



**ICELAND RESPONSIBLE FISHERIES MANAGEMENT (IRF)
CERTIFICATION PROGRAMME**

3rd Surveillance Report

For The
Icelandic Saithe Commercial Fisheries

Facilitated By
Iceland Responsible Fisheries Foundation (IRFF)

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Glossary

AIS	Automatic Identification System
B ₄₊	Biomass of 4 years and older fish
B _{lim}	The biomass limit reference point below which there is a high risk that recruitment will be impaired and that the stock could collapse
B _{loss}	The biomass below which there is no historical record of recruitment
B _{MSY}	SSB that is associated with Maximum Sustainable Yield (MSY)
B _{pa}	Precautionary reference point designed to have a low probability of being below B _{lim}
EEZ	Exclusive Economic Zone
EU	European Union
ETP	Endangered, Threatened and Protected species*
FAO	United Nations Food and Agriculture Organization
F _{lim}	Fishing mortality which in the long term will result in an average stock size at B _{lim}
F _{max}	Fishing mortality rate that maximizes equilibrium yield per recruit
F _{MGT}	Management elected fishing mortality target/limit; usually specified in FMP
FMP	Fishery Management Plan
F _{MSY}	Fishing mortality which in the long term will result in an average stock size at B _{MSY}
F _{pa}	Precautionary reference point for fishing mortality designed to avoid true fishing mortality being above F _{lim}
HCR	Harvest Control rule
ICES	International Council for the Exploration of the Sea
ICG	Icelandic Coast Guard
IMA	Icelandic Maritime Administration
ITQ	Individual Transferable Quota
IUU	Illegal, Unreported and Unregulated fishing
IWC	International Whaling Commission
kt	kilo tonnes
MCS	Monitoring, Control and Surveillance
MII	Ministry of Industries and Innovation
MFRI	Marine and Freshwater Research Institute (formerly MRI)
MRI	Marine Research Institute (now MFRI)
MSY B _{trigger}	Parameter in the ICES MSY framework which triggers advice on a reduced fishing mortality relative to F _{MSY}
MSY	Maximum Sustainable Yield; the largest average catch or yield that can continuously be taken from a stock under existing environmental conditions
NAFO	Northwest Atlantic Fisheries Organisation
NAMMCO	North Atlantic Marine Mammal Commission
NEAFC	North East Atlantic Fisheries Commission
NPA	National Program Action
NWWG	ICES North-Western Working Group
NWWG	North-Western Working Group (within ICES)
SSB	Spawning stock biomass; total weight of all sexually mature fish in the stock
SSB _{MGT}	Management elected SSB target/limit; usually specified in FMP
SSB _{trigger}	SSB level that acts as a trigger when the stock fall below a certain level
TAC	Total Allowable Catch
UN	United Nations
VMEs	Vulnerable Marine Ecosystems
VMS	Vessel Monitoring System

*Species recognised by Icelandic legislation and/or binding international agreements to which the Icelandic authorities are party. Binding international agreements as applicable in Icelandic jurisdiction.

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i. Summary and Recommendations

The Fisheries Association of Iceland on behalf of the Federation of Icelandic Fishing Vessel Owners (LÍÚ), the Federation of Icelandic Fish Processing Plants (SF) and the National Association of Small Boat Owners, Iceland (NASBO) requested an assessment of saithe (*Pollachius virens*) commercial fisheries to the FAO Based Icelandic Responsible Fisheries Management (IRF) Certification Programme. Certification was granted the 23rd January 2015. The purpose of the Programme is to provide the fishing industry with a “Certification of Responsible Fisheries Management” at the highest level of market acceptance. Certification to the Programme demonstrates a commitment that will communicate to customers and consumers the responsibility of fishermen and fisheries management authorities and the provenance of Icelandic fish. The Iceland Responsible Fisheries Foundation, established in February 2011, owns and operates the brand of Iceland Responsible Fisheries.

The Certification Programme is accredited to the international standard ISO/IEC 17065, confirming that consistent, competent and independent certification practices are applied. Formal ISO/IEC 17065 accreditation by an IAF (International Accreditation Forum) Accreditation body gives the Programme formal recognition (since September 2014) and a credibility position in the International marketplace and ensures that products certified under the Programme are identified at a recognised level of assurance. Demonstration of compliance is verified through a rigorous assessment by a competent, third party, accredited certification body, Global Trust. The assessment was conducted by a team of Global Trust appointed Assessors comprising of internal staff and externally contracted fishery experts. Details of the assessment team are provided in Appendix 1.

The unit of certification includes the saithe (*Pollachius virens*) commercial fisheries, under state management by the Icelandic Ministry of Industries and Innovation, fished directly with demersal trawls, long-lines, Danish seine nets, gill nets, and hook and line by small vessels and indirectly with Nephrops trawls, shrimp trawls, pelagic trawls and purse seines within Iceland’s 200 nautical miles Exclusive Economic Zone (EEZ).

This Assessment report comprises the 3rd Surveillance Report for Icelandic saithe. Therefore, this report monitors for any changes in the management regime, regulations and their implementation, stock assessment and status, and wider ecosystem considerations since the 2nd surveillance assessment. Ultimately this assessment evaluates whether current practices in the management of the fishery remain consistent with criteria contained in Revision 2.0 of the IRF Standard. The assessment was conducted according to the Global Trust procedures for FAO-Based IRFM certification using Version 2.0 of the IRFM Standard (July 2016).

The key outcomes of this Surveillance Assessment have been summarized in the Assessment Outcome Summary and Recommendations of the Assessment Team.

ii. Assessment Team Details

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1. Introduction

This surveillance assessment of Icelandic saithe fulfills part of the procedure for the continuing certification of the fishery to the Iceland Responsible Fisheries Programme (hereafter IRF Programme). The IRF Programme is a voluntary program for Icelandic fisheries initially established by the Fisheries Association of Iceland (FAI) and now owned and administered by the Iceland Responsible Fisheries Foundation (IRFF). The IRFF was established in February 2011 and operates on a cost basis, as a non-profit organisation.

IRFF wishes to provide the Icelandic fishing industry with a "Certification of Responsible Fisheries Management" at the highest level of market acceptance. The purpose of the Programme is to provide Certification to requirements under the Programme that demonstrates a commitment that will communicate to customers and consumers the responsibility of fishermen and fisheries management authorities and the provenance of Icelandic fish.

This Surveillance Report comprises the 3rd Surveillance Report for Icelandic saithe. Therefore, this report monitors for any changes in the management regime, regulations and their implementation, stock assessment and status, and wider ecosystem considerations since the last surveillance assessment in 2016.

