerd.is/</u> (for Regulations). In addition to their being easily accessible and searchable online laws and regulations are also effectively disseminated through an online law gazette which provides the most up to date versions of the legislation (i.e. incorporates latest amendments)⁶³.

The Fisheries Directorate website also prominently displays announcements relating to the management of the fishery including, for example, in relation to allocation of quota, opening and closure of fisheries, license revocations, reminders about legal requirements etc.⁶⁴

All scientific advice is available online⁶⁵. Harvest control rules are scrutinised on request by an independent scientific body (ICES) with reports being published online.

Up-to-date maps of fisheries closures are available on-line on the Fisheries Directorate website⁶⁶.

Temporary/sudden closures (generally 2 weeks triggered by high juvenile abundance on fishing grounds) are announced by the Coastguard on VHF radio on a specified wavelength and on the radio before the news and weather. They are also published on the MFRI website. The short-term closure monitoring (and issuing of) was transferred to Fiskistofa in the fall of 2020. Some regulation regarding the short-term closures was also changed in 2020, whereby the trigger size limit was increased for cod, which led to significant decrease in the number of closures. An updated table as provided by the management authorities (MFRI and Fiskistofa) is shown below.

	Table 7. Short term closures in iceland for the years 2018-2022.						
Year Sp		Species	Number of closures				
	2018	Cod	90				

Table 7. Short term	n closures in Ic	eland for the	vears 2018-2022.

⁶² <u>http://www.fiskistofa.is/media/arsskyrslur/Arsskyrsla_Fiskistofu_2020.pdf</u>

⁶³ https://www.stjornarradid.is/efst-a-baugi/frettir/stok-frett/2021/09/23/Stjorn-fiskveida-2021-2022-Log-og-reglugerdir/

⁶⁴ http://www.fiskistofa.is/

⁶⁵ <u>https://www.ices.dk/advice/Pages/Latest-Advice.aspx</u>

⁶⁶ <u>http://atlas.lmi.is/mapview/?application=haf</u>



2018	Saithe	4
2018	Shrimp	2
2018	Haddock	1
2019	Cod	50
2019	Haddock	1
2020	Cod	9
2020	Haddock	1
2020	Greenland halibut	1
2021	Sea cucumber	2
2021	Cod	3
2021	Haddock	1
2022	Cod	2
2022	Haddock	2
2022	Sea cucumber (quota	1
	finished)	

Directorate Inspections at Sea

Days spent by Fisheries Directorate inspectors at sea inspecting vessels is shown in the table below.

Season	Fishery type: Bottom Trawl	Fishery type: Longline	Fishery type: Gillnet	Other Gears (e.g. pelagic gears used to catch herring)?	
2015/16 season days	553	Not Available	81 (60 days cod, 21 days lumpsucker)	Not Available	
2016/17 season days	780	230	117 (60 days cod, 57 lumpsucker)	195	
2017/2018 season days	570	202	154 (41-113)	156	
2018/2019 season days	/2019 674 190		155 (59- 36- (Greenland halibut 60)	102	
2019/2020 season days	468	92	85 (44-37-4)	127	
2021 calendar year season days*	315 (1.3% of trips)	2 (0.0% of trips)	0 specifically for cod	59 trips on pelagic trawls (3.4% of trips)	

Table 8. Directorate inspector days on fishing vessels (Source: Fiskistofa, October 2022 on-site audit).

* This season was been heavily affected by Covid-19 restrictions and the Fiskistofa observers were limited by social distancing regulations in their capacity to board and inspect vessels.

7.4.1 Enforcement by Fiskistofa

The Directorate of Fisheries monitors compliance with laws and regulations which apply to fishing, handling of commercial stocks and treatment catch. In many cases, the Directorate of Fisheries is intended to respond to violations of laws and regulations through the application of administrative sanctions. Sanctions are intended to have a protective effect to reduce or prevent further violations. The main resources available to the Directorate



of Fisheries for violations are reprimands and revocation of a fishing license. Alleged violations can also be prosecuted by the police and in some cases it is the only available remedy to respond to violations. Then the Directorate of Fisheries can in individual cases, deprive individuals of a fishing license to enforce law enforcement and rules. The most recent violations detected by Fiskistofa are shown below.

Table 9. Fiskistofa suspected violations in 2020 and 2021. Source: Fiskistofa 2020⁶⁷ and 2021 Annual Report⁶⁸. Note, the information between 2020 and 2021 is not directly comparable, and offenses of a similar nature may have been combined into one case.

Suspected violation	2020 No.	2021 No.
Veiðar án leyfis / Fishing without a permit	14	1
Brottkast / offences	11	70
Vigtun afla / weighing of catch	24	2
þar af vigtun vigtarleyfishafa / of which the weighing by the weighing licensee	9	3
Framhjálöndun / landing	6	1
Afladagbók / logbook	40	01
Vanskil afladagbókar / submitting logbook late	470	91
Veiðar án aflaheimilda / Fishing with insufficient catch quotas	6	1
Mál vegna umframafla / Cases due to excess catch * mostly daily allowance in coastal vessels	1321	1456
Lax og silungsveiði / salmon and trout fishing	24	13
Undirmálsfiskur / bottom fish fishing	4	11
Röng tilgreining tegunda / Incorrect identification of species	3	3
Grásleppuveiðar / Lumpsucker fishing	13	2
Strandveiðar / coastal fishing	42	2
Annað s.s. tilkynningarskylda, löggilding vigtarmanns, vigtun án löggilts vigtarmanns, ónákvæmni við áætlun afla og hindrun eftirlits. / Other s.s. notification obligation, certification of the weigher, weighing without a certified weigher, inaccuracy in the catch plan and obstruction of control.	14	16

7.4.2 Enforcement by the Icelandic Coast Guard

At sea surveillance is primarily the remit of the Icelandic Coast Guard (ICG). The Icelandic Coast Guard monitors commercial fishing vessels in Iceland's EEZ on a continuous basis. There are requirements surrounding the reporting of vessel position (manually or using VMS systems) and the reporting of catch on entering or leaving Icelandic waters, among others.

During the remote audit in October 2022 the ICG reported that surveillance in 2020 and 2021 and 2022 was challenging due to the COVID 19 pandemic. By beginning of March 2020, severe restrictions on direct interactions between people were imposed. This restricted surveillance possibilities on board vessels for Maritime Surveillance and Control agency such as the Icelandic Coast Guard. All restrictions were lifted by February 25th 2022.

⁶⁷ https://www.fiskistofa.is/media/arsskyrslur/Arsskyrsla Fiskistofu 2020.pdf

⁶⁸ https://www.fiskistofa.is/media/arsskyrslur/arsskyrsla-2021.pdf



To meet the situation the ICG patrol vessels increased their visibility, using their boats to monitor the fisheries close to the fishing vessels. There was also increased support and cooperation with Directorate of Fisheries by operating drones for surveillance from ICG patrol vessels.

In spite of the Coast Guard efforts the pandemic has had its impact. Fewer inspections and boardings of vessels resulted in less measuring of fish, which was reflected in fewer Short Time Closures in 2020 and 2021 and 2022 (see Table 7) and none based on Fisheries inspections by ICG. The overall number of inspections since 2012 is shown below.



Fjöldi skyndiskoðana frá 2012

Figure 14. Overall number of ICG inspection from 2012 to 2022. Source: ICG, November 2022.

Instead of regular boardings the ICS used more surveillance drones, in partnership with Fiskistofa. Trials with a bigger drone from EMSA (type Schiebel S 100 Camcopter, Figure below) proved to be a lesson for future use of larger drones operating from a vessel. The trials with the EMSA drone tied up, in part, the activities of the vessels which can in part explain fewer boardings. However, the drones are an extension of the vessel and information is used to inspect vessels more selectively than doing random checks. In the summer of 2022 the ICG recorded several incidents of inspections after anomalies were spotted by the drone crews. These include registry of crew but also discard of fish. Air Surveillance hours by RPAS (drone) between May 31st until August 31st 2022 are shown below.









Figure 15. Air Surveillance hours by RPAS (drone) between May 31st until August 31st 2022.

In terms of overall infringements, 11 reports of apparent infringements were reported in 2022, noting however that not all reports are due to fishing infringements and one report can include more than one type of Apparent Infringement. The types of apparent infringement in 2022, included: Lögskráningar /Crew registry, Réttindi /License, Veiðar /Fisheries, Veiðileyfi /Fishing permit, Ferilvöktun /Vessel monitoring, Farþegafjöldi /Passengers, Haffæri /Sea worthiness and a new addition För yfir landamæri /Border Control. These are shown below (until the 1st September 2022) compared to historical data up to 2017.





Kæruskýrslur, brotaflokkar 2017-2022 (til enda Sept)

■ 2017 ■ 2018 ■ 2019 ■ 2020 ■ 2021 ■ 2022

Figure 16. Overview of ICG infringement reports in 2017- (1st September) 2022. Source: provided by the ICG on the 8th of November 2022.

For 2022, infringements on Passenger and Sea Worthiness are most common 4 each, Fishing is next with 3 Apparent Infringements. No apparent infringement were reported in 2022 in the following categories; Mengun /Pollution, Vanmönnun /Manning, Merkingar /Markings, Skipsskjöl /Ships documents, Fjarskiptalög /Communications, Fyrirm.ekki fylgt /Instructions not obeyed or Ölvun /intoxication.

Foreign vessels inspection 2022

Eight foreign flag vessels inspected in 2022, one Faroese longliner, six Norwegian Capelin vessel, and another Capelin vessel from Greenland, all in the Icelandic EEZ. No infractions were reported.



7.5 Bycatch, habitat and ecosystem update

Associated species catch and bycatch to the fishery

The Icelandic groundfish fishery is multispecies in nature with vessels simultaneously targeting numerous species. With regards to catches, most commercially fished species in Iceland are now part of the ITQ system. Discarding is prohibited and comparison between observer measured catch compositions and self-reporting by fishers ensures that a high level of compliance with the ban on discarding is maintained. The species listed below are those that were identified during the re-assessment⁶⁹. A status update on each of these species is provided below. In summary however, the haddock fishery does not appear to have any significant effects on any of the species listed wolffish, itself subject to a non-conformance and resulting corrective action from the management authorities.

Table 10. Status of bycatch and associated species in the haddock target and non-target fisheries.

Status of bycatch and associated species in the haddock target and non-target fisheries as identified during the reassessment from historic average catches for each relevant gear type. All data and information is derived from the MFRI Advice page⁷⁰ for each individual species.



Fishing pressure is above HRMGT and HRMSY but below HRpa; spawning stock size is above MSY Btrigger, Bpa, and Blim.







Lífmassi Biomass



⁶⁹ https://www.responsiblefisheries.is/media/1/icelandic-haddock-re-assessment-report-final-03feb2020.pdf

⁷⁰ https://www.hafogvatn.is/en/harvesting-advice

⁷¹ https://www.hafogvatn.is/static/extras/images/01-cod1325962.pdf



UFSI – SAITHE (*Pollachius virens*)⁷²

Fishing pressure is above HRMGT and HRMSY but below HRpa, and HRlim; spawning stock size is above MSY Btrigger, Bpa, and Blim and Blim.



⁷² https://www.hafogvatn.is/static/extras/images/03-saithe1325968.pdf

⁷³ https://www.hafogvatn.is/static/extras/images/05-goldenredfish1328558.pdf





DJÚPKARFI – DEMERSAL BEAKED REDFISH (Sebastes mentella)⁷⁴

MFRI and ICES cannot assess the stock and exploitation status relative to maximum sustainable yield (MSY) and precautionary approach (PA) reference points because the reference points are undefined. MFRI and ICES advise that when the precautionary approach is applied, catches in the fishing year 2022/2023 should be no more than 6336 tonnes.

⁷⁴ https://www.hafogvatn.is/static/extras/images/05-demersalsmentella1325976.pdf





Figure 20. Demersal beaked redfish. Catches, and IS-SMH juvenile (≤30 cm) and biomass indices. Shaded area and error bars represent 95% CI. Red horizontal lines indicate average biomass indices for 2017–2019 and for 2020–2021 used in the advice calculations.

GRÁLÚÐA – GREENLAND HALIBUT (Reinhardtius hippoglossoides)75

MFRI and ICES advise that when the MSY approach is applied, catches in the 2022/2023 fishing year in the East Greenland/ Iceland/Faroe Islands area should be no more than 26 710 tonnes. Fishing pressure on the stock is below FMSY and Flim; spawning stock size is above MSY Btrigger and Blim.

⁷⁵ https://www.hafogvatn.is/static/extras/images/08-greenlandhalibut1325988.pdf





is above MGT Btrigger, Bpa and Blim.

⁷⁶ <u>https://www.hafogvatn.is/static/extras/images/17-ling1326026.pdf</u>





TINDASKATA – STARRY RAY (Amblyraja radiata)⁷⁷

The MFRI advises that when the precautionary approach is applied, catches in the fishing year 2022/2023 should be no more than 1105 tonnes. The MFRI cannot assess the stock and exploitation status relative to maximum sustainable yield (MSY) and precautionary approach (PA) reference points, because the reference points are undefined. The stock has declined in recent years, but recruitment is stable. Prospects regarding the size of the stock are, therefore, uncertain.

⁷⁷ https://www.hafogvatn.is/static/extras/images/24-starryray1326054.pdf





⁷⁸ https://www.hafogvatn.is/static/extras/images/15-atlanticwolffish1326018.pdf





Figure 24. Atlantic wolffish harvest rate and biomass.

HLÝRI – SPOTTED WOLFFISH (Anarhichas minor)79

Because the stock is depleted and Icelandic catches were consistently above recommended TAC and above TAC in the two most recent fishing seasons (see next table), a minor non-conformance was raised in 2019.

Fiskveiðiár Fishing year	Tillaga Recommended TAC	Aflamark National TAC	Afli Catches
2012/2013	900	-	2042
2013/2014	900	-	2 2 5 0
2014/2015	900	-	1655
2015/2016	900	-	1913
2016/2017	1128	-	1587
2017/2018	1080	-	1528
2018/2019	1001	1001	1383
2019/2020	375	375	1310
2020/2021	314	314	1295
2021/2022	377	377	
2022/2023	334		

⁷⁹ https://www.hafogvatn.is/static/extras/images/16-spottedwolffish1326022.pdf



NC#2 Clause 3.1.1: There is insufficient evidence that adverse impacts of the haddock fishery on spotted wolffish, are being considered and appropriately assessed and effectively addressed, consistent with the precautionary approach.

Updates and corrective actions are shown below.

The stock is at a critical stage as the biomass and juvenile indices have decreased year on year and are now at historical low levels. The stock is considered to be below any candidate biomass reference points. Therefore, the advised catch levels are expected to decline in the proceeding years, or potentially a landing ban of spotted wolffish could be advised if the level of fishing mortality is not reduced to values sufficient to reverse the downward trend. As spotted wolffish are mainly caught as bycatch, catches have been above recommendations, and biomass indices are now at historically low levels, fishermen are now allowed (since 2021) to release spotted wolffish caught beyond set TAC, due to its high post capture survival.



Additional management measures have been implemented for this stock in 2020. The MFRI believes that there is a strong need to protect the stock. Studies in Canada show that wolffish is generally fairly robust and can survive capture by trawls.



For example, Grant and Hiscock (2014)⁸⁰ showed a 92-100% post capture survival for spotted wolffish following net entrainment in commercial bottom otter trawl tows up to 2.5 h, haul back through a thermocline (range, 5.8 °C), and exposure to 5–13 °C air temperatures for up to 2 h. In last autumn survey the MFRI investigated this, and preliminary results suggest that spotted wolffish can survive up to two hours in fishing ramp and conveyor belts after catch. In autumn survey in 2020 the MFRI investigated this, and preliminary results suggest that spotted wolffish can survive up to two hours in fishing ramp and conveyor belts after catch. Last year MFRI also did research on survival of released spotted wolffish after catch in longline. Preliminary results suggested that the survival rate was high.

As a result of this, the MFRI gave a landings advice for the 2020/21 season and suggested that fishers would be allowed to discard spotted wolffish as per Regulation 1256/2020⁸¹ which now allows fishers (starting December 2020) to discard viable (living) spotted wolffish, as opposed to landing it dead, taking advantage of the high post capture survival of this fish. The regulation continues in the 2021/2022 fishing season⁸². As per article 1 of this regulation, if spotted wolffish is released, the type and estimated quantity in kilograms released shall be recorded in an electronic catch logbook or the smart device program. Hence the amount caught and landed and the amount caught and released is now supposed to be recorded. However, the current logbook system is not properly set up with space to recorded both landed and released spotted wolffish and for now, captains are recording (some portion) of the released part in the comment section of the logbook, which may not make it into formal records.

There is also work in progress by Trackwell to modify the electronic logbooks to allow for separate recording of landed and released catches. In addition, the MFRI is in the process of measuring the survival of spotted wolffish in Icelandic waters and, in addition to age reading, they hope to potentially develop a recovery plan for the stock. It is expected that the allowance to release live individuals (as opposed to having to land them) will contribute to bringing the catches within TAC as a first step towards stock rebuilding. However, for now, the figures reported on the Fiskistofa website represent landed values excluding releases, as it has proven difficult to record the released numbers. Halfway through the 20121/2022 fishing year, the catch of spotted wolffish was already at more than 500 t against a TAC of 377 tonnes⁸³. The total landed catch for the 2021/22 season logged on the Fiskistofa website as of December 2022 was 931 t., close to three times the allowed TAC⁸⁴. The 2021/22 season was the first full fishing season where the full effect of this regulation was recorded. According to the above, it is not clear if this new regulation is being observed in the fleet.