The assessment was conducted according to the Global Trust procedures for FAO-Based IRFM certification using Revision 2.0 of the IRFM Standard (July 2016). The IRFM Standard is based on the 1995 FAO Code of Conduct for Responsible Fisheries and on the FAO Guidelines for the Eco-labelling of Fish and Fishery Products from Marine Capture Fisheries adopted in 2005 and amended/extended in 2009, which in turn are based on the current suite of agreed international instruments addressing fisheries.

The Assessment is based on the 3 major Sections of responsible fisheries management, as outlined in Revision 2.0 of the IRFM Standard, namely:

[Section 1: Fisheries Management](#)

[Section 2: Compliance and Monitoring](#)

[Section 3: Ecosystem Considerations](#)

1.1. Recommendations of the Assessment Team

The assessment team recommends that the management system of the applicant fisheries, the Icelandic saithe (*Pollachius virens*) commercial fisheries under state management by the Icelandic Ministry of Industries and Innovation, fished directly by demersal trawl, long-line, gill net, Danish seine net, and hook and line by small vessel gear and indirectly by Nephrops trawls, shrimp trawls, pelagic trawls and purse seines, are granted continued certification.

2. Fishery Applicant Details

Table 1. Fishery applicant details.

Applicant Contact Information	
Organisation/Company Name:	Fisheries Iceland (formerly the Federation of Icelandic Fishing Vessel Owners (LÍÚ) and the Federation of Icelandic Fish Processing Plants (SF))
Date:	8 February 2010
Correspondence Address:	Samtök fyrirtækja í sjávarútvegi (SFS)
Street:	Borgartún 35
City:	Reykjavík
Country:	Iceland
Postal Code:	
Phone:	(354) 591 0300
Web:	www.sfs.is
E-mail Address	info@sjavarutvegurinn.is
Organisation/Company Name:	The National Association of Small Boat Owners, Iceland (NASBO)
Date:	8 th February 2010
Correspondence Address:	Landssamband smábátæigenda
Street:	Hverfisgötu 105
City:	101 Reykjavík
Country:	Iceland
Postal Code:	IS-101
Phone:	(354) 552 7922
Web:	www.smabatar.is
E-mail Address:	ls@smabatar.is

3. Unit of Certification

Table 2. Unit of Certification.

	Fish Species (Common and Scientific Name)	Geographical Location of Fishery	Gear Type	Principal Management Authority
1	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Demersal trawl	Ministry of Industries and Innovation
2	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Long-line	Ministry of Industries and Innovation
3	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Danish Seine net	Ministry of Industries and Innovation
4	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Gill net	Ministry of Industries and Innovation
5	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Hook and line by small vessels	Ministry of Industries and Innovation
6	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Nephrops Trawl*	Ministry of Industries and Innovation
7	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Shrimp Trawl*	Ministry of Industries and Innovation
8	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Pelagic Trawl*	Ministry of Industries and Innovation
9	Saithe <i>(Pollachius virens)</i>	Iceland 200 mile EEZ	Purse seine*	Ministry of Industries and Innovation

*Indirect landings, very small percentage (<1% per fishing gear).

3.1. Changes to the Unit of Certification

There have been no changes to the Unit of Certification in the past year and the Unit of Certification remains the same for the coming year.

4. Fishery Observations

4.1. Stock status update

SSB is currently near the time-series maximum (Figure 1 Bottom Right). The harvest rate has declined from 2009 and is presently estimated below HR_{MGT} (Figure 1 Bottom Left). Recruitment has been relatively even in the last decade, and well above the average seen since 1980 (Figure 1 Top Right).

Stock size is not expected to change much in coming years. In the prognosis, catches in 2017 are set at 61000 tonnes based on how much TAC was left in the beginning of 2017. The catch will most likely be lower based on development of the catches in the current year. MFRI advises that when the management plan is applied, catches in the fishing year 2017/2018 should be no more than 60,237 t. Estimated SSB_{2017} (161,000 t) is well above $MSY B_{trigger}$ (65,000 t), B_{lim} (44,000 t) and B_{pa} (61,000 t).

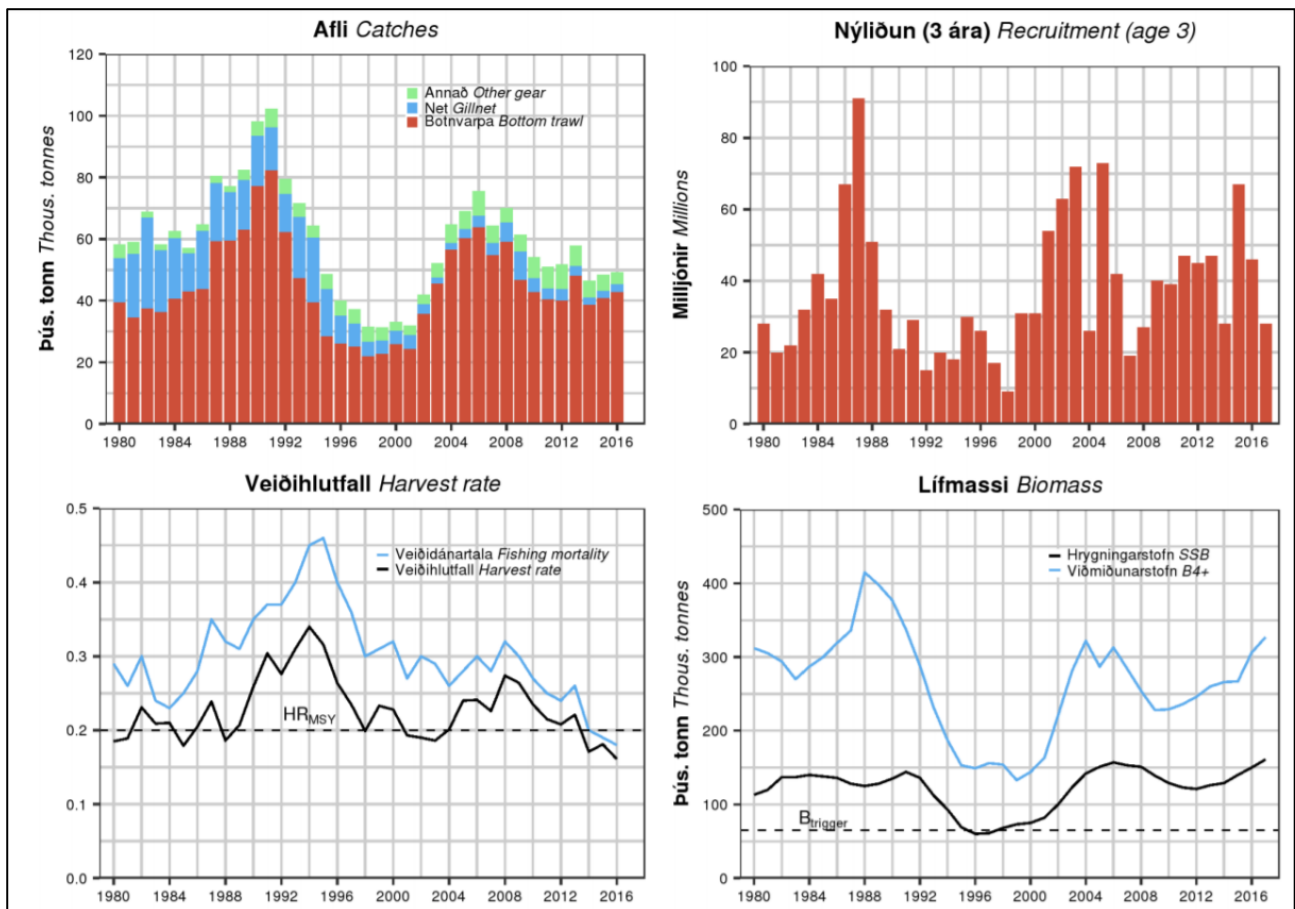


Figure 1. Saithe: catch by gear type, recruitment at age 3, fishing mortality and harvest rate, reference stock biomass (+4 years) and spawning stock biomass (SSB) (Source: MFRI, 2017).

4.2. Landings and TACs Update

In total approx. 44,880 t of Icelandic saithe were landed in 2016/2017 against a TAC of 55,000 t with Icelandic vessels accounting for approx. 44,672 t. Therefore, the total catch in 2016/2017 eligible for certification was approx. 44,672 t.

Based on advice derived from the 2017 stock assessment, that catches in the 2017/2018 fishing season should be no more than 60,237t, and in accordance with the HCR and management plan the TAC of saithe for the 2017/2018 fishing season has been set at 60,237t.

4.3. Enforcement update

In 2016, the Coast Guard conducted 216 vessel boardings, an increase of 47 over the corresponding number for 2015.

Vessel logbooks are inspected during random unannounced boardings both at sea (by the coastguard) or at the quayside (by Fisheries Directorate inspectors) which may include a comparison of catch and logbook entries. The main reasons for the generation of remarks during Coast Guard inspections have remained consistent in recent years (Figure 9). Measuring during Coast Guard inspections led to 6 short term closures in 2016.

4.4. Ecosystem Update

There were no significant changes to the ecosystem impacts of the Icelandic saithe fishery identified at the 3rd surveillance audit. There was a new harbour seal census published in the last year the results of which are discussed in detail in subsequent sections.

4.5. Relevant changes to Legislation and Regulations

There were no significant changes to the legislation and/or regulations that govern the Icelandic saithe fishery in the last year. There have been some minor changes to the way ice is accounted for in the weighing process.

4.6. Relevant changes to the Management Regime

There were no significant changes to the management regime that governs the Icelandic saithe fishery in the last year. There have been some minor changes to the way in which landing reports from Norwegian vessels are received.

5. Surveillance Meetings

Table 3. Surveillance meetings (September 2017).

Date	Time	Organisation	Present	Overview/Key Items Discussed
06/09/2017	10:00	Coastguard	Björgólfur H. Ingason Chief Controller Assessment Team: Sam Dignan Gísli Svan Einarsson	<ul style="list-style-type: none"> ▪ Enforcement Laws and Regulations. Amendments or changes to the Icelandic enforcement laws ▪ Changes to e-reporting system (bilateral agreement with Norway) ▪ Boardings and violations (as well as type) have been carried out by the ICG during 2016/2017 ▪ Type of vessels boarded ▪ Foreign vessels boarded ▪ Significant violations which undermined directly the management of the Icelandic fisheries? ▪ Prosecutions and reprimands against skippers/vessels ▪ Changes in 2016/2017 in the systems or patrolling vessels used for enforcement ▪ Enforcement of gear marking regulations ▪ Enforcement of legislation regarding ETP species ▪ Enforcement of logbook reporting requirements
07/09/2017	10:00	Iceland Responsible Fisheries Foundation (IRFF)	Finnur Garðarsson Assessment Team: Sam Dignan Gísli Svan Einarsson	<ul style="list-style-type: none"> ▪ Development of the IRF Programme ▪ Update on 2016/2017 fishing season ▪ Importance of fishing to Icelandic economy ▪ Importance of fish quality – steps to maximise the quality of the product.
	13:00	Fisheries Directorate	Þorsteinn Hilmarsson, Head of Services and information Hrannar Már Ásgeirsson Assessment Team: Sam Dignan Gísli Svan Einarsson	<ul style="list-style-type: none"> ▪ Management, new organizational responsibilities, legislation ▪ Changes to re-weighing methods and how ice is accounted for. ▪ Changes in rules re transfer between years in response to under-catching in 2016/2017 as a result of labour issues. ▪ Development of smartphone app to replace/complement paper logs ▪ Catch versus TAC for 2016/2017 season. ▪ TAC allocation for 2017/2018 season. ▪ TAC versus catch ▪ Landing in other nations. Foreign vessels fishing in Icelandic EEZ. ▪ Changes to quota allocation mechanisms ▪ Gear marking regulations ▪ Fora/mechanisms for conflict resolution (e.g. gear conflict, conflict between sectors etc.) ▪ Mechanisms to disseminate information to the public. ▪ Updates on international cooperation ▪ New gear restrictions/technical measures ▪ Status of marine mammal populations, any updates

08/09/2017	10:00	Fisheries Iceland	Kristján Þórarinnsson Assessment Team: Sam Dignan Gísli Svan Einarsson	<ul style="list-style-type: none"> ▪ Better accounting for international catches ▪ Importance of fishing to Icelandic economy ▪ Importance of fish quality – steps to maximise the quality of the product.
	13:30	Marine and Freshwater Research Institute	Guðmundur Þórðarson Head of Demersal Research Department Guðjón Sigurðsson Steinunn Ólafsdóttir Assessment Team: Sam Dignan Gísli Svan Einarsson	<ul style="list-style-type: none"> ▪ Changes to the analytical assessments for saithe. ▪ Plans for development of assessment and HCR. ▪ Formal state of the FMP/HCR at present. ▪ Fishery on the stock outside the Icelandic EEZ - shifts in distribution. ▪ Concordance between TAC and catch. ▪ Bycatch/Habitats/ETP: ▪ Updates on mapping the distribution of benthic assemblages and habitats in Icelandic waters. ▪ Interactions with ETP or depleted/low abundance species in Icelandic waters. Recent updates on the status of common skate, Atlantic halibut, Greenland shark, spiny dogfish and Atlantic wolfish. ▪ Marine mammals. Porpoise and seal numbers latest updates. ▪ Logbook reporting of marine mammal and seabird bycatch. Comparisons of observer and self-reported data. ▪ New coral and hydrothermal vent closures implemented in the last 12 months.