Status: Open, Corrective Actions in place to be reviewed annually in subsequent audits. Progress is deemed to be behind schedule and a revised corrective action has been requested from the Client.

A corrective action plan against this non-conformance has been provided under the <u>Non Conformances and Corrective</u> <u>Action Section</u> of this report. Please refer to it for further detail on the non-conformance, the corrective action plan and the corrective evidence supplied during this audit.

⁸⁰ Grant, S.M., and Hiscock, W. 2014. Post-capture survival of Atlantic Wolfish (Anarhichas lupus) captured by bottom otter trawl: Can live programs contribute the risk? Fish. Res. 151: 169-176. release to recoverv of species at https://www.sciencedirect.com/science/article/abs/pii/S0165783613002816

⁸¹ Reglugerð um (2.) breytingu á reglugerð nr. 468/2013, um nýtingu afla og aukaafurða.

⁸² https://www.hafogvatn.is/static/extras/images/16-spottedwolffish1259438.pdf

⁸³ Fiskistofa. 2022. Important to release live spotted wolffish. March 16th 2022. <u>https://island.is/frett/mikilvaegt-ad-sleppa-lifvaenlegum-hlyra</u>

⁸⁴ <u>https://gamli.fiskistofa.is/veidar/aflaupplysingar/afliallartegundir/</u>





⁸⁵ https://www.hafogvatn.is/static/extras/images/23-greatersilversmelt1326050.pdf

⁸⁶ https://www.hafogvatn.is/static/extras/images/09-plaice1325992.pdf





Biomass reference points are undefined at the moment, however the IS-SMB recruitment index is, as last year, is above average and is now measured near highest observed value in recent years. F is fluctuating around the Fproxy point.

⁸⁷ https://www.hafogvatn.is/static/extras/images/10-lemonsole1325996.pdf





LANGLÚRA – WITCH (Glyptocephalus cynoglossus)⁸⁸

MFRI cannot assess the stock and exploitation status relative to maximum sustainable yield (MSY) and precautionary approach (PA) reference points because the reference points are undefined. The IS-SMB covers main fishing grounds of witch. Year-to-year fluctuations in the survey biomass index can be high, but indices have been stable in recent years.

⁸⁸ <u>https://www.hafogvatn.is/static/extras/images/11-witch1326076.pdf</u>





⁸⁹ <u>https://www.hafogvatn.is/static/extras/images/19-tusk1326034.pdf</u>





SANDKOLI – DAB (Limanda limanda)⁹⁰

MFRI recommends a TAC no higher than 301 tonnes for the 2022/2023 fishing year. The MFRI also recommends that the defined quota area from Snæfellsnes to Stokksnes should be abolished and all dab fishing grounds be under TAC limits. IS-SMB biomass index of dab ≥25 cm is used as an indicator of stock development. The advice is based on the ratio of the mean of the two latest index values (Index A) and the mean of the three preceding values (Index B) multiplied by last year's advice. The index is estimated to have increased by 38%, therefore uncertainty cap of 20% was applied. The precautionary buffer was last applied in 2019 and therefore applied this year.

⁹⁰ https://www.hafogvatn.is/static/extras/images/13-dab1326010.pdf





Endangered, Threatened and Protected (ETP) and vulnerable species interactions

The MFRI has not provided any further bycatch estimates for marine mammals and seabirds. The latest data from 2016 to 2019 was provided at the previous surveillance. However, observed bycatch by onboard inspectors and in surveys in 2020 was reported in the 2021 ICES Working Group on Bycatch (WGBYC) report⁹¹. From the ICES 2021 WGBYC report the authors reported:" In 2020 highest bycatch levels were reported for common eider (105), black guillemots (82) and common guillemots (39). Harbour porpoise was the largest proportion of cetacean bycatches in 2019 and 2020 (21 and 23 respectively).".

As part of the 2022 ICES WGBYC report⁹² the authors reported:" In the Iceland Sea Ecoregion in 2021, 134 days at sea were monitored in nets and 480 days in bottom trawls. All monitoring was performed by at-sea observers. Ten bird species were recorded in nets, including 3 black guillemots (*Cepphus grille*), 1 long-tailed duck (*Clangula hyemalis*), 4 northern fulmars (*Fulmarus glacialis*), 1 red-throated diver (*Gavia stellata*), 1 northern gannet (*Morus bassanus*), 2 European shags (*Phalacrocorax aristotelis*), 2 cormorants (*Phalacrocorax carbo*), 3 common eiders (*Somateria mollissima*), 277 guillemots (*Uria aalge*) and 1 Brünnich's guillemot (*Uria lomvia*). 36 harbour porpoises, 2 grey seals , 2 harp seals (*Pagophilus groenlandicus*), 2 white-beaked dolphins (*Lagenorhynchus albirostris*) and 7 harbour seals were reported in nets. For bottom trawlers bycatch was reported for one bird species, with 2 *Uria aalge* bycaught. Additional monitoring data with at-sea observers with no bycatch incidence was reported for dredges (9 days), longlines (2 days), surrounding nets (11 days) and traps (6 days). Bycatch of several species of fish were reported in the ecoregion from 4 different taxa, including *Etmopterus spinax* and *Chimaera monstrosa* captured in bottom trawls.

Relevant updates for species for which data is available is provided below. All the species below were identified and analyzed as vulnerable or ETP species in the full assessment that resulted in the current certificate for this fishery (see relevant audit report at <u>https://www.responsiblefisheries.is/certification/certified-fisheries</u>).

⁹¹ ICES (2021): Working Group on Bycatch of Protected Species (WGBYC). ICES Scientific Reports. Report. https://doi.org/10.17895/ices.pub.9256

library.figshare.com/articles/report/Working Group on Bycatch of protected Species/18621773

⁹² ICES (2022): Working Group on Bycatch of Protected Species (WGBYC). ICES Scientific Reports. Report. https://doi.org/10.17895/ices.pub.21602322.v1



Harbour Porpoises (Phocoena phocoena)

Harbour porpoises are classified as Least Concern in the IUCN Red List⁹³ (population trend unknown, last assessed in 2020). They are also classified as Least Concern in the Icelandic National Redlist (based on a 2016 assessment)⁹⁴. Annual estimates of harbour porpoise by-catch have decreased in recent years as gillnet effort has decreased, from a high of 7,300 animals in 2003 to about 1600 animals in 2009–2013⁹⁵ and down to about 750 animals in 2014-2015.

Results based on close kin mark recapture genetics indicates that the population has increased substantially in recent years.⁹⁶

The 2019 Report of the NAMMCO Scientific Committee Working Group on Harbour Porpoise (19-22 March 2019)⁹⁷ reported the following about the Icelandic harbour porpoise population. After reviewing the assessment and noting the recent decline in bycatch, the WG agreed that there was no specific cause for concern for harbour porpoises in Iceland. However, they also concluded that the lack of time and expertise meant they were not in a position to provide management advice on sustainable removals.

In 2022 the same group provided the following update⁹⁸:" Sigurdsson indicated that a population estimate of harbour porpoise in Iceland waters was available from an aerial survey conducted in 2007, but noted that the survey was incomplete and the abundance estimate obtained then was probably an underestimate. Sigurdsson informed the WG about plans to conduct an aerial survey in July 2023 to obtain updated abundance estimates for harbour porpoise in Iceland. The group commanded the planning of such a survey. Given that abundance estimates from the NASS surveys may not be usable for harbour porpoise in Iceland, the group agreed that the 2023 abundance estimate be the one used in the future Icelandic assessment.

Sigurdsson indicated that previous work using close kin Mark-Recapture genetics and presented at the 2018 NAMMCO/IMR International Workshop on harbour porpoise indicated that the Icelandic population was increasing. Sigurdsson informed the WG that around 500 animals were by-caught annually in the Icelandic lumpsucker fishery and 1500-2000 in the cod fishery, noting that by-catch levels were much higher in the past. Sigurdsson informed the WG that Iceland was also conducting isotopic work and investigating the diet of harbour porpoise using samples from by-caught and stranded animals. Life history parameters and age distribution histograms are possible to infer from these samples. The group recommended that an assessment for Iceland be made when the new abundance estimate becomes available.

Sigurdsson informed the WG of the by-catch time series available in Iceland, including some back calculated bycatch estimates, and presented at the international harbour porpoise workshop in 2018. As in the case of Norway,

⁹³ https://www.iucnredlist.org/species/17027/50369903

⁹⁴ https://www.ni.is/node/27406

⁹⁵ Pálsson ÓK, Gunnlaugsson Th, and Ólafsdóttir D. 2015. By-catch of seabirds and marine mammals in Icelandic Fisheries. Marine Research no 178. <u>https://www.hafogvatn.is/static/research/files/fjolrit-178pdf</u>

⁹⁶ North Atlantic Marine Mammal Commission and the Norwegian Institute of Marine Research. (2019). Report of Joint IMR/NAMMCO International Workshop on the Status of Harbour Porpoises in the North Atlantic. Tromsø, Norway. <u>https://nammco.no/wp-content/uploads/2020/03/final-report hpws 2018 rev2020.pdf</u>

⁹⁷ NAMMCO (2019). Report of the NAMMCO Scientific Committee Working Group on Harbour Porpoise, 19-22 March, Copenhagen, Denmark. <u>https://nammco.no/wp-content/uploads/2019/02/final-report hpwg-2019.pdf</u>

⁹⁸ NAMMCO-North Atlantic Marine Mammal Commission (2022). Report of the Scientific Committee Working Group on Harbour Porpoise. November 2022, Oslo, Norway. <u>https://nammco.no/wp-content/uploads/2023/01/final-report-hpwg-2022_with-exsum.pdf</u>



the group recommended Iceland to generate the best back-calculated bycatch estimates (i.e., generate a time series going back to the beginning of the fishery) for the upcoming Icelandic assessment, planned for 2024."

Harbour seals

The MFRI 2021 advice for harbour seals⁹⁹ indicates that the 2020 harbour seal census resulted in a population estimated of 10,319 animals (95% confidence intervals: 6,733-13,906). The current population estimate is 69% lower than the first abundance estimate from 1980 and the estimate is 14% under the management objective of 12 thous. Animals (Hafrannsóknastofnun 2021). In 2019, new regulation regarding seal hunting in Iceland was enacted (Atvinnuvega- og nýsköpunarráðuneytið 2019). All seal hunting is banned, but it is possible to obtain an exemption for traditional hunt. It is also forbidden to sell Icelandic seal products. Bycatch in gillnets is probably the highest mortality risk for harbour seals in Iceland currently. Limited data are available on seal bycatch, but data collected by on-board observers of the Directorate of Fisheries, and in the MFRI gillnet survey, indicate that on average, 1389 (coefficient of variation, CV=35) harbour seals have been bycaught annually in the lumpfish fishery between 2014 and 2018. Bycatch in cod gillnet fishery and bottom trawls is less common and more uncertainty associated with the bycatch estimates in those fisheries. Between 2014 and 2018, it has been estimated that annually, 15 harbour seals were bycaught in cod gillnet fisheries (CV=102) and 17 harbour seals in bottom trawls (CV=100) (Hafrannsóknastofnun, 2019). Negative effects from the cod gillnet fisheries (and associated fisheries that land fish in those nets) are considered to be very limited.

Other marine mammals

The MFRI confirmed that no interaction with Blue whales and Northern right whales recorded in recent years.

There are no further updates from NAMMCO or the MFRI in relation to other marine mammal species (i.e. seals), aside from what we reported in the previous surveillance report.

Pingers testing

After unsuccessful trials with banana pingers and PALs in 2016-2018, PALs with a modified signal were tested in the Icelandic cod gillnet fishery in 2020. These PALs had a signal developed to emulate the signal of an out of production pinger, the Dukane 1000. The random wide-band sweep characteristic of the original PAL was maintained. Signal peaks are at 10, 50, 70 and 130kHz with a source level of 157dB. This signal is aimed at deterring porpoise rather than communicating with them as in the original PALs. The device was tested over two weeks, where over 3000 50m nets were hauled. Half of the net sets were equipped with the devices, while the other half acted as control. A total of 15 marine mammals were caught in the trial, 14 harbour porpoises and one harbour seal. Significant difference in the number of harbour porpoises was observed between the two treatments (t = 3.78, p = 0.00017), as all 14 of the harbour porpoises were caught in the control sets, while none were caught in the PAL equipped sets. The single harbour seal bycaught was caught in a PAL equipped set. These results suggest that this configuration of the PAL might be effective in reducing harbour porpoise bycatch in Icelandic waters. There have been no further updates since then.

Some catch of leaf scale gulper sharks has been recorded, last in 2016. Survey trends are presented below from MFRI data.

⁹⁹ https://www.hafogvatn.is/static/extras/images/radgjof-landselur20201286028.pdf





Figure 32. Leaf scale gulper shark caught in the annual autumn survey, from 1996 to 2022.

Grey skate (*Dipturus flossada / batis*) survey abundance is variable but has been on average relatively stable in recent years. The MFRI spring survey caught 56 t in 2019, 43 t in 2020, 32 t in 2021 and 69 t in 2022. Fishery landed catch of Grey skate was 160 t in 2020 and 158 t in 2021.

Landed catch of dogfish (*Squalus acanthias*) was 1 t in 2019 and 3 t in 2020, and 0.9 t in 2021. Survey trends are very sporadic.





Figure 33. Dogfish caught in the annual spring survey, 1985 to 2022.

No Greenland sharks (*Somniosus microcephalus*) were caught in the 2020-2022 surveys. Around 16 tonnes of them were landed in both 2020 and 2021.



Creenland sharks caught in the annual spring survey

Figure 34. Greenland shark caught in the annual spring survey.

Around 3.6t of porbeagle (*Lamna nasus*) were landed in 2020 and 2.3t in 2021. Porbeagles are rarely caught in surveys, but two were caught in the autumn survey in 2021.

No records of basking sharks are available in catch or surveys. Few have been recorded by onboard inspectors, last one in 2005.

7.5.1.1 Habitat

Trawl effort spatial extent

The ICES 2022 Icelandic ecosystem overview report¹⁰⁰ indicates that the main abrasive pressure in the Icelandic Waters ecoregion is caused by mobile bottom-fishing gears (targeting fish, shrimp, and Norway lobster *Nephrops norvegicus*). Within the ecoregion, abrasion caused by bottom trawls has been shown to impact fragile three-dimensional biogenic habitats in particular (e.g. sponge aggregations, coral gardens, and coral reefs), with impacts happening mainly in deeper waters (> 200 m). Effects of bottom trawling on soft substrates in shallow waters

¹⁰⁰ ICES. 2022. Icelandic Waters ecoregion – Ecosystem overview. In Report of the ICES Advisory Committee, 2022. ICES Advice 2022, Section 11.1, <u>https://doi.org/10.17895/ices.advice.21731663</u>



have been shown to be minor. Other impacts involve overturning boulders, scouring the seabed, and direct removal of and/or damage to epifaunal organisms.

The total fishing effort by bottom trawls targeting fish and shrimp has decreased by around 40% in 2000–2014; in the same period the Nephrops trawling effort remained at the same level. The decrease in fishing effort varied locally, with decreases mainly being noted on the southern shelf (Subarea 1) and at typical shrimp trawling grounds on the northern shelf (Figure 35, Figure 36). Based on analysis of electronic logbook data an area of about 79000 km² in total was fished with towed bottom-fishing gears in 2013, composing 10% of the ecoregion.

Using vessel monitoring system (VMS) and logbook data ICES estimates that mobile bottom trawls used by commercial fisheries in the 12 m+ vessel category have been deployed over approximately 132 485 km² of the ecoregion in 2018, corresponding to ca. 17.5 % of the ecoregion's spatial extent (Figure 36). The latter figure (132.485 km²) refers to numbers based on ais/vms data delivered to ICES (different from the previous approach used). It is in conformity with what is reported in mynd 29A (add fish, nephrops and shrimp).¹⁰¹

The overall bottom trawl fishing effort has been decreasing since the early 2000s and is now at the lowest level.

The Icelandic bottom trawl fleet consists of about 50 vessels (30–80 m length) fishing mainly for cod, haddock, saithe, redfish, and Greenland halibut.



Figure 35. Annual total bottom-trawl fishing effort (1000 kW day) based on logbooks from trawl fishery targeting (a) fish, (b) Norway lobster, and (c) shrimp in the whole Icelandic Waters ecoregion between 1996 and 2021.

¹⁰¹ <u>https://www.hafogvatn.is/static/research/files/hv2021-50.pdf</u>





Figure 36. Spatial distribution of bottom-trawl effort (1000 kW hr) based on logbooks from trawl fishery targeting demersal fish, shrimp, and Norway lobster in 2000, 2008, 2014, and 2020.

Habitat mapping

Seabed mapping is one of the Marine and Freshwater Research Institute's projects which started with the launching of the research vessel, Arni Fridriksson RE 200, in the year 2000. The vessel is equipped with a multibeam echo sounder which enables a detailed mapping of the seabed. Until spring 2017 the multibeam echo sounder was of the type Kongsberg EM 300 (30 kHz, 135 beams, 2°x2°) but was then updated to Kongsberg EM 302 (30 kHz, 432 beams, 1°x2°, water column data) and a subbottom profiler, Kongsberg TOPAS PS18.

From the year 2017 the seabed mapping project is one of MFRI's major initiatives for the next 12 years. The main emphasis is to gain information within the economic zone which is useful for multifaceted purpose and is a prerequisite for scientific approach for sustainable utilization, protection and research of resources in the ocean, on, in and under the seabed. The detailed mapping has been valuable for the research of the marine environment,



the physical properties of the ocean and the marine geology. Mapping fishing grounds and vulnerable areas, i.e. benthic communities and habitats, has played a significant role. About 44.3% of the economic zone has been mapped, or approximately 333,700 square kilometers of the country's total 754,000 square kilometer economic zone A figure of the mapping work completed has been shown below.





NovasArc project

Records of sensitive benthic species were used in the project NovasArc – a Nordic project on vulnerable marine ecosystems and anthropogenic activities in arctic and sub - arctic waters (<u>https://novasarc.hafogvatn.is</u>). In the NovasArc project, distribution forecast maps were prepared for sensitive species off the Faroe Islands, eastern Greenland, Iceland and Norway. The forecast maps indicate areas that could be suitable for these species based on available information on known distribution and environmental factors related to them (Buhl - Mortensen et al. 2019)¹⁰². These maps were also compared to the footprint of bottom fishing and the collision between them discussed. The project was a collaborative project of the Marine Research Institute with Havstovan in the Faroe Islands and the Institute of Marine Research in Bergen, supported by the Nordic Council of Ministers NORDEN.

¹⁰² <u>http://norden.diva-portal.org/smash/get/diva2:1304079/FULLTEXT02.pdf</u>



The 2019 NovasArc report highlighted through a risk assessment method that within the Icelandic EEZ, overlap between the fishing effort and the optimal predicted habitat was high for several VMEs, including sublittoral sea pen communities (54.8% of their optimal habitat), hard bottom sponge aggregations (51.2%), stylasterid corals (50.5%), cold-water coral reefs (50.4%), soft bottom sponge aggregations (41.6%), and hard bottom gorgonians (42.3%). However, the authors also note that historical trawl disturbance may have decreased the amount of suitable habitat for these benthic groups.

Also, based on the findings of the Novasarc work a paper on the distribution of indicator VME taxa was published by Burgos et. al (2020)¹⁰³. The group that produced this publication has received an additional funding to develop this work further including managemental aspects in 2021. The MFRI highlighted during the November 2021 site visits that Novasarc II is now ongoing and will concentrate on updating predictive models and discuss the output for managemental purposes.

In October 2022 the MFRI highlighted that the NovasArc II project had a stakeholder meeting last September and the final report will be submitted to TemaNord this autumn. Updated models have been prepared including confidence estimation. Such models are increasingly considered in managemental purposes. This work has been introduced to the Ministry of Fisheries although the best use of this work has not been discussed in detail.

Benthos recorded in the MFRI survey

Recording of benthic animals as a bycatch in the autumn MFRI trawl took place for the fifth time in 2020 ((Jakobsdóttir et al. 2020¹⁰⁴) (Figure 38). Benthic animals were collected at 105 stations. Benthic animals are classified into species as far as possible, counted and weighed. Amount of benthic animals in tows ranged from 0.028 kg to 97.5 kg and the number of individuals counted in tow ranged from 1 to 1,213. The largest number of individuals were fungi. Maximum number of identified species or groups in tow there were 71 species at a station west of Kolbeinseyjarhrygg and the fewest species, a total of 3, occurred two stations in the continental shelf south of the country. At one point west of Reykjanes was the total weight of benthic animals in a tow was 97.5 kg and a total of 50 species, most of which contained 80 kg of coral. Sponges weighed the most at other stations. Six benthic species were identified at the Faroe Islands ridge that have not occurred in previous surveys. A total of over 700 species have been identified from the five autumn surveys since benthos bycatch has been recorded.

¹⁰³ <u>https://www.frontiersin.org/articles/10.3389/fmars.2020.00131/full</u>

¹⁰⁴ Klara Björg Jakobsdóttir, Höskuldur Björnsson, Jón Sólmundsson, Kristján Kristinsson, Steinunn Hilma Ólafsdóttir og Valur Bogason. 2020. Protected areas within Iceland's territorial waters and fragile ecosystems. Summary for the Ministry of Industry and Innovation of the available data from areas in the sea around Iceland that have been closed for over 10 years and fishing with demersal gear has been restricted or banned. HV 2021-49 <u>https://www.hafogvatn.is/static/research/files/hv2020-54.pdf</u>





Figure 38. Benthos recorded in the autumn Icelandic autumn groundfish survey in 2020. Number (kg) per tow.

The Ministry of Industry and Innovation has begun work on formulating a protection policy for vulnerable bottom ecosystems (or vulnerable marine ecosystems) within the Icelandic economic zone to shape procedures for the protection of fragile benthic ecosystems based on international standards criteria that Iceland is signatory to. This includes defined demersal fishing areas and protected areas. Therefore, the Ministry requested that the Marine Research Institute compile information in addition to evaluating five aspects of fragile benthic ecosystems, reported on by Ólafsdóttir et al. 2021¹⁰⁵. These five aspects are:

- 1. An assessment of which species in Icelandic waters are considered fragile ecosystems in Iceland. At the same time, an overview of the state of knowledge is compiled the distribution and density of the species. The summary will take into account FAO guidelines as well as the work of ICES, NAFO and NEAFC.
- 2. Define for each species or groups that can be considered as characteristic species ecosystems, when their density is considered so high that an area is considered to be a fragile ecosystem.
- 3. Perform an analysis of any of the areas that have been closed for a long time to evaluate if it meets the criteria for being considered a vulnerable bottom ecosystem.
- 4. Propose a definition of what can be considered a significant negative effect from bottom fishing gear on fragile bottom ecosystems.
- 5. Define demersal fishing areas where fishing has taken place for the past 20 years (or other years if this describes fishing in recent decades better), with bottom fishing gear (bottom trawls, seines, nets, lines, dredges).

¹⁰⁵ Steinunn Hilma Ólafsdóttir, Stefán Á. Ragnarsson, Julian M. Burgos, Einar Hjörleifsson, Klara Jakobsdóttir

og Guðmundur Þórðarson. 2021. Protection of fragile benthic ecosystems. Summary of information and evaluation of five factors is concern sensitive bottom ecosystems for the Ministry of Industry and Innovation. HV 2021-50 https://www.hafogvatn.is/static/research/files/hv2021-50.pdf



One of the outputs of the report is shown below. The map below shows details of closed areas (in grey), and in yellow or red the distribution of areas where bottom trawling has taken place for 4 years or less and 5 years or more between 2009-2019. Light yellow surfaces show shrimp and lobster trawl fishing grounds.





The closures that MFRI proposed are being processed at present time (October 2022) by the Ministry of Fisheries. The closures include Hydrothermal vents, Sponge Aggregations mixed with Cauliflower coral ground and Sponge Aggregations on underwater mountains.

Long term area closures

Fiskistofa has created a new GIS platform where all spatial data relevant to Icelandic fisheries management has been integrated. The figure below for example contains information on long term spatial closures in Iceland.





Figure 40. Regulatory long-term closures in Iceland, all gear types. Red closures tend to be bottom trawl and sometime all gear closures. Yellow/orange boxes with internal lines near the coast (East, West and North West) are longline closures. Open yellow/orange boxes south and southeast of Iceland are lobster trawl restricted areas. For details on each closure including dates and gear restrictions please click on each red box in the Atlas/GIS website managed by Fiskistofa at http://atlas.lmi.is/mapview/?application=haf .

7.5.1.2 Foodweb considerations

The MRI has studied Icelandic cod and its place/relationship in the ecosystem.

Capelin is a key forage species in the ecoregion, and promotes an important energy transfer into the ecosystem. Capelin feeds mainly on copepods and euphausiids, and it is one of the most important prey for several predators, e.g. cod, haddock, saithe, Greenland halibut, seabirds, and marine mammals¹⁰⁶. The Capelin stock appears to be quite abundant as per the 2022 stock assessment.

Icelandic capelin's status was assessed by the MFRI again in 2022¹⁰⁷. Based on the 2021 acoustic autumn survey and surveys conducted in January and February 2022 and catches this season, the median of the distribution of SSBs used as input into harvest control rule (HCR) is 1'342'000 tonnes. The HCR aims at leaving at least 150'000 tonnes (Blim) of mature capelin at the time of spawning in March with 95% probability. Model projections show that with maximum catch of 869 600 tonnes during the fishing season 2021/2022, the HCR goal will be achieved.

¹⁰⁶ https://www.hafogvatn.is/static/files/2022 2/fisheriesoverview icelandicwaters 2021.pdf

¹⁰⁷ https://www.hafogvatn.is/static/extras/images/lodnavetur2022_final1303548.pdf





Figure 41. Catches, acoustic index for immatures from autumn surveys, and SSB at spawning time (with 90% confidence limits since 2016). The SSB value for 2016 and onwards is not directly comparable to historical values because it is based on different assumptions about natural mortality. Catches from the fishing year 2021/22 are obtained at publishing date and therefore not final.



7.6 Update on consistency to the fundamental clauses of the RFM Fishery Standard

This section includes a brief update on changes in the fishery relevant to the fundamental clauses of the IRF Fishery Standard and a statement of continuing consistency (or not) to those fundamental clauses.

Section 1. Fisheries Management

7.6.1	Clause 1.1	Fisheries	Management	System	and	Plan	for	Stock	Assessment,	Research,	Advice	and
	Harvest Co	ntrols										

1.1	Fisheries Manage	ries Management System and Plan for Stock Assessment, Research, Advice and Harvest Controls including:					
	 The fisheries 	s management system					
	 The fisheries 	es management plan					
Summary of relevant The fisheries matchanges: terms of a suite ultimate respon control and surv Internationally, I basis for the m (Althingi), regula		The fisheries management consists of a network of organisations and agencies with a legal basis in terms of a suite of laws and regulations. The Ministry of Food, Agriculture and Fisheries has the ultimate responsibility, the Directorate of Fisheries is the executive body, the Coast Guard does control and surveillance and the MFRI is the scientific institution that provides advice to the Ministry. Internationally, ICES organizes and approves assessment and management plan evaluation. The legal basis for the management is a suite of laws and regulations. Laws are given by the Parliament (Althingi), regulations are given by the Ministry.					
		The main regulations are quota regulations of the catches in an ITQ system, technical regulations (gear standards, mesh sizes etc), area closures (permanent and temporary, including short term closures), landing obligations in authorized ports where the catches have to be weighed by authorized staff and a discard ban. There are rules for minimum landing size – smaller fish has to be landed but the fisher gets only a fraction of the payment). There are a range of special regulations for small coastal boats and regulation of tourist fishery (which also has quotas). Log books are compulsory, and recently, only electronic logbooks (or mobile phone apps) are accepted. The fishing year in Iceland runs from 1 st September - 31 st August.					
		All catches have to be accounted against quotas, and there is an active marked or selling and buying quotas as needed. For most stocks, including haddock, quotas can be transferred between years and between species, within certain bounds.					
The management plan includes the measure noted above. It has a harvest rule for der quota from a stock assessment. The plan includes reference points for biomass and exp Such plans are generally developed by Iceland, mostly by the MFRI, and evaluated an ICES.							
		The management plan that was introduced in 2013 was revised in 2019. The revision did not change the structure of the plan but led to several changes in the rule parameters, including a lower target harvest rate. All reference points were revised in 2019. No changes have been made after that.					
Refe	rences:	Please refer to the footnotes and references in the text above, the <u>summary/background section</u> and the Reference section at the end of this document.					
State to th	ement of continui e IRF Fishery Stan	ng consistency dard The fishery continues to remain consistent with the standard.					

7.6.2 Clause 1.2 Research and Assessment

1.2 Research and Ass	sessment
Summary of relevant	Haddock in Icelandic waters is regarded as a local stock and managed exclusively by Iceland.
changes:	
	The observations that go into the assessment is catches in tonnes and in numbers at age and age-
	disaggregated indices from the bottom trawl surveys in the spring and autumn. Stock weights and


1.2 Research and Assessment

maturity data come from the spring survey.

The assessment model used is a statistical catch–at-age model that runs from 1979 onwards. Ages 1 to 10 are tracked by the model, where the age of 10 is a plus group. Natural mortality is set to 0.2 for all age groups. Selection pattern of the commercial fleet is defined in terms of mean stock weights at age, rather than age to account for observed density dependence in growth between year classes. The method was approved by ICES at a benchmark in 2019; the model is from 2007 and was used in parallel to the previous assessment since 2013. The retrospective pattern looks reassuring, and the residuals are scattered with no clear clusters. When one of the surveys is omitted, the results are still quite similar¹⁰⁸. The outcome of the 2022 assessment is shown in Figure 43 below. According to this assessment¹⁰⁹, the state of the stock is rather similar to that in recent years, with a relatively stable biomass and a slight increase in the harvest rate in the last 5 years. The harvest rate now (0.45) above the target of 0.35. The recruitment in 2020 was low, while the recruitment in 2021 and 2022 looks strong.



¹⁰⁸ https://www.hafogvatn.is/static/extras/images/02-haddock_tr1325965.pdf

¹⁰⁹ https://www.hafogvatn.is/static/extras/images/02-haddock1325964.pdf



7.6.3 Clause 1.3 Stock under Consideration, Harvesting Policy and the Precautionary Approach

- **1.3** Stock under Consideration, Harvesting Policy and the Precautionary Approach including:
 - 1.3.1 The precautionary approach
 - 1.3.2 Management targets and limits
 - 1.3.2.1 Harvesting rate and fishing mortality
 - 1.3.2.2 Stock biomass

1.3.2.3 Stock biology and life-cycle (structure and resilience)

Summary

of Reference points were revised by ICES and adopted by Iceland in 2019. Previous reference points were adjusted to bring them in line with recent developments in ICES standards. These are tabulated below. relevant changes:

Reference points for Haddock

Nálgun	Viðmiðunarmörk	Gildi	Grundvöllur
Framework	Reference point	Value	Basis
Aflaregla Management plan	MGT Btrigger	49 400 t	Slembireikningar Stochastic simulations (ICES 2019)
	HR _{MGT}	0.35	Aflaregla Management plan
Hámarksafrakstur MSY approach	HR _{MSY}	0.35	Slembireikningar Stochastic simulations (<u>ICES 2019</u>)
	MSY B _{trigger}	49 400 t	B _{pa}
Varúðarnálgun	Blim	35 500 t	Bloss
Precautionary	B _{pa}	49 400 t	B _{lim} x e ^{1.645 * 0.2}
approach	HR _{lim}	0.63	Veiðihlutfall sem leiðir til þess að hrygningarstofn er yfir B _{lim} með 50% líkum Equilibrium HR which will maintain the stock above B _{lim} with a 50% probability
	HR _{pa}	0.35	Veiðihlutfall sem leiðir til P(SSB > Biim) = 95% með B _{trigger} HR leading to P(SSB > Biim) = 95% með B _{trigger}

Precautionary targets and limits

As there is no evidence of reduced recruitment at observed levels of SSB, the lowest observed SSB in the time series (Bloss) is used for Blim. Bpa is then derived such that there is a 5% probability of really being at Blim when the assessment indicates a stock at Bpa, assuming a CV of 0.2, which effectively means Bpa = Blim* 1.4.

The precautionary mortality reference points were derived by simulating the stock taking into account the stock-recruitment, growth and maturity relationship assumed for the harvest rule simulations. Precautionary mortality reference points are primarily set in terms of HR since the management plan prescribes a harvest rate (catch relative to biomass of fish > 45 cm). HRlim is set as the HR that, in equilibrium, gives a 50% probability of SSB > Blim without assessment error. HRpa was set according to a recent revision of ICES standards¹¹⁰ as the HR that has a less than 5% probability of generating Blim when applied in the harvest rule simulation model. Fpa is not defined for this stock.

MSY reference points: HR_{MSY} was estimated by running the harvest rule simulation model with errors also in the assessment step as the HR that leads to maximum mean catch in the long term while having a less than 5% risk of bringing SSB below Blim. With the risk constraint, the maximum HR with that low risk constraint is 0.35, which becomes the HRMSY and is used as target HR in the management plan. Because of this constraint, MSY Btrigger is set at Bpa, according to ICES standards. This value is also used for Btrigger in the management plan.