6. Assessment Outcome Summary

6.1. Fishery Management

Iceland has a well-established marine policy, specified in legislation, on the structure of fisheries management and in practical implementation. The Ministry of Industries and Innovation is the principal management organization responsible for Icelandic fisheries. The Directorate of Fisheries is responsible for the implementation of Fishery Regulations on behalf of the Ministry. The Icelandic Coast Guard performs sea and air patrols of Iceland's 200-mile exclusive economic zone and 12-mile territorial waters, and monitoring of fishing within the zone in consultation with the Marine and Freshwater Research Institute and Ministry of Industries and Innovation. The Marine and Freshwater Research Institute conducts a wide range of marine research and provides the Ministry with scientific advice. The stock is managed according to a management plan, approved by ICES, that has been in place since 2013. The main management measures include TACs in an ITQ system, area closures to protect undersized and spawning fish and mesh size regulations.

The method for assessing the abundance and exploitation of the saithe in Iceland is a forward projecting, separable model, fitted to catch numbers at age and the spring survey indices at age. The assessment has been benchmarked and approved by ICES. Catch numbers at age are obtained by combining landings statistics with samples from the landings, obtained through an organized sampling regime. The assessment is done within ICES by the North-Western Working Group. International review is through ICES. Iceland also has a broad international cooperation on matters relevant to the fishery in several other organisations.

A limit reference point is defined for the spawning stock biomass. There is a harvest rule in place that has been found to be according to the precautionary approach by ICES. The plan has a trigger biomass and a target harvest rate and a rule to reduce the harvest rate if SSB falls below the trigger biomass. ICES has recently defined additional reference points, that are not used in management as their functionality is covered by the harvest rule and they are not in conflict with the plan.

A limit fishing mortality has been defined by ICES, but is considered redundant as part of the plan as the existing rules, together with strong mechanisms for implementation and enforcement, are regarded as sufficient to protect against overfishing.

A target biomass has not been defined, as the primary management tool is a harvest rate, which should lead to near maximum catches in the long term. With the current rule and stock dynamics, the probability of reaching the trigger or limit biomass is low. If the biomass drops below the trigger, rebuilding will be facilitated by a reduced harvest rate. In addition, there is the legal framework and a suite of control measures available to management to take further action if needed.

Saithe in Icelandic waters is considered as a local stock. Some exchange with neighbouring saithe stocks (Barents Sea, Faroes) is known to take place.

There is an extensive system of closures to protect spawning grounds for cod; these will to some extent protect spawning saithe as well, but saithe generally spawn earlier than cod. To avoid catching undersized fish, including saithe, and to reduce the incentive for discarding, there are area closures (permanent and temporary in real time), mesh size regulations and special arrangements for payment of undersized saithe that are landed.

Stock assessments are regularly supervised by ICES, which is considered to be the appropriate international scientific body. ICES evaluate management plans at the request of relevant fisheries managers. The stock assessment was evaluated in a benchmark process in 2010 and the management plan was reviewed and endorsed in 2013.

The Minister of Fisheries and Agriculture decides on the TAC of the saithe stock for each fishing year (September to August) in accordance to law (Fisheries Management Act 116), based on the advice by MFRI. The MFRI advice is based on work and advice by ICES and on the management plan for saithe.

6.2. Compliance and Monitoring

An effective legal and administrative framework has been established through various fisheries management acts. Compliance is ensured through strict monitoring, control and enforcement carried out by the Directorate and the Icelandic Coastguard. Vessels must weigh catch within two hours of landing on the quay. The system is developed to standardize weights and tares for ice and tubs (a standard tub is used throughout Iceland for fresh fish that has a capacity of 280 – 300 kg). The weight registration document for each vessel is transmitted to the Directorate, which also receives the e-logbook information. These two sets of information are then compared and the appropriate reduction is made to the vessel quota. Weighed recorded landings are the main source of catch documentation. Logbook data is used as a secondary source to cross check landings. Any transfer under the ITQ system for each vessel is also monitored to ensure that any additional quota requirements are rented from other vessels within a 3 day period.

There is an integrated system for monitoring, control and surveillance (MCS) in Iceland. The Icelandic Coastguard administers the VMS for all Icelandic vessels and for all foreign vessels (including fishing vessels) that enter Icelandic waters as part of an integrated monitoring, control and surveillance (MCS) system. The purposes of the MCS system are numerous including maritime traffic control, marine search and rescue and fisheries enforcement. The importance of the fisheries sector to the Icelandic economy and the need for greater efficiency, due to the relatively small size of the institutions involved, has led to high levels of collaboration and integration resulting in creative and dedicated approaches to fisheries management and enforcement. The fisheries MCS system in Iceland has at its core the effective use of available technology meaning relatively small staff numbers are able to achieve extensive monitoring of the Icelandic fishing industry.

In order to facilitate the matching of the species composition of the catch and the quota portfolio for individual fishing vessels or companies, and also to reduce incentives for discard, a variety of flexibility provisions are in place. Current quota share, allocation and remaining quota can be obtained from the Directorate's website for any vessels. The system is very transparent. Rules are enforced by the Directorate and the MFRI. There are penalties for serious infractions. Catch analysis includes the comparison of catch amount with figures for the amounts of sold or exported products in order to ensure independent checking of the accuracy of information about the fish that is brought ashore. If analysis reveals discrepancies between the information stated in the reports and the information received from the harbour weighing, corrective measures are taken as appropriate.

6.3. Ecosystem considerations

Adverse impacts of the fishery on the ecosystem (e.g. bycatch, ETP species interactions and habitat and food web interactions) are considered, appropriately assessed and effectively addressed. Gathering knowledge of the marine ecosystem is a key role that has been assigned to the Marine Research Institute. There is also comprehensive research which forms the basis of the fisheries management implemented in Iceland to harvest the stocks in a responsible manner, in order to ensure and maintain maximum long-term productivity of all marine resources. The MFRI monitors and researches the marine environment, including the ecosystem components.

Information is available on fishing gear used in the fishery, including its potential impact on the ecosystem. Stocks of non-target species commonly caught in the fisheries for the stock under consideration are monitored and their state assessed as appropriate. Discarding, including discarding of catches from non-target commercial stocks, is prohibited. Non-target catches, including discards, of stocks other than the "*stock under consideration*" do not pose serious risks of depletion to these stocks.

The Icelandic authorities have implemented an extensive array of areal closures within the Icelandic EEZ. These include permanent, seasonal and periodic closures aimed at protecting both juvenile and spawning fish and are gear or fishery specific. These closures, in particular those of a permanent nature, provide wider ecological benefits over and above their intended fisheries management objective by offering *de facto* protection from fishing activity to other elements of the marine environment. While the majority of temporary closures to protect juveniles are aimed at protecting cod, haddock and saithe, these closures are likely to have a conservation benefit for other species too.

The MRI and latterly the MFRI has studied saithe, and its place in the ecosystem. Saithe are not a key prey species. Icelandic government policy exists to protect vulnerable marine ecosystems (VMEs; cold-water corals and hydrothermal vents), from significant adverse impact from bottom contacting gear. Legislation provides for the prohibition of fishing activities with bottom-contacting gear to especially protect vulnerable benthic habitats.

7. Conformity statement

The assessment team recommends that the management system of the applicant fisheries, the Icelandic saithe (*Pollachius virens*) commercial fisheries under state management by the Icelandic Ministry of Industries and Innovation, fished directly by demersal trawl, long-line, gill net, Danish seine net, and hook and line by small vessel gear and indirectly by Nephrops trawls, shrimp trawls, pelagic trawls and purse seines, are granted continued certification. Global Trust duly confirms that continued certification is granted.

8. FAO-Based Conformance Criteria Fundamental Clauses for Surveillance Reporting

8.1. Section 1: Fishery Management

8.1.1. Clause 1.1 – Fisheries Management System and Plan for Stock Assessment, Research, Advice and Harvest Controls

Supporting Clauses:	1.1.1, 1.1.2, 1.1.3, 1.1.4, 1.1.5, 1.1.6, 1.1.7, 1.1.8 and sub-clauses, 1.1.9 and sub-clauses, 1.1.10 and sub-clauses		
Clause Guidance:	<i>There shall be a structured and effective fisheries management system, with objectives including the limiting of total annual catches for the stock under consideration. Accordingly, appropriate management measures for the conservation and management of the stock shall be adopted and effectively implemented by the competent authorities. Fishing for the “stock under consideration” shall be managed by the competent authorities in accordance with a documented and publicly available Fisheries Management Plan.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>

SUMMARY EVIDENCE

Iceland has a well-established marine policy, specified in legislation, on the structure of fisheries management and in practical implementation. The Ministry of Industries and Innovation is the principal management organization responsible for Icelandic fisheries. The Directorate of Fisheries is responsible for the implementation of Fishery Regulations on behalf of the Ministry. The Icelandic Coast Guard performs sea and air patrols of Iceland's 200-mile exclusive economic zone and 12-mile territorial waters, and monitoring of fishing within the zone in consultation with the Marine and Freshwater Research Institute and Ministry of Industries and Innovation. The Marine and Freshwater Research Institute conducts a wide range of marine research and provides the Ministry with scientific advice. The stock is managed according to a management plan, approved by ICES, that has been in place since 2010. The main management measures include TACs in an ITQ system, area closures to protect undersized and spawning fish and mesh size regulations.

EVIDENCE

Iceland has an established Marine Policy. There is a principal Act (*last amendment No 116/2006*) and a number of supporting Acts and Regulations for the management of the fishery¹. Article 1 in the principal act states the overall objective for Icelandic fisheries management: *The exploitable marine stocks of the Icelandic fishing banks are the common property of the Icelandic nation. The objective of this Act is to promote their conservation and efficient utilisation, thereby ensuring stable employment and settlement throughout Iceland.*

There is a structured fisheries management system adopted within Iceland for the management of fish species². There are a number of inter-related government agencies within the system under the direction of the Ministry of Industries and Innovation which has ultimate responsibility. Policies incorporate a number of International Agreements, including; UN Convention of the Law of the Sea, Agenda 21 of the Rio Declaration, FAO Code of Conduct for Responsible Fisheries and the International Plan of Action to prevent, deter and eliminate Illegal, Unregulated and Unreported Fishing³.

The Ministry of Industries and Innovation has the ultimate responsibility for fisheries management. They act according to law issued by the parliament (Althingi), and according to advice from the Marine and Freshwater Research Institute (MFRI). The executive body is the Fisheries Directorate (Fiskistofa). The coast guard is responsible for control at sea, both of the catches and the quality of the vessels.

¹<https://eng.atvinnuvegaraduneyti.is/laws-and-regulations/fisheries/>

²<http://www.responsiblefisheries.is/seafood-industry/management-and-control-system/>

³<http://www.responsiblefisheries.is/seafood-industry/management-and-control-system/statement-on-responsible-fisheries/>

The **Icelandic Coast Guard** performs sea and air patrols of Iceland's 200-mile exclusive economic zone and 12-mile territorial waters, and monitoring of fishing within the zone in consultation with the Marine and Freshwater Research Institute and Ministry of Industries and Innovation.

The **Marine and Freshwater Research Institute (MFRI)** conducts a wide range of marine research and now provides the Ministry with scientific advice as MRI did previously. MFRI was established on July 1, 2016 as a result of a merger of two inveterate Icelandic research institutes, the Institute of Freshwater Fisheries (founded in 1946), and the Marine Research Institute (founded in 1965)⁴.

The Ministry of Industries and Innovation⁵ in Iceland is the principal management organization responsible for Icelandic fisheries. Overall responsibilities include:

- Fisheries Management
- Research, conservation and utilization of fish stocks, other living marine resources of the ocean and the seabed and management of areas where these resources can be harvested
- Research and control of production and import of fisheries products
- Mariculture of marine species
- Supporting the research, development and innovation in the fisheries sector

The Directorate of Fisheries (Fiskistofa)⁶ is responsible for the implementation of Fishery Regulations on behalf of the Ministry. A large part of the at sea surveillance falls directly under the responsibility of the Icelandic Coast Guard. Key functions of the Directorate of Fisheries include:

- Implementation of regulations
- Collection and collation of fishery catch data
- Supporting research, survey work
- Supporting Coastguard and surveillance activities
- Managing and policing the Icelandic ITQ system

Limiting the total annual catch of a particular species is achieved primarily by an annual TAC. This TAC is distributed on vessels as individual transferable quotas (ITQ), managed by the Directorate.