Management plan: there is a management plan in place for Icelandic haddock. It has a fixed target

https://ices-library.figshare.com/articles/report/Advice on fishing opportunities/18638141 110



1	.3 Stock under	Stock under Consideration, Harvesting Policy and the Precautionary Approach including:				
	1.3.1 ING	e precautionary approach	ecautionary approach			
	1321	Harvesting rate and	Harvecting rate and fiching mortality			
	1322	Stock hiomass	Stock highers			
	1.3.2.3	Stock biology and lif	e-cycle (structure and resilience)			
		harvest rate, with a l	inear reduction towards 0 if SSB falls below a trigger biomass of 49400 tonnes.			
		As this is a harvest ru	ule defined by constraining exploitation, it has no target biomass. The text, as			
		applied by ICES is sho	own below ¹¹¹ :			
		Management plan fo	n haddock			
		Advice basis	Management plan			
		Management plan	The Icelandic Ministry of Industries and Innovation has adopted a management plan for Icelandic haddock fisheries (MII, 2019). The TAC is set in the following way according to the plan:			
			$TAC_{yy/yy+1} = 0.35BB_{45cm+,yy+1} \text{ if}$ $SSB_{yy+1} \ge MGT B_{trigger}$ SSB_{vv+1} $TAC_{yy/yy+1} = MGT B_{1} \le MGT$			
			where MGT Btrigger = 49,400 toppes, v is the assessment year. TACy/u+1 is			
			the TAC for the fishing year starting 1 September in the assessment year, and B45cm+,y+1 is the estimated biomass of haddock \geq 45 cm at the beginning of the year following the assessment year.			
			ICES evaluated this HCR in 2019 (ICES, 2019a; 2019b) and concluded that it is precautionary and in accordance with ICES MSY approach. The expected range of realized harvest rate (HR) following the management plan (HRmgt) is between 0.23 and 0.57.			
		This harvest rule was	tested and approved by ICES in 2019, and has remained unchanged since then.			
		Further protective m areas can be perman as well as temporary management of tem the Covid disease lea closures last year.	easures include area closures and rules for landing of undersized fish. Closed ent, which are defined in regulations and remain unchanged from year to year, closures (normally for 2 weeks) of areas where undersized fish are caught. The porary closures was moved from MFRI to the Directorate last year. Because of ading to reduced surveillance and revised size limits, there were no short term			
R	eferences:	Please refer to the fo the <u>Reference section</u>	otnotes and references in the text above, the <u>summary/background section</u> and <u>n</u> at the end of this document.			
S' to	Statement of continuing consistency to the IRF Fishery Standard The fishery continues to remain consistent with the standard.					

7.6.4 Clause 1.4 External Scientific Review

^{111 &}lt;u>https://ices-</u>

library.figshare.com/articles/report/Haddock Melanogrammus aeglefinus in Division 5 a Iceland grounds /19447949?backTo=/colle ctions/ICES_Advice_2022/5796935



1.4 External Scientifi	c Review			
Summary of relevant ICES is regarded changes: assessment met benchmark proc reference points		as the relevant institution that provides external scientific review. Both the nod and the harvest rule (including reference points) were approved by ICES in a ess in 2019. They have remained unchanged, except some minor adjustments to the to bring them in line with recent developments in the ICES standards.		
	Normally, the assessment is conducted by the ICES North-Western Working Group (NWWG), we stakeholder nations participate. In 2020, because of the ongoing Covid 19 epidemic, MFRI makes own assessment and the advice was made by MFRI. In 2021, the normal procedure was resumed as the statement of the advice was made by MFRI.			
	Iceland has broa Atlantic Fisheries and the North A involved in many	ind international scientific cooperation through organisations such as <u>the Northeast</u> <u>is Commission</u> (NEAFC) ¹¹² , <u>the Northwest Atlantic Fisheries Organization</u> (NAFO) ¹¹³ , <u>itlantic Marine Mammal Commission</u> (NAMMCO) ¹¹⁴ . Icelandic scientists have been <i>y</i> international projects arranged by these organizations and in co-operative projects		
References:	Please refer to the footnotes and references in the text above, the <u>summary/background section</u> and the <u>Reference section</u> at the end of this document.			
Statement of continuing consistency to the IRE Fishery Standard		The fishery continues to remain consistent with the standard.		

7.6.5 Clause 1.5 Advice and Decisions on TAC

1.5 Advice and Decisions on TAC				
Summary of relevant Stock assessmen changes: provided by ICES is published on t		t and advice, including advice on harvest rules, TACs and reference points is . The process involves all relevant nations and the advice is for all areas. The advice he MFRI website once it is ready ¹¹⁵ . Normally, the MFRI advice follows the ICES		
	advice. The Minister of Fisheries and Agriculture decides on the TAC of the haddock stock for each fishing year (Sept–Aug) in accordance to law (Fisheries Management Act 116), based on HCR and the advice mentioned above. Formally, the minister has the authority to deviate from the advice, doe not happen in practise. The Icelandic haddock stock is a local stock confined to Icelandic waters, and is managed by Icelar			
	alone.			
References:	Please refer to the footnotes and references in the text above, the summary/background section a			
	the <u>Reference section</u> at the end of this document.			
Statement of continuing consistency to the IRF Fishery Standard		The fishery continues to remain consistent with the standard.		

^{112 &}lt;u>http://www.neafc.org/</u>

^{113 &}lt;u>http://www.nafo.int/</u>

^{114 &}lt;u>http://www.nammco.no/</u>

¹¹⁵ https://www.hafogvatn.is/static/extras/images/02-haddock1259378.pdf



Section 2. Compliance and Monitoring

7.6.6 Clause 2.1 Implementation, Compliance, Monitoring, Surveillance and Control

2.1 Implementation, Compliance, Monitoring, Surveillance and Control

Summary of relevant The Icelandic Directorate of Fisheries, or Fiskistofa¹¹⁶, is an independent administrative body responsible to the Fisheries Minister, in charge of the day to day implementation of the Act on Fisheries Management and related legislation, for day-to-day management of fisheries and for supervising the enforcement of fisheries management rules.

The Icelandic Coast Guard¹¹⁷ is responsible for control at sea, both of the catches and the quality of the vessels. It performs sea and air patrols of Iceland's 200-mile exclusive economic zone and 12-mile territorial waters, and monitoring of fishing within the zone in consultation with the Marine and Freshwater Research Institute and Ministry of Industries and Innovation. The Coast Guard operates the Icelandic Maritime Traffic Service within its operations centre which has a key role in ensuring safety at sea, but can also take action if the behaviour of a fishing vessels is unusual.

The Fisheries Management Act sets out penalties for the violation of its provisions, or rules adopted by virtue of it, which are provided in detail in the Act Concerning the Treatment of Commercial Marine Fish Stocks (Act No. 57 1996¹¹⁸). Provisions of the Act on a Special Fee for Illegal Marine Catch¹¹⁹ are also applied as appropriate. Penalties range from the issue of reprimands by the Directorate of Fisheries and the suspension of commercial fishing permits to fines and, in cases of serious or repeated deliberate violation, imprisonment for up to six years (Article 24 and 25 of Act No. 116/2006).

Summary of relevant updates in 2022

Temporary/sudden closures (generally 2 weeks triggered by high juvenile abundance on fishing grounds) are announced by the Coastguard on VHF radio on a specified wavelength and on the radio before the news and weather. They are also published on the MFRI website. The short-term closure monitoring (and issuing of) was transferred to Fiskistofa in the fall of 2020. Some regulation regarding the short-term closures was also changed in 2020, whereby the trigger size limit was increased for cod, which led to significant decrease in the number of closures. An updated table as provided by the management authorities (MFRI and Fiskistofa) is shown below.

Year	Species	Number of closures
2018	Cod	90
2018	Saithe	4
2018	Shrimp	2
2018	Haddock	1
2019	Cod	50
2019	Haddock	1
2020	Cod	9

 Table 11. Short term closures in Iceland for the years 2018-2022.

¹¹⁶ https://www.fiskistofa.is/umfiskistofu/

¹¹⁷ http://www.lhg.is/english

¹¹⁸ https://www.althingi.is/lagas/149a/1996057.html

¹¹⁹ https://www.althingi.is/lagas/149a/1992037.html



2020	Haddock	1
2020	Greenland halibut	1
2021	Sea cucumber	2
2021	Cod	3
2021	Haddock	1
2022	Cod	2
2022	Haddock	2
2022	Sea cucumber (quota	1
	finished)	

Directorate Inspections at Sea

Days spent by Fisheries Directorate inspectors at sea inspecting vessels is shown in Table 8. The number has remained consistent with previous years.

Enforcement by Fiskistofa

The Directorate of Fisheries monitors compliance with laws and regulations which apply to fishing, handling of commercial stocks and treatment catch. In many cases, the Directorate of Fisheries is intended to respond to violations of laws and regulations through the application of administrative sanctions. Sanctions are intended to have a protective effect to reduce or prevent further violations. The main resources available to the Directorate of Fisheries for violations are reprimands and revocation of a fishing license. Alleged violations can also be prosecuted by the police and in some cases it is the only available remedy to respond to violations. Then the Directorate of Fisheries can in individual cases, deprive individuals of a fishing license to enforce law enforcement and rules. The most recent violations detected by Fiskistofa are shown below.

Table 12. Fiskistofa suspected violations in 2020 and 2021. Source: Fiskistofa 2020¹²⁰ and 2021 Annual Report¹²¹. Note, the information between 2020 and 2021 is not directly comparable, and offenses of a similar nature may have been combined into one case.

Suspected violation	2020	2021
	No.	202.
Veiðar án leyfis / Fishing without a permit	14	
Brottkast / offences	11	
Vigtun afla / weighing of catch	24	
þar af vigtun vigtarleyfishafa / of which the weighing by the weighing licensee	9	
Framhjálöndun / landing	6	
Afladagbók / logbook	40	
Vanskil afladagbókar / submitting logbook late	470	
Veiðar án aflaheimilda / Fishing with insufficient catch quotas	6	
Mál vegna umframafla / Cases due to excess catch * mostly daily allowance in coastal vessels	1321	
Lax og silungsveiði / salmon and trout fishing	24	
Undirmálsfiskur / bottom fish fishing	4	

¹²⁰ <u>https://www.fiskistofa.is/media/arsskyrslur/Arsskyrsla_Fiskistofu_2020.pdf</u>

¹²¹ <u>https://www.fiskistofa.is/media/arsskyrslur/arsskyrsla-2021.pdf</u>



2.1 Implementation	, Compliance, Monitoring, Surveillance and Control			
	Röng tilgreining tegunda / Incorrect identification of species	3		3
	Grásleppuveiðar / Lumpsucker fishing	13		2
	Strandveiðar / coastal fishing	42		2
	Annað s.s. tilkynningarskylda, löggilding vigtarmanns, vigtun án löggilts vigtarmanns, ónákvæmni við áætlun afla og hindrun eftirlits. / Other s.s. notification obligation, certification of the weigher, weighing without a certified weigher, inaccuracy in the catch plan and obstruction of control.	14		16
	Enforcement by the Icelandic Coast Guard During the remote audit in October 2022 the ICG reported that surveillance in 20 2022 was challenging due to the COVID 19 pandemic. By beginning of March 2020, s on direct interactions between people were imposed. This restricted surveillance board vessels for Maritime Surveillance and Control agency such as the Icelandic restrictions were lifted by February 25 th 2022.	20 and 202 evere restr e possibilit : Coast Gua	21 and ictions ties on ard. All	
In spite of the Coast Guard efforts the pandemic has had its impact. Fewer inspections and boardin of vessels resulted in less measuring of fish, which was reflected in fewer Short Time Closures in 20 and 2021 and 2022 (see Table 7) and none based on Fisheries inspections by ICG. Instead of regu boardings the ICS used more surveillance drones, in partnership with Fiskistofa. Trials with a bigg drone from EMSA (type Schiebel S 100 Camcopter, Figure below) proved to be a lesson for futu use of larger drones operating from a vessel. The trials with the EMSA drone tied up, in part, t activities of the vessels which can in part explain fewer boardings. However, the drones are extension of the vessel and information is used to inspect vessels more selectively than doing rando checks. In the summer of 2022 the ICG recorded several incidents of inspections after anomal were spotted by the drone crews.		irdings n 2020 regular bigger future irt, the are an andom malies		
	In terms of overall infringements, 11 reports of apparent infringements were r noting however that not all reports are due to fishing infringements and one report than one type of Apparent Infringement. The types of apparent infringement ir Lögskráningar /Crew registry, Réttindi /License, Veiðar /Fisheries, Veiðileyfi Ferilvöktun /Vessel monitoring, Farþegafjöldi /Passengers, Haffæri /Sea worthi addition För yfir landamæri /Border Control. These are shown below (until the 1 st	eported in can include 2022, inc /Fishing p ness and September	2022, e more cluded: permit, a new r 2022)	

compared to historical data up to 2017.





7.6.7 Clause 2.2 Concordance between actual Catch and allowable Catch

2.2 Concordance bet		
Summary of relevant	Context	
changes:	Catches and landings in Iceland are monitored and recorded in a number of complementary ways.	
	Logbooks, either electronic (e-logs) or standard paper based, depending on the vessel, record	
	landings at sea and these are verified and standardised through physical weighing at accredited	
	weigh stations in landings ports throughout Iceland. Logbooks are compulsory as required by	
	Regulation No.746/2016 ¹²² . These must be electronic (e-logs). Small vessels used to use pa	
	logbooks until late 2020 when regulation 298/2020 ¹²³ implemented the use of an electronic app. The	
	App also called Afladagbókina or catch diary ¹²⁴ ¹²⁵ automatically records the location of the boat	
	during fishing and the captains then records the catch, its condition and bycatch. Catch data must be	
	entered on the e-log using a Fisheries Directorate-approved programme and all changes to entries	

¹²² <u>https://www.stjornartidindi.is/Advert.aspx?RecordID=42a16a67-60a7-4ae7-ad7c-0f53fc254654</u>

¹²³ https://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/21887

¹²⁴ http://www.fiskistofa.is/umfiskistofu/frettir/afladagbokin-smaforrit-fyrir-rafraena-skraningu-afla

¹²⁵ https://www.mbl.is/200milur/frettir/2020/08/31/oll_aflaskraning_rafraen_fra_og_med_morgundeginum/



2.2 Concordance between actual Catch and allowable Catch

must be visible and traceable. It is prohibited to start a fishing trip without a logbook on board. Vessel masters are required to record the following information in their logbooks:

- Ship name, ship registration number and call sign.
- Fishing gear, type and size.
- Location determination (latitude and longitude) and time when fishing gear is placed in the sea.
- Catch by quantity and species.
- Harvesting.
- Landing.
- Seabirds bycatch by species and species.
- Marine mammals' bycatch by number and species.

Landings must be weighed within 2 hours of landing by an official weigher using calibrated scales. Following allowances for ice the official weight is forwarded to the Directorate where it is compared with the relevant e-logbook entry before an appropriate deduction is made to that vessels remaining quota. The officially weighed catches are the official catch of record with e-log information being used as a secondary source to ensure accuracy. If a vessel does not have sufficient quota to cover it has a number of options available to it such as renting in additional quota or transferring quota between species; however, the landings must be fully covered within 3 working days as required by law (Act No. 57/1996). In Iceland, the time restrictions attached to landing, recording and rationalising catch and quota mean that while the system is not real time it is very close (circa. 24 hours)⁵⁵.

2022 updates

Catches have usually not been far from the TAC (Figure 12) In the last 10 years (Table 3), catches have consistently been above the TAC, the total catch exceeding the TAC by 1-21%. Prior to 2014, when the first harvest rule was implemented, the TAC sometimes also was set higher than the scientific recommendation. The management system permits transfer of quotas, also between species, and for haddock, substantial catches of haddock have been covered by quotas for other species in recent years (Figure. 13).

For the fishing year 2020/21, the national TAC was increased by 8000 t by the Ministry midway in the season, from 45,389 t to 53,389 t. This was in response of increased availability of haddock, and imbalance between quotas of haddock and cod in the mixed fishery. The background appears to be a combination of a large incoming year class of haddock and a more conservative harvest rule. As planned, the TAC for the next fishing year was reduced accordingly.





7.6.8 Clause 2.3 Monitoring and Control

2.3 Monitoring and Control including:

- 2.3.1 Vessel registration and catch quotas
- 2.3.2 Fishing vessel monitoring and control systems
- 2.3.3 Catches are subtracted from relevant quotas
- 2.3.4 Rules are enforced
- 2.3.5 Analysis is carried out

Summary of relevant changes: Commercial vessels participating in the fishery require a permit issued by the Fisheries Directorate. This is a requirement of the Fisheries Management Act No.116/2006. These permits represent the initial legal requirement without which a vessel may not obtain the quota necessary to fish for Icelandic quota stocks. Quotas conform to the overall decision on TAC, through the individual vessel quota share and other allocations. The headline TAC for a species is determined first and all subsequent allocations are in effect subdivisions of that figure. As a result, the allocated catch quotas for a species (when quotas are initially allocated) are assigned in such a way that the combined quotas for that species conform to the currently effective decision on TAC.

Catches by vessel are monitored and recorded in near real-time in a central database maintained by the Fisheries Directorate¹²⁶. The official weight of the catch is subtracted from that vessels individual quota share for a particular species. The catch quota of each vessel or vessel group for each fish

¹²⁶ <u>http://www.fiskistofa.is/veidar/aflaheimildir/aflahlutdeildalisti/</u>



2.3 Monitoring and Control including:

- 2.3.1 Vessel registration and catch quotas
- 2.3.2 Fishing vessel monitoring and control systems
- 2.3.3 Catches are subtracted from relevant quotas
- 2.3.4 Rules are enforced
- 2.3.5 Analysis is carried out

species and fishing year is available on the Fisheries Directorate website. For each vessel the information available for each species is:

- 1. Allocated quota (initial allocation of quota from the overall TAC based on no. of shares)
- 2. Compensations (quota gained/lost through compensations)
- 3. Quota transferred from the previous year (this may be a negative balance)
- **4.** Quota transferred between vessels (a negative balance indicates an outward transfer of quota (i.e. quota transferred to other vessels) while a positive balance indicates an inward transfer of quota (i.e. quota gained from other vessels)
- 5. Allowed catch (the sum of 1 to 4 above)
- 6. Catch (vessels landings in the season to date of that species)
- 7. Balance (Allowed catch Catch)
- 8. Overfished

Specific data on each Icelandic quota species, its allocation to ITQ holders, transfer information, balances and catches to date is available at http://www.fiskistofa.is/english/quotas-and-catches/quota-status-and-catches-of-species-by-vessel/aflastodulisti.jsp?lang=en. Registered catches are based on information from ports of landing and information on catches exported unprocessed. The catch statistics are published, subject to change, once they have been compared to submitted logbooks and reports from buyers, and are available on the Fisheries Directorate website. Accordingly, information on the size and composition of the fleet of fishing vessels is available and documented, and the catch quota of each vessel or vessel group, along with the fishing year is recorded in the official central database (GAFL) in a transparent manner and is publicly accessible.