In addition, there are area closures (temporary and permanent), and gear restrictions in place. There is extensive control and monitoring of landings. Discards are prohibited, and studies by MRI indicate that discards are negligible. Management also includes fora for consultation with stakeholders. The Ministry sets the overall TAC for each species. The TAC is set taking advice from MFRI, which is responsible for collecting and analysing scientific data on the stock. The MFRI advice is based on calculations done within the framework of ICES (The International Council for Exploration of the Sea) ICES provides advice, which normally, but not necessarily is followed by MFRI and subsequently by the Ministry. The ministry also seeks advice from ICES on management plans. The management plan for saithe was examined and approved by ICES in 2013⁷. This plan, including its supportive measures, is publicly available at the webpages of the Ministry.⁸

⁴<http://www.althingi.is/lagas/nuna/2015112.html>

⁵<http://eng.atvinnuvegaraduneyti.is/>

⁶<http://www.fiskistofa.is/>

⁷http://www.ices.dk/sites/pub/Publication%20Reports/Advice/2013/Special%20requests/Iceland_longterm%20MP%20for%20Icelandic%20saithe.pdf

⁸<https://eng.atvinnuvegaraduneyti.is/publications/news/nr/7627>

8.1.2. Clause 1.2 – Research and Assessment

Supporting Clauses:	1.2.1, 1.2.2, 1.2.3, 1.2.4 and sub-clauses, 1.2.5, 1.2.6, 1.2.7			
Clause Guidance:	<i>The relevant data collected/compiled by the relevant authorities shall be appropriate to the chosen method of stock assessment and sufficient for its execution, in line with assessing the size and/or productivity of the fish stock(s) under consideration. The determination of suitable conservation and management measures shall include or take account of total fishing mortality from all sources (including discards, incidental mortality and catches in other fisheries). Furthermore, there shall be active collaboration with international scientific organizations for stock assessment activities and review, and, in cases where the stock under consideration is a shared stock or a straddling stock or a highly migratory stock, there shall be scientific cooperation at the relevant bilateral, regional or international level for obtaining data and/or conducting stock assessments and/or providing advice, as appropriate.</i>			
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>	
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>	None <input checked="" type="checkbox"/>

SUMMARY EVIDENCE

The method for assessing the abundance and exploitation of the saithe in Iceland is a forward projecting, separable model, fitted to catch numbers at age and the spring survey indices at age. The assessment has been benchmarked and approved by ICES. Catch numbers at age are obtained by combining landings statistics with samples from the landings, obtained through an organized sampling regime. The assessment is done within ICES by the North-Western Working Group. International review is through ICES. Iceland also has a broad international cooperation on matters relevant to the fishery in several other organisations.

EVIDENCE

The method for assessing the abundance and exploitation of the saithe in Iceland is a forward projecting, separable model, fitted to catch numbers at age and the spring survey indices at age. This model is considered feasible for saithe as it puts most emphasis on catch data. For saithe, survey data are problematic because of schooling behaviour. Accordingly, the reliance on survey data is kept at the necessary minimum, and the spring survey is preferred as it is more consistent than the autumn survey⁹. In the past, there has been a tendency to overestimate the SSB and underestimate fishing mortality. The most recent assessments are more consistent (Figure 2).

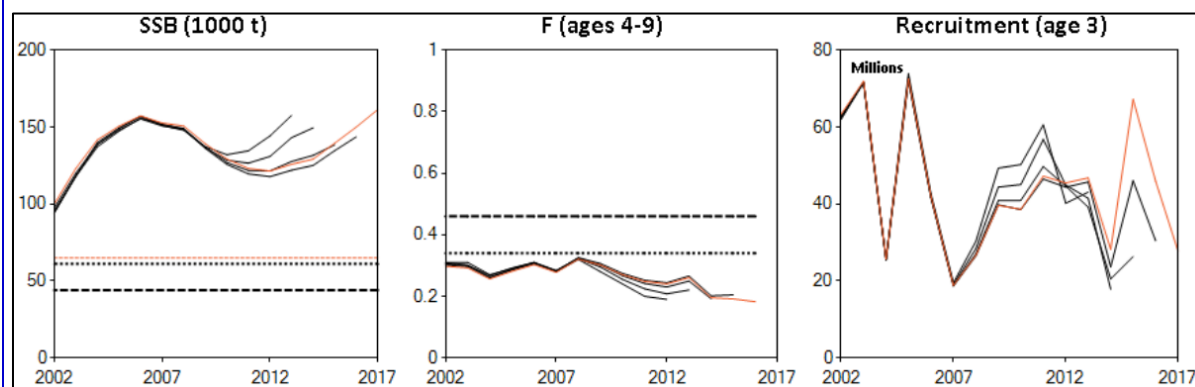


Figure 2. Historic estimates of stock, mortality and recruitment (Source: ICES 2017¹⁰).

⁹http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2010/WKROUND%202010/final_wkround_2010.pdf and discussions with MRI staff at site visits.

¹⁰<http://ices.dk/sites/pub/Publication%20Reports/Advice/2017/2017/pok.27.5a.pdf>

Catch data in numbers at age are obtained by combining landings data with age distributions from samples. The vast majority (>98% since the mid-1990s, 99.4% in 2016) of catches are taken by Icelandic vessels in Icelandic waters. Saithe is caught all around Iceland primarily in demersal trawls (approx. 84% in 2015) and to a lesser extent by gillnets and other fishing gears (Figure 3). Landings in Iceland are restricted to authorised ports where the amounts landed are recorded by certified weighers. The landings data are managed by the Directorate of Fisheries and used as catch data in the assessment.