The Icelandic Coast Guard, working closely with the Fisheries Directorate, administers an integrated monitoring, control and surveillance system which covers the activities of Icelandic and foreign fishing vessels, using VMS for all Icelandic vessels and for all foreign vessels. Fishing gear is subject to inspection, as well as the composition of the catch and its handling onboard the fishing vessels. At-sea inspections are undertaken during boardings by the Coast Guard and on fishing trips accompanied by the inspectors of the Fisheries Directorate. The Coast Guard undertakes unannounced inspections at sea and check logbooks during these boardings. Fisheries Directorate inspectors also make unannounced checks of logbooks during port inspections. The Coast Guard uses several different but complementary electronic vessel monitoring systems including satellite-based systems comprising VMS and use of satellite imagery, the monitoring of coastal activity through a dedicated land-based very high frequency (VHF) system and the use of the Automatic Identification System (AIS), and more recently drones.

Deviations and flexibility measures



2.3 Monitoring and Control including:

- 2.3.1 Vessel registration and catch quotas
- 2.3.2 Fishing vessel monitoring and control systems
- 2.3.3 Catches are subtracted from relevant quotas
- 2.3.4 Rules are enforced
- 2.3.5 Analysis is carried out

Data related to landings are processed in the Directorate's database and catches are subtracted from vessels' quotas. The system is designed such that reports are received in near real-time so that the Directorate can act quickly if vessels are approaching the end of their quotas. In addition, vessels are aware or can easily check online their current quota status for a particular species. Deviations where they occur can sometimes be rectified using the flexibility within the system (e.g. by using inter-annual, inter-vessel or inter-species transfers to cover catches of a species for which the vessel did not already have quota, or by purchase of additional quota if possible). Excess catches which are not corrected using these flexibility measures can result in a revocation of fishing licenses and fines¹²⁷.

In addition to the landing, weighing and registration system for catches, export documentation provides an independent comparative check on catch quantities. Analysis of catches includes the comparison of reported catches with the amount of sold or exported products to verify independently that reported landings aligned accurately with those reported. If comparison reveals discrepancies in reported and actual landings received from quayside weighing by registered weighers corrective action is taken as appropriate and Fiskistofa can send inspectors to verify for issues.

Updates for 2022

In late 2021 Fiskistofa reported that a new data department has been created to allow for further data analysis relating to catch recording and day to day implementation of management measures, ultimately to improve the ability to detect discrepancies and enforce regulations.

Aside from the above, the monitoring and control systems remain largely unchanged since the previous surveillance. The only other update for 2022 relates to the progress to address the minor non-conformance raised against Clause 2.3.2.4.

Non-conformance #1 (Clause 2.3.2.4: Minor Non-conformance). Although required by legislation, there is some evidence of non-reporting/under-reporting of seabirds and marine mammals bycatch such that the Assessment Team cannot be fully confident that catch amounts by species and fishing area (of marine mammals and seabirds) are estimated and continually recorded in fishing logbooks.

One important development in terms of corrective action is the development and use of an app to facilitate catch and bycatch recording in smaller vessels. Fiskistofa, the MFRI and the Client group representative confirmed that starting in September 2020, smaller Icelandic vessels are required to log their catches in a phone/tablet app (essentially an e-logbook) which contains information on catch and bycatch, including that of marine mammals and seabirds. This follows regulation

¹²⁷ http://www.fiskistofa.is/fiskveidistjorn/stjornfiskveida/#Vidurlog



2.3	Monitoring and Control including:				
	2.3.1	Vessel registration and catch quotas			
	2.3.2	Fishing	ing vessel monitoring and control systems		
	2.3.3	Catches	ies are subtracted from relevant quotas		
	2.3.4	Rules ar	e enforced		
	2.3.5	Analysis	s is carried out		
			 298/2020¹²⁸. The App also called Afladagbókina or catch diary¹²⁹ ¹³⁰ automatically records the location of the boat during fishing and the captains then records the catch, its condition and by-catch, in a very simple way. The app replaces paper logbooks in the small boat sector, with an electronic catch recording system. Updates from 2021 (previous surveillance audit) and 2022 (current surveillance audit are provided below for full context: 2021 Updates. In November 2021, the system continued to be used in the small vessel sector and catch with bycatch data being collected by Fiskistofa and sent to MFRI for management purposes. MFRI staff reported that data from the App is in the process of being made available to the MFRI through MFRI/Firskistofa IT staff collaboration. Fiskistofa also reported as part of the 2nd surveillance audit that since the beginning of the App's implementation it has been mandatory to register all catch and bycatch according to regulation 298/2020 and the data is being received by the authorities. Their inspectors have been busy training fishermen and captains at the quaysides during landing, and their helpline was quite busy in the beginning of the coastal fleet season. Also, one physical meeting was held in Akranes with coastal fishermen. A tutorial video on the use of the App was also published on the Fiskistofa Facebook site¹³¹. Furthermore, a traceability component to the App has been implemented in April 2021 which is been used to further help with the detection of 		
			discrepancies in catch records and to allow better traceability across the supply chain. This traceability component is currently subject to further development.		
			2022 Updates. The App is no longer operated/managed by Fiskistofa. The companies Aflarinn, Trackwell and Fontos are now operating the small vessels App. Fiskistofa noted during the October 2022 on site meeting that this data is being sent to the MFRI. However, the MFRI stated that although work is ongoing to getting access to that data stream, staff in charge of bycatch analysis (i.e. Dr Guðjón Már Sigurðsson) does not yet have access to the data from the App. All in all, since implementation of the App it is not clear if bycatch information a) is being collected and b) received by the relevant science authorities in charge of data analysis.		
			Status: Open, Corrective Actions in place to be reviewed annually in subsequent audits. Progress is deemed to be behind schedule and a revised corrective action has been requested from the Client.		
			A corrective action plan against this non-conformance has been provided under the <u>Non</u> <u>Conformances and Corrective Action Section</u> of this report. Please refer to it for further detail on the non-conformance, the corrective action plan and the corrective evidence supplied during this audit.		
Refe	rences:		Please refer to the footnotes and references in the text above, the <u>summary/background section</u> and		
<u></u>		c	the <u>Reference section</u> at the end of this document.		
State to th	ement o ne IRF Fis	f continui shery Star	ng consistency Indard The fishery continues to remain consistent with the standard.		

https://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/21887
 http://www.fiskistofa.is/umfiskistofu/frettir/afladagbokin-smaforrit-fyrir-rafraena-skraningu-afla

¹³⁰ https://www.mbl.is/200milur/frettir/2020/08/31/oll aflaskraning rafraen fra og med morgundeginum/

¹³¹ https://www.facebook.com/Fiskistofa-1151844504903713/videos/304666984614930/



Section 3. Ecosystem considerations

7.6.9 Clause 3.1	Guiding Principle
3.1 Guiding Principle	
Summary of relevant	Associated species catch and bycatch to the fishery
changes:	The Icelandic groundfish fishery is multispecies in nature with vessels simultaneously targeting
	numerous species. With regards to catches, most commercially fished species in Iceland are now
	part of the ITQ system. Discarding is prohibited and comparison between observer measured catch
	compositions and self-reporting by fishers ensures that a high level of compliance with the ban on
	discarding is maintained. The species listed in Table 10 are those that were identified during the re-
	assessment ¹³² . In summary however, the haddock fishery does not appear to have any significant
	effects on any of the species listed, aside from one, spotted wolffish, itself subject to a non-
	conformance and resulting corrective action from the management authorities. Please refer to
	Table 10 for further information on all bycatch species, including spotted wolffish.
	Endependent Threatened and Distanted (ETD) and will even ble species interactions
	The MERI has not provided any further bycatch data for marine mammals and seabirds. The latest
	data from 2016 to 2019 was provided at the previous surveillance. However, observed bycatch by
	onboard inspectors and in surveys in 2020 was reported in the 2021 ICES Working Group on Bycatch
	(WGBYC) report ¹³³ . From the ICES 2021 WGBYC report the authors reported:" In 2020 highest
	bycatch levels were reported for common eider (105), black guillemots (82) and common guillemots
	(39). Harbour porpoise was the largest proportion of cetacean bycatches in 2019 and 2020 (21 and 23 respectively) "
	As part of the 2022 ICES WGBYC report ¹³⁴ the authors reported:" In the Iceland Sea Ecoregion in
	2021, 134 days at sea were monitored in nets and 480 days in bottom trawls. All monitoring was
	performed by at-sea observers. Ten bird species were recorded in nets, including 3 black guillemots
	(<i>Ceppnus grille</i>), 1 long-tailed duck (<i>Clangula nyemalis</i>), 4 northern fulmars (<i>Fulmarus glacialis</i>), 1 red-throated diver (<i>Gavia stellata</i>), 1 northern gappet (<i>Marus hassanus</i>), 2 European shags
	(Phalacrocorax aristotelis). 2 cormorants (Phalacrocorax carbo). 3 common eiders (Somateria
	<i>mollissima</i>), 277 guillemots (<i>Uria aalge</i>) and 1 Brünnich's guillemot (<i>Uria lomvia</i>). 36 harbour
	porpoises, 2 grey seals , 2 harp seals (Pagophilus groenlandicus), 2 white-beaked dolphins
	(Lagenorhynchus albirostris) and 7 harbour seals were reported in nets. For bottom trawlers
	bycatch was reported for one bird species, with 2 Uria aalge bycaught. Additional monitoring data
	with at-sea observers with no bycatch incidence was reported for dredges (9 days), longlines (2 days), surrounding nots (11 days) and trans (6 days). Bycatch of soveral species of fich were reported
	in the ecoregion from 4 different taxa, including <i>Ethonterus spingx</i> and <i>Chimgerg monstrosg</i>
	captured in bottom trawls.
	Polovant undator for energies for which data is available is provided below. All the species below
	were identified and analyzed as vulnerable or FTP species in the full assessment that resulted in the
	current certificate for this fishery (see relevant audit report at
	https://www.responsiblefisheries.is/certification/certified-fisheries)

¹³² <u>https://www.responsiblefisheries.is/media/1/icelandic-haddock-re-assessment-report-final-03feb2020.pdf</u>

 ¹³³ ICES (2021): Working Group on Bycatch of Protected Species (WGBYC). ICES Scientific Reports. Report. https://doi.org/10.17895/ices.pub.9256

library.figshare.com/articles/report/Working Group on Bycatch of protected Species/18621773

¹³⁴ ICES (2022): Working Group on Bycatch of Protected Species (WGBYC). ICES Scientific Reports. Report. https://doi.org/10.17895/ices.pub.21602322.v1



3.1 Guiding Principle

Harbour Porpoises (*Phocoena phocoena*)

Harbour porpoises are classified as Least Concern in the IUCN Red List¹³⁵ (population trend unknown, last assessed in 2020). They are also classified as Least Concern in the Icelandic National Redlist (based on a 2016 assessment)¹³⁶. Annual estimates of harbour porpoise by-catch have decreased in recent years as gillnet effort has decreased, from a high of 7,300 animals in 2003 to about 1600 animals in 2009–2013¹³⁷ and down to about 750 animals in 2014-2015.

Results based on close kin mark recapture genetics indicates that the population has increased substantially in recent years. 138

The 2019 Report of the NAMMCO Scientific Committee Working Group on Harbour Porpoise (19-22 March 2019)¹³⁹ reported the following about the Icelandic harbour porpoise population. After reviewing the assessment and noting the recent decline in bycatch, the WG agreed that there was no specific cause for concern for harbour porpoises in Iceland. However, they also concluded that the lack of time and expertise meant they were not in a position to provide management advice on sustainable removals.

In 2022 the same group provided the following update¹⁴⁰:" Sigurdsson indicated that a population estimate of harbour porpoise in Iceland waters was available from an aerial survey conducted in 2007, but noted that the survey was incomplete and the abundance estimate obtained then was probably an underestimate. Sigurdsson informed the WG about plans to conduct an aerial survey in July 2023 to obtain updated abundance estimates for harbour porpoise in Iceland. The group commanded the planning of such a survey. Given that abundance estimates from the NASS surveys may not be usable for harbour porpoise in Iceland, the group agreed that the 2023 abundance estimate be the one used in the future Icelandic assessment.

Sigurdsson indicated that previous work using close kin Mark-Recapture genetics and presented at the 2018 NAMMCO/IMR International Workshop on harbour porpoise indicated that the Icelandic population was increasing. Sigurdsson informed the WG that around 500 animals were by-caught annually in the Icelandic lumpsucker fishery and 1500-2000 in the cod fishery, noting that by-catch levels were much higher in the past. Sigurdsson informed the WG that Iceland was also conducting isotopic work and investigating the diet of harbour porpoise using samples from by-caught and stranded animals. Life history parameters and age distribution histograms are possible to infer from these samples. The group recommended that an assessment for Iceland be made when the new abundance estimate becomes available.

Sigurdsson informed the WG of the by-catch time series available in Iceland, including some back calculated by-catch estimates, and presented at the international harbour porpoise workshop in

¹³⁵ https://www.iucnredlist.org/species/17027/50369903

¹³⁶ <u>https://www.ni.is/node/27406</u>

¹³⁷ Pálsson ÓK, Gunnlaugsson Th, and Ólafsdóttir D. 2015. By-catch of seabirds and marine mammals in Icelandic Fisheries. Marine Research no 178. <u>https://www.hafogvatn.is/static/research/files/fjolrit-178pdf</u>

¹³⁸ North Atlantic Marine Mammal Commission and the Norwegian Institute of Marine Research. (2019). Report of Joint IMR/NAMMCO International Workshop on the Status of Harbour Porpoises in the North Atlantic. Tromsø, Norway. <u>https://nammco.no/wp-</u> <u>content/uploads/2020/03/final-report hpws_2018_rev2020.pdf</u>

¹³⁹ NAMMCO (2019). Report of the NAMMCO Scientific Committee Working Group on Harbour Porpoise, 19-22 March, Copenhagen, Denmark. <u>https://nammco.no/wp-content/uploads/2019/02/final-report hpwg-2019.pdf</u>

¹⁴⁰ NAMMCO-North Atlantic Marine Mammal Commission (2022). Report of the Scientific Committee Working Group on Harbour Porpoise. November 2022, Oslo, Norway. <u>https://nammco.no/wp-content/uploads/2023/01/final-report-hpwg-2022_with-exsum.pdf</u>



3.1 Guiding Principle

2018. As in the case of Norway, the group recommended Iceland to generate the best backcalculated bycatch estimates (i.e., generate a time series going back to the beginning of the fishery) for the upcoming Icelandic assessment, planned for 2024."

Other marine mammals

The MFRI confirmed that no interaction with Blue whales and Northern right whales recorded in recent years.

There are no further updates from NAMMCO or the MFRI in relation to other marine mammal species (i.e. seals), aside from what we reported in the previous surveillance report.

Pingers testing

After unsuccessful trials with banana pingers and PALs in 2016-2018, PALs with a modified signal were tested in the Icelandic cod gillnet fishery in 2020. These PALs had a signal developed to emulate the signal of an out of production pinger, the Dukane 1000. The random wide-band sweep characteristic of the original PAL was maintained. Signal peaks are at 10, 50, 70 and 130kHz with a source level of 157dB. This signal is aimed at deterring porpoise rather than communicating with them as in the original PALs. The device was tested over two weeks, where over 3000 50m nets were hauled. Half of the net sets were equipped with the devices, while the other half acted as control. A total of 15 marine mammals were caught in the trial, 14 harbour porpoises and one harbour seal. Significant difference in the number of harbour porpoises were caught in the control sets, while none were caught in the PAL equipped sets. The single harbour seal bycaught was caught in a PAL equipped set. These results suggest that this configuration of the PAL might be effective in reducing harbour porpoise bycatch in Icelandic waters. There have been no further updates since then.

Sharks

Generally speaking, landed catches of sharks remain quite small. Some catch of leaf scale gulper sharks has been recorded, last in 2016. Survey trends are presented below from MFRI data. Grey skate (*Dipturus flossada / batis*) survey abundance is variable but has been on average relatively stable in recent years. The MFRI spring survey caught 56 t in 2019, 43 t in 2020, 32 t in 2021 and 69 t in 2022. Fishery landed catch of Grey skate was 160 t in 2020 and 158 t in 2021. Landed catch of dogfish (*Squalus acanthias*) was 1 t in 2019 and 3 t in 2020, and 0.9 t in 2021. Survey trends are very sporadic. No Greenland sharks (*Somniosus microcephalus*) were caught in the 2020-2022 surveys. Around 16 tonnes of them were landed in both 2020 and 2021. Around 3.6t of porbeagle (*Lamna nasus*) were landed in 2020 and 2.3t in 2021. Porbeagles are rarely caught in surveys, but two were caught in the autumn survey in 2021. No records of basking sharks are available in catch or surveys. Few have been recorded by onboard inspectors, last one in 2005.