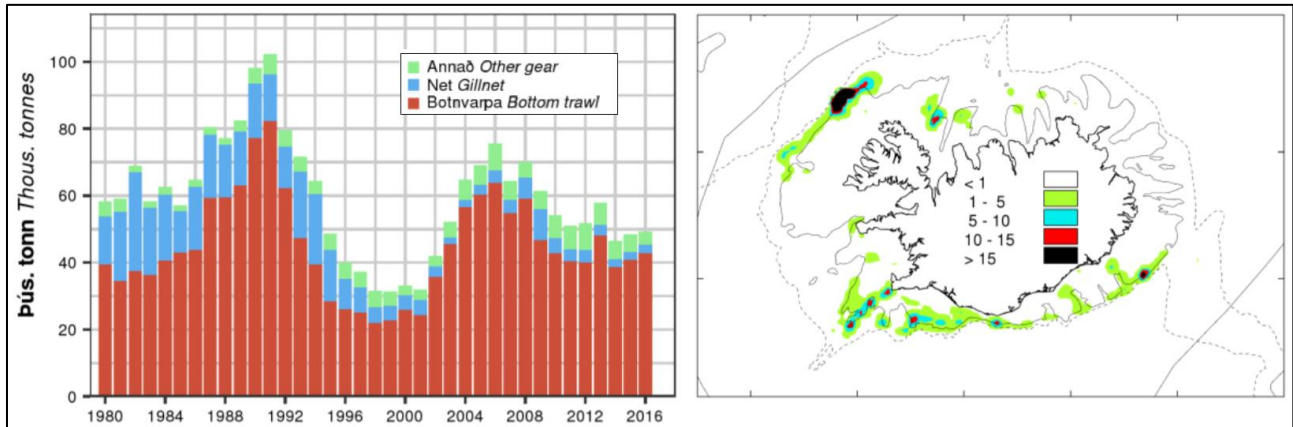


Figure 3. Spatial distribution of saithe catches (tnmi⁻²) (right) and distribution of catches by fishing gear (left) in 2015 (Source MRI, 2017¹¹).

The sampling of catches¹² is fully computerised and directly linked to the daily landings statistics available from the Directorate of Fisheries. For each species, each fleet/gear and each landing strata there is a specific target of landings value; once the cumulative daily landings value pass the target value an automatic request is made to the sampling team for a sample to be taken.

Catch numbers-at-age are calculated using length distributions and age-length keys. Weights at age are calculated from weight-length relationships with parameters estimated for each area, season and fleet. The method has remained consistent for many years.

Discarding is prohibited¹³. Discards of saithe have not been monitored as they have for cod and haddock. Previous studies have indicated negligible discards of saithe (Pálsson *et al.*, 2007)¹⁴. Discards are not included in the stock assessment.

Survey data

Iceland conducts two extensive bottom trawl surveys that are used in most assessments of demersal fish in Icelandic waters, a spring groundfish survey and an autumn groundfish survey both covering the whole Icelandic EEZ. These surveys are more extensive than most surveys that are used for routine assessments (530 stations in the spring survey, 380 stations in the autumn survey), see map below showing all hauls in the scientific surveys in 2013 (Figure 4). There are only minor changes from year to year in the coverage. An extensive survey protocol is available¹⁵. The survey indices for saithe are noisy and with relatively poor internal consistency, probably because saithe tends to cluster and are caught only in a relatively small number of the hauls. Only data from the spring survey are used for the assessment of saithe, as this appears less noisy and has a longer time series. The assessment inconsistencies as experienced in the past (see Figure 2 above) were taken into account when evaluating the management plan.

¹¹<https://www.hafogvatn.is/static/extras/images/ufsi166.pdf>

¹²http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2010/WKROUND%202010/final_wkround_2010.pdf

¹³Act concerning the Treatment of Commercial Marine Stocks No. 57, 3 June 1996:

<http://eng.atvinnuvegaraduneyti.is/media/acts/Act-no-57-1996-Treatment-of-Commercial-Marine-Stocks.pdf>

¹⁴<http://www.hafro.is/Bokasafn/Timarit/fjolrit-142.pdf>

¹⁵<http://www.hafro.is/Bokasafn/Timarit/fjolrit-156.pdf>

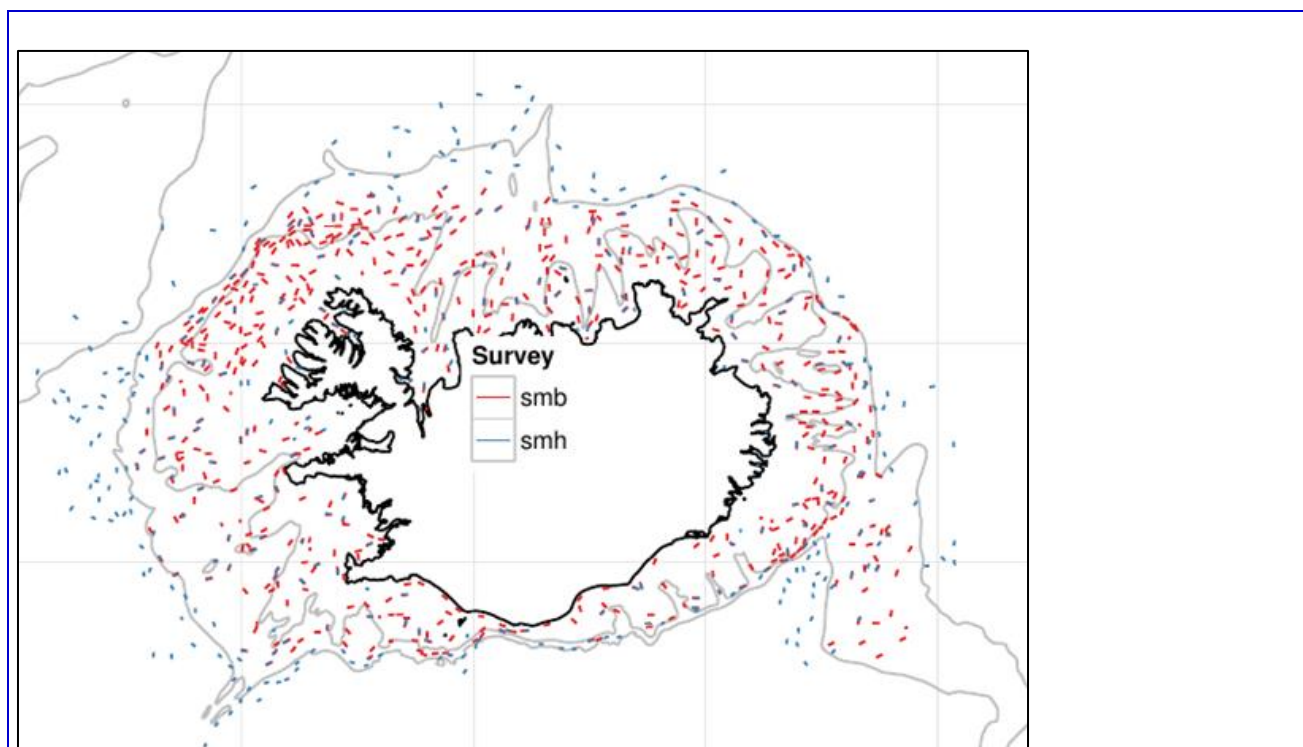


Figure 4. Stations in the bottom trawl surveys (all hauls in the 2013 scientific surveys). There are only minor changes from year to year in the coverage Red: Spring survey. Blue: Autumn survey (Source: ICES 2015¹⁶).