Habitat

Trawl effort spatial extent

The ICES 2022 Icelandic ecosystem overview report¹⁴¹ indicates that the main abrasive pressure in the Icelandic Waters ecoregion is caused by mobile bottom-fishing gears (targeting fish, shrimp, and Norway lobster *Nephrops norvegicus*). Within the ecoregion, abrasion caused by bottom trawls

¹⁴¹ ICES. 2022. Icelandic Waters ecoregion – Ecosystem overview. In Report of the ICES Advisory Committee, 2022. ICES Advice 2022, Section 11.1, https://doi.org/10.17895/ices.advice.21731663



3.1 Guiding Principle

has been shown to impact fragile three-dimensional biogenic habitats in particular (e.g. sponge aggregations, coral gardens, and coral reefs), with impacts happening mainly in deeper waters (> 200 m). Effects of bottom trawling on soft substrates in shallow waters have been shown to be minor. Other impacts involve overturning boulders, scouring the seabed, and direct removal of and/or damage to epifaunal organisms.

The total fishing effort by bottom trawls targeting fish and shrimp has decreased by around 40% in 2000–2014; in the same period the Nephrops trawling effort remained at the same level. The decrease in fishing effort varied locally, with decreases mainly being noted on the southern shelf (Subarea 1) and at typical shrimp trawling grounds on the northern shelf (Figure 35, Figure 36). Based on analysis of electronic logbook data an area of about 79000 km² in total was fished with towed bottom-fishing gears in 2013, composing 10% of the ecoregion.

Using vessel monitoring system (VMS) and logbook data ICES estimates that mobile bottom trawls used by commercial fisheries in the 12 m+ vessel category have been deployed over approximately 132 485 km² of the ecoregion in 2018, corresponding to ca. 17.5 % of the ecoregion's spatial extent (Figure 36). The latter figure (132.485 km²) refers to numbers based on ais/vms data delivered to ICES (different from the previous approach used). It is in conformity with what is reported in mynd 29A (add fish, nephrops and shrimp).¹⁴²

The overall bottom trawl fishing effort has been decreasing since the early 2000s and is now at the lowest level.

Habitat mapping

NovasArc project

Records of sensitive benthic species were used in the project NovasArc – a Nordic project on vulnerable marine ecosystems and anthropogenic activities in arctic and sub - arctic waters (<u>https://novasarc.hafogvatn.is</u>). In the NovasArc project, distribution forecast maps were prepared for sensitive species off the Faroe Islands, eastern Greenland, Iceland and Norway. The forecast maps indicate areas that could be suitable for these species based on available information on known distribution and environmental factors related to them (Buhl - Mortensen et al. 2019)¹⁴³. These maps were also compared to the footprint of bottom fishing and the collision between them discussed. The project was a collaborative project of the Marine Research Institute with Havstovan in the Faroe Islands and the Institute of Marine Research in Bergen, supported by the Nordic Council of Ministers NORDEN.

The 2019 NovasArc report highlighted through a risk assessment method that within the Icelandic EEZ, overlap between the fishing effort and the optimal predicted habitat was high for several VMEs, including sublittoral sea pen communities (54.8% of their optimal habitat), hard bottom sponge aggregations (51.2%), stylasterid corals (50.5%), cold-water coral reefs (50.4%), soft bottom sponge aggregations (41.6%), and hard bottom gorgonians (42.3%). However, the authors also note that historical trawl disturbance may have decreased the amount of suitable habitat for these benthic groups.

Also, a paper was published by Burgos et. al (2020)¹⁴⁴ based on the findings of the Novasarc work. The group that produced this publication has received an additional funding to develop this work further including managemental aspects in 2021. The MFRI highlighted during the November 2021

¹⁴² <u>https://www.hafogvatn.is/static/research/files/hv2021-50.pdf</u>

¹⁴³ <u>http://norden.diva-portal.org/smash/get/diva2:1304079/FULLTEXT02.pdf</u>

¹⁴⁴ <u>https://www.frontiersin.org/articles/10.3389/fmars.2020.00131/full</u>

3.1	Guiding Principle		
		site visits that N discuss the outp	lovasarc II is now ongoing and will concentrate on updating predictive models and but for managemental purposes.
		In October 2022 September and been prepared managemental best use of this	the MFRI highlighted that the NovasArc II project had a stakeholder meeting last the final report will be submitted to TemaNord this autumn. Updated models have including confidence estimation. Such models are increasingly considered in purposes. This work has been introduced to the Ministry of Fisheries although the work has not been discussed in detail.
		Benthos record	ed in the MFRI survey
		Recording of be 2020 (Jakobsdó Benthic animals benthic animals tow ranged from number of iden Kolbeinseyjarhr shelf south of th in a tow was 97 weighed the mot that have not of the five autumn	nthic animals as a bycatch in the autumn MFRI trawl took place for the fifth time in ttir et al. 2020 ¹⁴⁵) (Figure 38). Benthic animals were collected at 105 stations. are classified into species as far as possible, counted and weighed. The amount of in tows ranged from 0.028 kg to 97.5 kg and the number of individuals counted in m 1 to 1,213 (Fig. 21). The largest number of individuals were fungi. Maximum ntified species or groups in tow there were 71 species at a station west of ygg and the fewest species, a total of 3, occurred two stations in the continental he country. At one point west of Reykjanes was the total weight of benthic animals 7.5 kg and a total of 50 species, most of which contained 80 kg of coral. Sponges best at other stations. Six benthic species were identified at the Faroe Islands ridge ccurred in previous surveys. A total of over 700 species have been identified from surveys since benthos bycatch has been recorded (Figure 38).
		The closures th Ministry of Fish Cauliflower cora	at MFRI proposed are being processed at present time (October 2022) by the eries. The closures include Hydrothermal vents, Sponge Aggregations mixed with all ground and Sponge Aggregations on underwater mountains.
		7.6.9.1 Food The MRI has str forage species i Capelin feeds m several predato The Capelin stor biomass and juv	web considerations udied Icelandic cod and its place/relationship in the ecosystem. Capelin is a key in the ecoregion, and promotes an important energy transfer into the ecosystem. nainly on copepods and euphausiids, and it is one of the most important prey for rs, e.g. cod, haddock, saithe, Greenland halibut, seabirds, and marine mammals ¹⁴⁶ . ck appears to be quite abundant as per the 2022 stock assessment. Capelin catches, renile abundance (index) are shown in Figure 41.
Refe	erences:	Please refer to th the <u>Reference</u> se	e footnotes and references in the text above, the <u>summary/background section</u> and action at the end of this document.
Stat	ement of continui	ng consistency	The fishery continues to remain consistent with the standard.
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CERTAINTY

¹⁴⁵ Klara Björg Jakobsdóttir, Höskuldur Björnsson, Jón Sólmundsson, Kristján Kristinsson, Steinunn Hilma Ólafsdóttir og Valur Bogason. 2020. Protected areas within Iceland's territorial waters and fragile ecosystems. Summary for the Ministry of Industry and Innovation of the available data from areas in the sea around Iceland that have been closed for over 10 years and fishing with demersal gear has been restricted or banned. HV 2021-49 <u>https://www.hafogvatn.is/static/research/files/hv2020-54.pdf</u>
¹⁴⁶ ICES. 2022. Icelandic ecoregion fisheries overview for 2022. <u>https://ices-</u>

Interview
 <t





7.6.10 Clause 3.2 Specific Criteria

3.2 Specific Criteria including:

- 3.2.1 Information gathering and advice
 - 3.2.2 By-catch and discards
 - 3.2.3 Habitat Considerations
 - 3.2.4 Foodweb Considerations
 - 3.2.5 Precautionary Considerations

Summary of relevant Context and updates

changes:

Information is available on the legal specification of fishing gear in the Icelandic groundfish fishery. The primary aim of fishing gear regulations is size selectivity with a secondary aim being species selectivity. Gears are regulated in several ways to regulate both size and species selectivity. The MFRI provide advice for 40 fish stocks in Iceland as well as advice for harvest of marine mammal species (e.g. fin whale and common minke whale). Their most recent advice(i.e. 2022), which include results routine efforts online of monitoring and assessment is available at https://www.hafogvatn.is/en/harvesting-advice. The Directorate of Fisheries monitors catches of a larger suite of species (many of them non-target species) including starry ray/thorny skate, common skate, dogfish, Greenland shark, Porbeagle shark, Atlantic halibut, orange roughy, shagreen ray, etc... Catch records for over 50 species can be retrieved on their website.¹⁴⁷

There have been no changes in the gear used in Icelandic waters. Fiskistofa and the Client group confirmed that longliners use night settings and lasers of sounds cannons to keep birds off the longlines, while trawlers use semi-pelagic trawl doors and rock hoppers to decrease drag on the seabed to save fuel and decrease gear habitat contact. Gillnetters are mainly restricted through area closures.

The status of bycatch and associated species has been detailed in the previous clause. Spotted wolffish is depleted and subject to corrective actions to reverse the trend. Vulnerable species effects are considered generally limited and not significantly affecting any of the species listed by OSPAR, or the marine mammals and seabirds regularly caught in the gillnet fisheries (mostly in lumpfish).

According to section 2 of Act no. 57/1996, concerning the treatment of commercial marine stocks, discard of catches (although with minor exceptions) is prohibited, hence the very vast majority if not all catches are landed. Actual discards are illegal and considered relatively small in Icelandic waters. Discarding violations are subject to penalty ranging from ISK 400K to 8M. One feature of this ban is that it has some inbuilt flexibility, as any 5% of demersal catches from a fishing trip (called VS catch), irrespective of fish species or size, may be excluded from quota restriction (which means that VS catches are additional to the TAC). On sale of VS catches in public fish markets 20% of the revenue generated is paid to the vessel with the remaining 80% going to a designated research and development fund (the VS fund, under the auspices of the Ministry). A maximum of 20% return on VS catches means that there are limited incentives for fishermen to land such catches.

Key habitat considerations are listed in the yearly ICES ecosystem report for the Icelandic waters, the last of which was published in 2022¹⁴⁸. Key findings summarised in the report highlight that using

¹⁴⁷ http://www.fiskistofa.is/veidar/aflastada/aflastodulisti/

¹⁴⁸ ICES. 2022. Icelandic Waters ecoregion –Ecosystem overview. In Report of the ICES Advisory Committee, 2022. ICES Advice 2022, Section 11.1, <u>https://doi.org/10.17895/ices.advice.21731663</u>



3.2	Specific Criteria including:					
	3.2.1	Informa	ion gathering and advice			
	3.2.2	By-catch	and discards			
	3.2.3	Habitat	Considerations			
	3.2.4	Foodwe	o Considerations			
	3.2.5	Precaut	onary Considerations			
vessel monitorir commercial fish km ² of the Icelar Extensive spatia Foodweb consid capelin, which h advice (see in Fig Precautionary co species.			vessel monitoring system (VMS) and logbook data ICES estimates that mobile bottom trawls used by commercial fisheries in the 12 m+ vessel category have been deployed over approximately 132,485 km ² of the Icelandic ecoregion in 2018, corresponding to ca. 17.5 % of the ecoregion's spatial extent. Extensive spatial closures are also shown in the region. Foodweb considerations for haddock largely depend on its relationship to its mains prey species, capelin, which has been shown to be relatively healthy in 2022 as per MFRI stock assessment and advice (see in Figure 41). Precautionary considerations are integrated in the management of associated and non- target species.			
Refe	erences:	Please refer to the footnotes and references in the text above, the <u>summary/background section</u> and the <u>Reference section</u> at the end of this document.				
Statement of continuing consistency to the IRF Fishery Standard		continui hery Star	dard The fishery continues to remain consistent with the standard.			



8 Update on compliance and progress with non-conformances and agreed action plans

This section details compliance and progress with non-conformances and agreed action plans including:

- a) A review of the performance of the Client specific to agreed corrective action plans to address nonconformances raised in the most recent assessment or re-assessment or at subsequent surveillance audits including a summary of progress toward resolution.
- b) A list of pre-existing non-conformances that remain unresolved, new nonconformances raised during this surveillance, and non-conformances that have been closed during this surveillance.
- c) Details of any new or revised corrective action plans including the Client's signed acceptance of those plans.
- d) An update of proposed future surveillance activities.

This fishery has two minor non-conformances. One minor non-conformance was identified (during the 4th surveillance in 2018/19, first certification cycle) against clause 2.3.2.4 of the IRFM Standard (V2), relating to the appropriate recording of marine mammal and seabird bycatch data in fishing logbooks, while a new minor non-conformance was identified during the 2019-2020 Re-Assessment audit¹⁴⁹ against clause 3.1.1 relative to the bycatch of spotted wolffish. Progress against these two NCs for this 3rd Surveillance is specified below, but has been found to be behind target. No new non-conformances were identified during this 3rd Surveillance.

8.1.1 Closed non-conformances

Not applicable, the two active minor non-conformances are still open.

Non-conformance 1 (of 1)					
Clause:	2.3.2.4. Catch amounts by species and fishing area shall be estimated and continually recorded in				
	fishing logbooks on-board the fishing vessels				
Non-	Minor Non-conformance				
conformance					
level:					
Non-	Although required by legislation, there is evidence of extensive non-reporting/under-reporting of				
conformance:	seabirds and marine mammals bycatch such that the Assessment Team cannot be confident that catch				
	amounts by species and fishing area (of marine mammals and seabirds) are estimated and continually				
	recorded in fishing logbooks.				
Rationale:	The recording of marine mammals and seabirds by number and species is required by Icelandic				
	regulation ¹⁵⁰ . Despite the implementation of new mandatory logbook reporting procedures for				
	seabird and marine mammal bycatch, available evidence suggests that far fewer incidences of seabird				
	and marine mammal bycatch are reported via the electronic logbook system than would be expected				
	given the levels reported by onboard observers. This suggests significant levels of under-reporting				
	and/or non-reporting of seabird and marine mammal bycatch. Examples of available evidence to				
	support this conclusion include the findings of Pallson <i>et al.</i> 2015 ¹⁵¹ and the March 2018 MFRI report				
	titled: "Bycatch of Seabirds and Marine Mammals in lumpsucker gillnets 2014-2017".				

8.1.2 Progress against open non-conformances

¹⁴⁹ <u>https://www.responsiblefisheries.is/media/1/icelandic-haddock-re-assessment-report-final-03feb2020.pdf</u>

¹⁵⁰ https://www.reglugerd.is/reglugerdir/eftir-raduneytum/sjavarutvegsraduneyti/nr/18967

¹⁵¹ <u>https://www.hafogvatn.is/static/research/files/fjolrit-178.pdf</u>



	Pallson <i>et al.</i> 2015 highlighted the fact that their bycatch estimates were based on limited data that needed to be increased and improved with a functioning reporting system for the fishery and better
	follow up.
	The MFRI 2018 report found that although reported bycatch in E-logbooks by the fleet has increased (suggesting better compliance with reporting requirements) the overall bycatch rates are still much lower than observed in the trips by inspectors. Overall, the marine mammal and seabird bycatch rate during inspector trips was around four times higher than reported by the fleet in 2017 ¹⁵² .
	Furthermore according to a 2017 presentation to NAMMCO's Working group on bycatch of marine mammals; <i>"logbooks have unfortunately proven unreliable"</i> and <i>"bycatch of birds and marine mammals is 18x higher when observer is present vs logbook records"</i> .
	While much of the evidence related to non-compliance with reporting requirements may relate to the
	lumpsucker fishery, this fishery is still part of the management system under review and in addition
Corrective	there is insufficient evidence to show that compliance in the insufficient is negative discussion in the second assessment here is better.
Action Dian	In accordance with rules of the IRF Programme, the Client is required to submit a Corrective Action
Action Plan	Pian (CAP) within 28 days.
	The Client submitted the following CAP in February 2019

¹⁵² https://www.hafogvatn.is/static/files/skjol/techreport-bycatch-of-birds-and-marine-mammals-lumpsucker-en-final-draft.pdf











	Accordingly, the Ministry is now considering further action with a view to determine what arrangements are realistically achievable and by when, potentially resulting in the following corrective action timelines:
	Year 1: Ongoing work to further refine the actions identified above in terms of specific deliverables with their accompanying timeline; Year 2: Initiate deliverable x, y, z identified in Year 1; Year 3: Fully implement and report on progress; Year 4: Continued implementation and reporting.
Assessment Team CAP response	The Assessment Team has accepted the Corrective Action Plan provided by the Client for the fishery under assessment.
Year 1 progress (Re- assessment 2019-2020)	The Client Group submitted the following corrective action evidence in October 2019



ATVINNUVEGA-OG To whom it may concern NÝSKÖPUNARRÁÐUNEYTIÐ Ministry of Industries and Innovation
Skúlagötu4 101 Reykjavík Iceland tel.:+(354) 545 9700 postur@anr.is anr.is
Reykjavík October 25, 2019 Reference: ANR19020189/15.09.00 Subject: Bycatches of non-commercial species in fisheries
 Subject: Bycatches of non-commercial species in fisheries The Ministry of Industries and Innovation, Department of Fisheries and Aquaculture has initated work aimed at reducing bycatch of seabirds and marine mammals in fishing operations. The workplan includes measures aimed at increasing the reliability of recording of catch of non-commercial species in logbooks by location, gear and species. Currently, the larger Icelandic vessels have electronic logbooks, but most smaller vessels still have paper logbooks. The Directorate of Fisheries has been working on an electronic ,,logbook-app" to take over from the paper logbooks which will greatly facilitate recording of non-commercial bycatch onboard small vessel. The app was planned to be ready for use in 2019, but is now expected to be delayed until 2020. A trial version of the app has been initiated. A task-force has been set up in the Department of Fisheries and Aquaculture to work especially with gillnet fisheries aimed at improving data collection and reviewing possible management measures to minimize bycatch of seabirds and marine mammals. The task-force will be working closely with stakeholders, The Directorate of Fisheries and The Marine and Freshwater Research Institute. A general information campaign aimed towards all the Icelandic fleet to encourage more accurate recording of non-commercial bycatch will be run in 2020.
On behalf of the Minister of Industry and Commerce Jóhann Guðmundsson Director General, Department of Fisheries and Aquaculture
Following the letter supplied by the Ministry on October 25 th 2019 to update on progress towards closure of Minor Non Conformance #1, the Client Group spoke in a conference call with the audit team lead and clarified the following information:
The Task Force group has just been set up and it is different and independent from the Committee for Consultation on Responsible Management of Living Marine Resources, reformed in its most current form (and remit) in Nov. 2018. The head of the Task Force is a high-level official in Iceland, the former Permanent Secretary for Fisheries.



	The appointed Chair of the Committee for Consultation on Responsible Management of Living Marine Resources brings industry and management stakeholders together to gather information, explore options and seek consensus on what can be done and agreed in a practical sense, thus assisting in the official decision-making process. The Task Force is set to continue to collaborate directly with various stakeholders and to explore multiple options and solutions.
	The Chairs of the Committee and the newly formed Task Force have been in contact to report on recent issues, developments and general updates and to discuss future options. The Client Group communicated that there is a proposed regulation on the table aiming to prohibit all deliberate killing of seals in Iceland (with only minor exception subject to strict conditions and requiring permit from the Directorate of Fisheries) which, if adopted, would contribute to a reduction in overall mortality and assist seal populations growth.
	Furthermore, an important first step has been recognised as the need to improve social recognition and acceptance of the issues across the gillnet fisheries (for lumpfish and cod), currently considered at high risk.
	The Client Group further communicated, on behalf of the head of the Task Force, that the small vessels bycatch recording App should be ready for the end of the year, prior to trial by a select group of fishermen. However, the full recording of seabird and marine mammal bycatch in the App may extend beyond the next (2020) fishing season. Meetings have been scheduled in late 2019 to further discuss the App with the Directorate.
	Another action that is under consideration is the use of picture cards for gillnet fishermen to enable better identification of seals and seabirds and to investigate if additional forms to record bycatch are required in the small fleet.
	The Task Force is also planning to conduct meetings with small boat owners to reiterate the need to improve data collection. The Directorate is also considering holding educational meetings around Iceland prior to the start of the next season to increase awareness of the issue and the need for improved catch recording.
Assessment	The Assessment Team has determined that the information supplied is sufficient to meet the
Team	original CAP deliverable for year 1. The non-conformance remains open and on track towards
Determination	appropriate closure.
on Year-1	
Evidence	The first surveillance activities will review evidence that the corrective actions highlighted above have been carried out
Vear 2	During the 2021 remote audit. Fiskistofa confirmed that starting in Sentember 2020 smaller
progress (1 st	Icelandic vessels (including gillnetters that are responsible for most of the recognised
Surveillance	bycatch of marine mammals and seabirds) are now required to log their catches in an app
2021)	(essentially a e-logbook) which contains information on catch and bycatch, including that of marine mammals and seabirds. This follows regulation 298/2020 ¹⁵³ . The App also called

¹⁵³ <u>https://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/21887</u>



Afladagbókina or catch diary¹⁵⁴ ¹⁵⁵automatically records the location of the boat during fishing and the captains then records the catch, its condition and by-catch, in a very simple way. The app replaces paper logbooks in the small boat sector, with an electronic catch recording system. It is expected that this app will make the recording of bycatch easier for the fleet.

Additionally, the MFRI has provided the latest (available) reported bycatch from the fishing fleet by gear. They report that (as somewhat expected) logbook records were generally much lower than the estimated bycatch. As an example, the total bycatch of reported harbour porpoises in the gillnet fishery over the 4 years was 171 porpoises while the total observed by inspectors and in the MFRI cod gillnet survey (3.7% of total effort) was 119 porpoises (yearly).

Bycatch of marine mammals and seabirds by gear type in 2016-2019 as reported by the fishing fleet. Source MFRI, January 2021.

Species	2016	2017	2018	2019	Total
Harbour porpoise	52	45	48	26	171
White beaked dolphin	1	0	0	1	2
Harbour seal	11	12	7	8	38
Grey seal	4	1	1	1	7
Harp seal	2	0	0	0	2
Ringed seal	0	0	0	1	1
Humpback whale	1	0	0	0	1
Northern bottlenose whale	0	0	1	0	1
Risso's dolphin	0	0	7	0	7
Total marine mammals	71	58	64	37	230
Common guillemot	32	40	35	38	145
Northern fulmar	0	2	0	0	2
Brünnich's guillemot	0	0	0	3	3
Black guillemot	0	2	0	26	28
Cormorants	0	1	2	4	7

¹⁵⁴ http://www.fiskistofa.is/umfiskistofu/frettir/afladagbokin-smaforrit-fyrir-rafraena-skraningu-afla

¹⁵⁵ https://www.mbl.is/200milur/frettir/2020/08/31/oll_aflaskraning_rafraen_fra_og_med_morgundeginum/



	Total seabirds		32	45	37	71	185			
	Demersal longline									
	Species		2016	2017	2018	2019	Total			
	Northern fulmar		61	303	539	195	1098			
	Northern gannet		0	27	3	0	30			
	Seagull species		25	8	3	0	36			
	Total seabirds		86	338	545	195	1164			
	Demersal otter trawl		•							
	Species	2016	2017	2018	2019	Тс	otal			
	Harbour seal	0	0	3	1	4				
	Unidentified dolphin	0	0	1	0	1				
	Total marine mammals	0	0	4	1	5				
	Northern gannet	0	0	0	3	3				
	Total seabirds	0	0	0	3	3				
	All in all, it is expected t (small boat) fleet. Progr	hat the ess will	new A be me	pp will asured	facilita at eacl	te mor n subse	e precis quent s	e data collection from the surveillance.		
Assessment	The Assessment Team ha	as dete	rmined	that th	e infor	mation	supplie	d is sufficient to meet the		
Determination	original CAP deliverable appropriate closure.	for yea	r 2. The	e non-c	onform	ance re	mains c	pen and on track towards		
on Year-2										
Evidence	have been carried out.	ities wi	II reviev	w evide	nce tha	t the c	orrective	actions highlighted above		
Year 3 progress (2 nd Surveillance, late 2021)	As of November 2021, the bycatch data is being con- staff reported that data through MFRI/Firskisto unclear as of Novembe audit that since the begin all catch and bycatch act authorities. Their inspe- quaysides during landing fleet season Also open	he App Illected from t fa IT s r 2021 nning c cording ectors g, and	contin l by Fisl he App staff cc . Fiskist of the A g to reg have l their h	ues to l kistofa is in th ollabora tofa ha pp's im ulation peen b elpline	be used and the ne proc ation, a s also i plemer 298/20 usy tra was qu beld in	in the MFRI ess of I althoug reportentation 020 and aining uite bus Akran	small v for man being m h time d as pa it has b I the da fisherm sy in the	essel sector and catch and nagement purposes. MFRI ade available to the MFRI lines for completion are art of this 2 nd surveillance een mandatory to register ta is being received by the nen and captains at the e beginning of the coastal coastal fishermen		



	A tutorial video on the use of the App was also published on the Fiskistofa website <u>https://www.fiskistofa.is/ymsaruppl/tilkynningar/afladagbokarapp-myndband</u> and on the Fiskistofa Facebook site ¹⁵⁶ . Furthermore, a traceability component to the App has been implemented in April 2021 which is been used to further help with the detection of discrepancies in catch records and to allow better traceability across the supply chain. This traceability component is currently subject to further development.
Assessment Team Determination on Year-3 Corrective Evidence	The Assessment Team has determined that the information supplied is sufficient to meet the original CAP deliverable for year 3. The non-conformance remains open and on track towards appropriate closure. The 3 rd surveillance activities will review evidence of continuous implementation of the App in the small vessel sector.
Year 4 progress (3 rd Surveillance, late 2022)	2022 Updates. The App is no longer operated/managed by Fiskistofa. The companies Aflarinn, Trackwell and Fontos are now operating the small vessels App. Fiskistofa noted during the October 2022 on site meeting that this data is being sent to the MFRI. However, the MFRI stated that although work is ongoing to getting access to that data stream, staff in charge of bycatch analysis (i.e. Dr Guðjón Már Sigurðsson) does not yet have access to the data from the App. All in all, since implementation of the App it is not clear if bycatch information a) is being collected in the fleet and b) received by the relevant science authorities in charge of data analysis.
Assessment	Status in late 2022. Progress is deemed to be behind schedule and a revised corrective
Team	action has been requested from the Client.
Determination	
on Year-4	
Corrective	
Evidence	

Non-conformar	Non-conformance 2 (of 2)					
Clause:	3.1.1. Adverse impacts of the fishery on the ecosystem shall be considered and appropriately assessed					
	and effectively addressed, consistent with the precautionary approach.					
Non-						
conformance	Minor Non-conformance					
level:						
Non-	There is insufficient evidence that adverse impacts of the haddock fishery on the spotted wolffish					
conformance:	ecosystem component is being considered and appropriately assessed and effectively addressed,					
	consistent with the precautionary approach.					

¹⁵⁶ <u>https://www.facebook.com/Fiskistofa-1151844504903713/videos/304666984614930/</u>



Spotted wolffish Rationale:	Around 98% of spotted wolffish (<i>Anarhichas minor</i>) is currently caught as bycatch in the trawl and longline fisheries that target haddock and is mainly found at the northwest and north parts of the continental shell of Iceland, at sandy or muddy substrate and depths of 100-400 meters, in fishing ground overlapping with those of haddock. From 2002, the catch on longline has been increasing relative to that taken in demersa trawl. In 2018, longline catch was around 53% of the total catch. Since 2012 catches have been consistently above advice/recommended TAC. Spotted wolffish was included in the ITQ system in 2018 and the TAC in 2018/2019 was set as per recommended TAC of 1001 t ^[2] . Issues surrounding this stock were flagged as a potential issue during the 4 th surveillance assessment in 2018, preceding the current re-assessment.							
	Year	Advice/ Recommended TAC	National TAC	Spotted Wolffish Catches	Total catches as a % of advice			
	12/13	900		2,042	227%			
	13/14	900		2,250	250%			
	14/15	900		1,655	184%			
	15/16	900		1,913	213%			
	16/17	1128		1,587	141%			
	17/18	1080		1,528	141%			
	18/19	1001	1,001	1,234	123%			
	19/20	375	375					
	In a request for clarification, the Ministry confirmed that spotted wolffish is caught with other species in the mixed fishery and is therefore very difficult to manage. They also explained that in the fishing year (2019/2020) the TAC is extremely small so there might be additional difficulties in maintaining the species within TAC. In their 2019 Advice, MFRI advised that when the precautionary approach is applied, catches in the fishing year 2019/2020 should be no more than 375 tonnes. As shown below, biomass and juvenile indices are at their lowest levels in the time series. Fproxy has been high since 2000.							
		Lífmassavísitala Biomass inde	ex.	Vísitala veiðihlutfalls Fprox	xy			
	15.0 12.5 12.5 12.5 12.5 12.5 12.5 12.5 12.5	198 192 196 200 2004 208		4 1998 1992 1996 2000 2004 200	arget F _{nerw}			

 ^{[2] &}lt;u>https://www.hafogvatn.is/static/extras/images/13-SpottedWolffish%20(1)1141515.pdf</u>
 [3] <u>http://www.fiskistofa.is/veidar/aflaupplysingar/afliallartegundir/</u>



	Nýliðunarvísitala Juvenile index					
	2.00 1.75 1.00 1.25 1.00 1.25 1.00					
	This year the basis of the Fproxy was changed due to low spawning stock biomass and poor recruitment and thus the Fproxy applied last year is no longer considered precautionary. The target Fproxy is now defined as the mean Fproxy from the reference period of 1985–1998. This period was chosen as fishing pressure did not have any observed detrimental effects on the stock biomass. The catch advice is based on multiplying the most recent index value with the target Fproxy value. As this is the first year this basi					
	is used, the uncertainty cap was not applied. Spotted Wolffish in Europe is categorised as near threatened under the IUCN Red list based on a last assessment from 2014 ^[4] .					
Corrective	It is not clear to what degree management has been successful at reducing harvest for this stock since catches in 2018/19 appear to have exceeded the TAC by over 20%. The same or perhaps a bigger issue remains for the reduced 2019/2020 quota and the related effects on the stock. The haddock fishery overlaps in terms of fishing gears, fishing grounds and depths with spotted wolffish catch and is therefore considered to have an effect on this stock, itself a component of the Iceland marine ecosystem. In accordance with rules of the IRF Programme, the Client is required to submit a Corrective Action Plan (CAP) within 28 days.					
Action Plan	Corrective Action Plan (CAP) submitted by the client in November 2019					
	Action to improve management of the spotted wolffish was taken by setting a TAC and allotting individual quotas to vessels beginning in the fishing year 2018-2019. Normally, such change in management approach is expected to lead to adjustment and changes in vessel behaviour, thus in turn leading to catch avoidance and consequent catch reduction. This process may take some time to stabilise and for that reason it is too early to tell to what extent this change serves to remedy the situation. Nevertheless, the TAC for 2019-2020 is only 37.5% of the previous year's TAC and thus the situations deserves more focused study. It is thus positive to seek other management tools and measures that may further aid in this endeavour. Accordingly, the MFRI has set up a monitoring plan (below). Among other things, this plan sets the goal of further charting the situation in order to identify more closely areas for potential closure during spawning time and beyond. It would thus be appropriate to collate the results and initiate further planning in connection with the next surveillance assessment.					

^[4] https://www.iucnredlist.org/species/18263655/44739959



	To whom it may concern	MARINE & FRESHWATER RESEARCH INSTITUTE
		Reykjavík, 20.11.2019 21.09.01 /HLÝ
		GP/mp
	Monitoring	plan for spotted wolffish (Anarhichas minor)
	The aim of the plan is to monitor Reporting of following variables	spatial and temporal changes in catches of spotted wolffish. will be done each month.
	§ Total cat	ch.
	§ Catch by	fishing gear.
	§ Identifyi	ng the vessels that are taking most of the catch.
	§ Tempora	l and spatial changes in the catch.
	A research team of 6 scientist fro from <i>Fisheries Iceland has been</i> November where the following is	m the Marine and Freshwater Research Institute (MFRI) and one <i>established</i> . The first meeting of this group will be on the 28 th ssues will be discussed.
	§ To put m improve	ore manpower to age read otoliths of spotted wolffish, in order to the stock assessment.
	§ Examina spawning ongoing tagged w spawning decide on potential	tion of reported catch of spotted wolffish from logbooks at g time, to locate possible spawning areas. Possible benefits of research on migration of spotted wolffish, where 15 fishes out of 44 ith Digital Storage Tags (DSTs) have been recaptured to locate g areas of spotted wolffish. If such areas are found the group will n further research steps in order to identify more closely areas for closure during spawning and incubation time of spotted wolffish.
	§ Ongoing the aims estimated to estima relationsl	research on fecundity of spotted wolffish will be discussed. One of of this research is to examine if fecundity of spotted wolffish can be d with biological variables which are easy to measure and if so used te total egg production (TEP) which can be used to examine the hip between TEP and recruitment.
	§ Future re	search which will benefit the conservation of spotted wolffish.
	le	Gudmundur Phordarson
		Head of Demersal Division
	Hafrannsókn Sími:	astofnun I Kt. 470616-0830 I Skúlagötu 4 I 101 Reykjavík 575 2000 I Fax: 575 2001 I hafogvatn@hafogvatn.is
Assessment	The Assessment Team has accepted	the CAP submitted by the Client Group in collaboration with the MFRI.
Team CAP	The CAP is thus considered adequat	e to address the spotted wolffish issue. Monitoring of such CAP and ming surveillance audits. Accordingly, the Assessment Team will be
response	requesting the Client group for upd	ated information about this issue at the 1 st Surveillance audit in late





¹⁵⁷ https://www.hafogvatn.is/static/extras/images/13-spottedwolffish1206865.pdf



	Spotted wolffish harvest rate and biomass. Source 2020 MFRI Advice.
	Additional management measures have been implemented for this stock in 2020. During the remote site visit the MFRI communicated that there is a strong need to protect the stock. Studies in Canada show that wolffish is generally fairly robust and can survive capture by trawls. For example, Grant and Hiscock (2014) ¹⁵⁸ showed a 92-100% post capture survival for spotted wolffish following net entrainment in commercial bottom otter trawl tows up to 2.5 h, haul back through a thermocline (range, 5.8 °C), and exposure to 5–13 °C air temperatures for up to 2 h. As a result of this, the MFRI gave a landings advice for the 2020/21 season and suggested that fishers would be allowed to discard spotted wolffish, as opposed to landing it dead, taking advantage of the high post capture survival of this fish. As per article 1 of this regulation, if spotted wolffish is released, the type and estimated quantity in kilograms released shall be recorded in an electronic catch logbook or the smart device program. Hence the amount caught and landed and the amount caught and released will be recorded. In addition, the MFRI is in the process of measuring the survival of spotted wolffish in Icelandic waters and, in addition to age reading, they hope to potentially develop a recovery plan for the stock.
Assessment Team Determination on Year-1 Corrective Evidence	The Assessment Team has determined that the information supplied is sufficient to show adequate progress. In terms of corrective action against timelines, the Assessment Team agreed to continue monitoring the status of this non-conformance until the 4 th surveillance using up to date evidence submitted by the Client Group and management authorities, and to ensure the condition is closed within that timeframe. The non-conformance remains open and on track towards appropriate closure. The 2 nd surveillance activities will review evidence that the corrective actions highlighted above have been carried out.
Year 2 progress (2 nd Surveillance, late 2021)	The MFRI gave a landings advice for the 2020/21 season and suggested that fishers would be allowed to discard spotted wolffish as per Regulation 1256/2020 ¹⁶⁰ which now allows fishers (starting December 2020) to discard viable (living) spotted wolffish, as opposed to landing it dead, taking advantage of the high post capture survival of this fish. The regulation continues in the 2021/2022 fishing season ¹⁶¹ . As per article 1 of this regulation, if spotted wolffish is released, the type and estimated quantity in kilograms released shall be recorded in an electronic catch logbook or the smart device program. Hence the amount caught and landed and the amount caught and released will be recorded. The Client and Fiskistofa both communicated that the logbook system is not properly set up with space to recorded landed and released spotted wolffish and for now, captains are recording the released portion in the comment section of the logbook. There is also work in progress by Trackwell to modify the electronic logbooks to allow for separate recording of landed and released catches. In addition, the MFRI is in the process of

¹⁵⁸ Grant, S.M., and Hiscock, W. 2014. Post-capture survival of Atlantic Wolfish (Anarhichas lupus) captured by bottom otter trawl: Can live release programs contribute to the recovery of species at risk? Fish. Res. 151: 169-176. https://www.sciencedirect.com/science/article/abs/pii/S0165783613002816

¹⁵⁹ Reglugerð um (2.) breytingu á reglugerð nr. 468/2013, um nýtingu afla og aukaafurða. <u>https://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/22242</u>

¹⁶⁰ Reglugerð um (2.) breytingu á reglugerð nr. 468/2013, um nýtingu afla og aukaafurða.

¹⁶¹ <u>https://www.hafogvatn.is/static/extras/images/16-spottedwolffish1259438.pdf</u>


	measuring the survival of spotted wolffish in Icelandic waters and, in addition to age reading, they hope to potentially develop a recovery plan for the stock. It is expected that the allowance to release live individuals (as opposed to having to land them) will contribute to bringing the catches within TAC as a first step towards stock rebuilding.
	The Icelandic fishing season started on the 1 st of September and ends on the 31 st of August each year. The current landed catch of spotted wolffish as per 2021-22 season that started is 250 tonnes. It is expected that some percentage of the total spotted wolffish caught will be released alive and recorded as such in this season, to avoid landed harvest above the current 2011/22 TAC of 377 tonnes. The 2021/22 season will be the first full fishing season where the full effect of this regulation will be recorded.
Assessment Team Determination on Year-2 Corrective Evidence	The Assessment Team has determined that the information supplied is sufficient to show progress for year 2. The non-conformance remains open and on track towards appropriate closure. The 3 rd surveillance activities will review evidence of implementation of the new spotted wolffish live-release regulations.
Year 3 progress (3 rd Surveillance, late 2022)	Spotted wolffish Currently, an entry to submit released spotted wolffish in the logbooks is lacking. There is only an entry which is used for landed wolffish, which makes the process of understanding if this species is released alive after the TAC has been met, nearly impossible. This is an issue which hinders verification of implementation for Regulation 1256/2020 ¹⁶² (starting December 2020) allowing discard viable (living) spotted wolffish, as opposed to landing it dead, taking advantage of the high post capture survival of this fish. The figure reported on the Fiskistofa website are landed values excluding releases, as it has proven difficult to record the released numbers. The total landed catch for the 2021/22 season logged on the Fiskistofa website as of December 2022 was 931 t., close to three times the allowed TAC ¹⁶³ . The 2021/22 season was the first full fishing season where the full effect of this regulation was recorded. According to the above, it is not clear if this new regulation is being observed in the fleet. The MFRI also noted that it has been working on building an assessment model for spotted wolffish that could be used as the basis of advice in the coming years.
Assessment Team Determination on Year-3 Corrective	Status: Open, Corrective Actions in place to be reviewed annually in subsequent audits. Progress is deemed to be behind schedule and a revised corrective action has been requested from the Client.
Evidence	

 ¹⁶² Reglugerð um (2.) breytingu á reglugerð nr. 468/2013, um nýtingu afla og aukaafurða.
¹⁶³ <u>https://gamli.fiskistofa.is/veidar/aflaupplysingar/afliallartegundir/</u>



8.1.3 New non-conformances

Not applicable. No new non-conformances have been identified.

8.1.4 New or revised corrective action plans

As detailed in the section above a revised Corrective Action Plan was requested by the Assessment Team to close the identified issue/s (and resulting non-conformance progress behind target) within a reasonable timeline. The client requested an extension to rectify this based on Covid 19 delays in the past two years, which the IRF Scheme Owner approved. Accordingly, GTC granted until the Client Review stage of the upcoming Re-Assessment period for the Client to close the non-conformance/s at hand. The extension allowed one extra year from the originally planned closure timeline (supposed to be end at the 4th surveillance audit in late 2023, now one year later in late 2024).

Revised corrective action plan (CAP) provided on the 14th February 2023 by the Client Group





Icelandic Commercial Fishery

IRF Client Action Plan

Reference is made to *IRF. Icelandic Cod Commercial Fishery.* 2nd Surveillance Assessment Report by Global Trust, where it is stated that two minor non-conformances are still open.

NC #1: Clause 2.3.2.4 (applies to all 7 fisheries). Although required by legislation, there is evidence of extensive non-reporting/under-reporting of seabirds and marine mammals bycatch such that the Assessment Team cannot be confident that catch amounts by species and fishing area (of marine mammals and seabirds) are estimated and continually recorded in fishing logbooks.

ACTION

By the 4th surveillance audit (expected October 2023), the client has:

- a) Produced and distributed material to all members of Fisheries Iceland on the regulation and the obligation of reporting of seabirds and marine mammals bycatch. This will reach skippers using all types of gears.
- b) Follow-up with a meeting especially with skippers using nets and lines.

Part of this is a cooperation with the Directorate of Fisheries which will start work on improving registration in logbooks, see letter from the CEO of the Directorate of Fisheries.

By the final auditable stage (expected October 2024), Marine and Freshwater Research Institute in Iceland will publish a report on bycatch of seabirds and marine mammals, see letter from the CEO of the MFRI.

NC #2: Clause 3.1.1. (applies to cod, haddock and saithe fishery). There is insufficient evidence that adverse impacts of the (cod, haddock and saithe) fisheries on the following ecosystem components: 1)



Spotted wolffish, and; 2) Common loon are being considered and appropriately assessed and effectively addressed, consistent with the precautionary approach.

1) Spotted wolffish:

The client can confirm that Trackwell has updated the electronic logbooks and from now on instead of released spotted wolffish being registered in "comment" in logbooks, which is both unpractical for the skipper to register and makes it difficult for MRI to collect the data on released spotted wolffish from the logbookdatabase, there is now in the new and updated version of the logbook, a form for released species in which the skipper can register species and quantity as he does with catch. This logbook is now being installed in vessels.

ACTION

By the 4th surveillance audit (expected October 2023), the client has:

- a) Follow up the updated logbook by urging vessel owners to install the new and updated version.
- b) Contacted and set up a meeting with the industry to inform on the importance of releasing live spotted wolffish.
- 2) Common loon

By the 4th surveillance audit (expected October 2023), the client has:

- a) Produced and distributed material to all members of Fisheries Iceland on the regulation and the obligation of reporting of seabirds and marine mammals bycatch. This will reach skippers using all types of gears.
- b) Follow-up with a meeting especially with skippers using nets and lines.

Part of this is a cooperation with the Directorate of Fisheries which will start work on improving registration in logbooks, see letter from the CEO of the Directorate of Fisheries.

By the final auditable stage (expected October 2024), Marine and Freshwater Research Institute in Iceland will publish a report on bycatch of seabirds and marine mammals, see letter from the CEO of the MFRI.

Reykjavík, February 16th 2023

On behalf of Fisheries Iceland,

Zefrel

Hrefna Karlsdóttir

Support letters from MFRI and Fiskistofa



MARINE & FRESHWATER RESEARCH INSTITUTE

To whom it may concern

Date: 15.02.2023 Ref:V2023-02-0106

The Directorate of Fisheries in Iceland received a grant from the Ministry of Food, Agriculture and Fisheries in February 2023 to strengthen monitoring of discards in Icelandic Waters and improving reporting in log-books.

The Marine and Freshwater Research Institute (MFRI) in Iceland is depending on reliable logbooks and MFRI has had full access to these data for decades, for scientific purposes. MFRI is cooperating with the Directorate in the above mentioned project where the task of the institute is to evaluate if the level of reporting is sufficient for bycatch species, including seabirds and marine mammals.

It is expected that the outcome of the project will be published in October 2024.

On behalf of the Marine and Freshwater Research Institute,

Porsteinn Sigurðssoff angelanstonur nafs og vana Director Samsdoner og rængalarstonur instrute Ranneokna- og rængararetornur nars og vaura MARINE & FRESHWATER RESEARCH INSTITUTE

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tel: 569 7900 • fax: 569 7990 email: fiskistofa@fiskistofa.is fiskistofa.is

Akureyri 15 February 2023

To whom it may concern

Keeping an electronic catch logbook has been mandatory for all fishing vessels in Iceland since 2020. The Directorate of Fisheries has discovered inaccurate registration in logbooks in some cases, and we aim to improve accuracy of registration in the logbooks. That will be done with improved automatic electronic validation of information on registered catch in the logbooks.

The Directorate of Fisheries received a grant from the Ministry of Food, Agriculture, and Fisheries in February 2023 to strengthen monitoring of discards in Icelandic waters. The focus of that project will be on electronic monitoring and comparison of data. The method used will be comparing data from vessels fishing in the same fishing grounds with and without on-board inspectors to analyse conspicuous differences in registration of catch and bycatch including seabirds and mammals. This methodology, known as case control, consists of a structured comparison of cases where an inspector is present with comparable control cases where inspection did not take place. One aspect of that project is to improve the accuracy of registrations in the catch logbooks that are important for data analysis.

Drones were introduced in the Directorate's surveillance effort in 2021. They have proved to be very effective in identifying discards. The drones are also effective in monitoring discards of birds and mammals and will be used to improve monitoring of the accuracy of catch registration in the logbooks.

Furthermore, the Directorate of Fisheries is now working on streamlining legal procedures regarding violations of logbook registration to better support correct registration. Another part of improving the registration is to put increased emphasis on information sharing and guidance for skippers on the Directorate of Fisheries webpage.

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Ögmundur Knútsson PhD CEO Directorate of Fisheries



Assessment Team determination on the revised CAP

The assessment team has reviewed the provided corrective action plan and support letters from the MFRI and Fiskistofa and is satisfied that implementation of the actions highlighted in those documents would address the non-conforming areas by late 2024, when the non-conformance/s are due to be closed.

8.1.5 Update on Recommendations

Assessment Teams may make Recommendations in areas where conformity to the RFM Standard could be improved. While Recommendations do not require Corrective Action Plans, the issues highlighted in these recommendations may be reviewed at surveillance audits.

Recommendation 1 (of 2)	
Clause:	1.5.8
Recommendation:	The Assessment Team recommends that the issue of yearly TAC overshooting (due to flexibility measures and other allowances in Iceland) is formally addressed at, and accounted for at the next management plan revision, and that the harvest control rule is evaluated through simulation by addressing the implementation bias (resulting in TAC overshooting) in the order of magnitude experienced in recent years.
Rationale:	Catches are consistently above TAC.
Progress against Recommendation:	None to date. Management has temporarily allowed to borrow some TAC from the next fishing season to account for the big year classes entering the fishery. That has been detracted from the next year.

Recommendation 2 (of 2)	
Clause:	3.1.1 and 3.1.2
Recommendation:	Several fisheries management plans (e.g. those for cod, haddock, saithe and redfish) state that it is the policy of the Icelandic government to protect vulnerable marine ecosystems (VMEs). VMEs of particular importance within Iceland include cold water coral communities and hydrothermal vent areas, but also deep-sea sponge aggregations (a threatened and declining habitat, according to OSPAR ¹⁶⁴) and sea-pen fields ¹⁶⁵ . Currently, there are explicit conservation measures for cold water corals and hydrothermal vents (i.e. area closures) but nothing explicit for either deep sea sponge aggregations or sea pen fields. The assessment team recommends that more formal conservation plans/measures are formulated for these VMEs.
Rationale:	These VMEs are not formally protected.
Progress against Recommendation:	The Ministry of Industry and Innovation has begun work on formulating a protection policy for vulnerable bottom ecosystems (or vulnerable marine ecosystems) within the Icelandic economic zone to shape procedures for the protection of fragile benthic ecosystems based on international standards criteria that Iceland is signatory to. The closures that MFRI proposed are being processed at present time (October 2022) by the Ministry of Fisheries. The closures include Hydrothermal vents, Sponge Aggregations mixed with Cauliflower coral ground and Sponge Aggregations on underwater mountains.

¹⁶⁴ http://www.ices.dk/sites/pub/Publication%20Reports/Advice/2017/2017/Ecosystem_overview-Icelandic_Waters_ecoregion.pdf

¹⁶⁵ <u>https://novasarc.hafogvatn.is/project/</u>



9 Recommendations for continued certification

9.1 Certification Recommendation

Following this surveillance audit, the Assessment Team recommends that the fishery be awarded continuing certified against the IRF Responsible Fisheries Management Standard Revision 2.0.

9.2 Certification Committee Determination

The involvement of a Certification's Certification Committee is only required where one or more new nonconformances are raised during a Surveillance Audit.

As no new non-conformances were raised during this Surveillance Audit, the involvement of a Global Trust's Certification Committee is not required; therefore, the above recommendation of the assessment team constitutes a Determination.



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11 Appendices

11.1 Appendix 4 – Assessment Team Bios

11.1.1 Assessment Team Bios

Based on the technical expertise required to carry out this assessment, an Assessment Team was selected as follows.

Vito Romito, Lead Assessor

Vito has 10 years of expertise in fisheries certification and is an ISO14001 Certified Lead Auditor and MSC FCR v.2.0 and FCP v.2.1 approved Fisheries Team Leader for SAI Global with extensive experience in ecosystems effects of fisheries. Vito received a BSc (Honours) in Ecology and a MSc in Tropical Coastal Management from Newcastle University (U.K.), in between which he worked for a year in Tanzania, carrying out comparative biodiversity assessments of pristine and dynamited coral reef ecosystems around the Mafia Island Marine Park. For five years he worked at Global Trust Certification/ later SAI Global as Lead Assessor for all the fishery assessments in Alaska, Iceland and Louisiana. Vito has also carried out several IFFO forage fisheries assessments in Chile, Peru, Europe and other various pre-assessments in Atlantic and Pacific Canada. To date, Vito has headed and conducted dozens of assessments involving 40+ different species including salmonid, groundfish, pelagic, flatfish, crustacean and cephalopod species in Europe, North and South America, and SE Asia. For three years, as a senior fisheries consultant and then manager with RS Standards Ltd., he was involved in the development and testing of a Data Deficient Fisheries framework and v.2.0 fisheries standard for the ASMI Alaska RFM Scheme, and IFFO RS Improver/FIP projects related to South East Asia multispecies bottom trawl fisheries. Vito re-joined the SAI Global Fisheries Team in 2018 and has since been involved in MSC and RFM fisheries assessments in Canada, New England, Iceland, Alaska and Louisiana, the Baltic Sea, Ireland and Italy.

Dankert Skagen, Assessor

Dankert retired from the Institute of Marine Research (IMR), Bergen in 2010, where he worked for 22 years. His responsibilities included stock assessment, multispecies work, in particular in the North Sea, work connected to the introduction of the precautionary approach in fisheries and more recently, on development of harvest control rules and management strategies.

He was leader of the IMR research program for population dynamics and multispecies investigations in 1996-97 and for the development of new assessment tools for North-East arctic cod in 1998-99 and the assessment package TASACS in 2007-08. In addition, he has developed several programs for simulating harvest control rules that are commonly used in fisheries management today. Within ICES, he has participated in a wide range of working groups and has been chairman of several of them, including the Study Group of Management Strategies. He was chairman of the Resource Management Committee for 3 years and member of ACFM for 7 years. Dankert has been involved with sustainability assessment of Icelandic fisheries for 10 years.