Conservation and management measures

A Harvest Control Rule has been developed for the annual TAC for Icelandic saithe, and has been implemented since 2013¹⁷. ICES evaluated the Iceland saithe FMP in 2013. ICES concluded that the harvest control rule for Icelandic saithe in the request is precautionary and in accordance with the ICES MSY approach¹⁸.

International cooperation and review

The assessment is conducted by the ICES North-Western Working Group¹⁹, where stakeholder nations participate. The assessment method was approved by ICES at a benchmark-process in 2010²⁰. ICES advises on catches based on the assessment of the NWWG. The harvest rule in the current management plan was evaluated and approved by ICES in 2013.

Iceland has broad international scientific cooperation through organisations such as [the Northeast Atlantic Fisheries Commission](#) (NEAFC), [the Northwest Atlantic Fisheries Organization](#) (NAFO), and [the North Atlantic Marine Mammal Commission](#) (NAMMCO). Icelandic scientists have been involved in many international projects arranged by these organizations and in co-operative projects with research institutes and universities.

¹⁶ WD17 (pp 259-313) in ICES. 2015: Report of the Benchmark Workshop on Icelandic Stocks (WKICE), 26–30 January 2015, Copenhagen, Denmark. ICES CM 2015/ACOM:31. 325 pp:
http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2015/WKICE%202015/wkice_2015_final.pdf

¹⁷<https://eng.atvinnuvegaraduneyti.is/publications/news/nr/7627>

¹⁸http://www.ices.dk/sites/pub/Publication%20Reports/Advice/2013/Special%20requests/Iceland_longterm%20MP%20for%20Icelandic%20saithe.pdf

¹⁹<http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2016/NWWG/10%20NWWG%20Report%20-%20Sec%2008%20Icelandic%20saithe.pdf>

²⁰http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2010/WKROUND%202010/final_wkround_2010.pdf

Research results are made public in a timely and readily understood fashion

The assessment is done by the ICES North-Western Working Group (NWWG)²¹. ICES provides advice based on the results from NWWG²². Once released, the advice and the NWWG report are available at the ICES website. The final advice to Icelandic authorities is provided by MFRI. The MRI advice follows the advice for ICES unless there is good reasons to deviate from it. MFRI provides an overview of the state and the advice for all major Icelandic stocks on its website²³.

²¹<http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2017/NWWG/10-NWWG%20Report%202017%20Sec%2008%20Icelandic%20Saithe.pdf>

²² <http://ices.dk/sites/pub/Publication%20Reports/Advice/2017/2017/pok.27.5a.pdf>

²³ <https://www.hafogvatn.is/static/extras/images/ufsi166.pdf>

8.1.3. Clause 1.3 – Stock under Consideration, Harvesting Policy and the Precautionary Approach**8.1.4. Clause 1.3.1 – The Precautionary Approach**

Supporting Clauses:	1.3.1.1, 1.3.1.2, 1.3.1.3, 1.3.1.4, 1.3.1.5, 1.3.1.6		
Clause Guidance:	<i>The precautionary approach shall be implemented, as specified in the Fisheries Management Plan, to effectively protect the stock under consideration. Accordingly, relevant uncertainties shall be taken into account through a suitable method of risk assessment, appropriate reference points shall be determined, relevant uncertainties shall be taken into account through a suitable method of risk assessment, and specified remedial actions shall be taken if reference points are approached or exceeded.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
			None <input checked="" type="checkbox"/>

SUMMARY EVIDENCE

A limit reference point is defined for the spawning stock biomass. There is a harvest rule in place that has been found to be according to the precautionary approach by ICES. The plan has a trigger biomass and a target harvest rate. ICES has recently defined additional reference points, that are not used in management as their functionality is covered by the harvest rule and they are not in conflict with the plan.

EVIDENCE

ICES has defined precautionary reference points, as well as reference point related to MSY²⁴. The list was revised and extended by ICES in 2016 (Table 4); the revisions have no impact on the management of saithe.

Table 4. Saithe in Division 5a. Reference points, values and their technical basis (Source: ICES, 2016).

Framework	Reference point	Value	Technical basis
MSY approach	MSY B _{trigger}	65000 t	Stochastic evaluations. Lower 5th percentile of SSB when fishing at HR _{MSY} .
	HR _{MSY}	20%	Stochastic HCR evaluation (SSB 95% of the time over B _{lim}).
Precautionary approach	B _{pa}	61000 t	B _{loss} is used as B _{pa} as fishing pressure has never been high for this stock, the spawning stock is not depleted much, and no relationship is seen between spawning stock and recruitment.
	B _{lim}	44000 t	B _{pa} / 1.4
	F _{lim}	0.46	Equilibrium F which will maintain the stock above B _{lim} with a 50% probability.
	F _{pa}	0.34	F _{pa} = F _{lim} * exp (-1.645σ _F), with σ _F = 0.19.
Management plan	MGT B _{trigger}	65000 t	Stochastic HCR evaluation.
	HR _{MGT}	20%	Stochastic HCR evaluation (SSB 95% of the time over B _{pa}).

When evaluating the harvest rule in 2013, risk was estimated relative to a B_{lim} = 61,000 tonnes, which was the lowest observed SSB. This is common practice when there is no clear stock-recruit relation and no signs of recruitment failure in the history covered by the assessment (Figure 5). However, for some stocks, where the lowest observed SSB was associated with a moderate exploitation, ICES now regards the lowest observed SSB as a B_{pa} (precautionary trigger point) and sets the B_{lim} at B_{pa}/1.4 to account for the uncertainty in SSB estimates.²⁵ Accordingly, the risk to B_{lim}, which was estimated to be low when the harvest rule was initially adopted, is now even lower to the current B_{lim}.

²⁴<http://www.ices.dk/sites/pub/Publication%20Reports/Advice/2016/2016/sai-icel.pdf>

²⁵<http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2015/WKMSYREF4/01%20WKMSYREF4%20Report.pdf>; Section 3.1

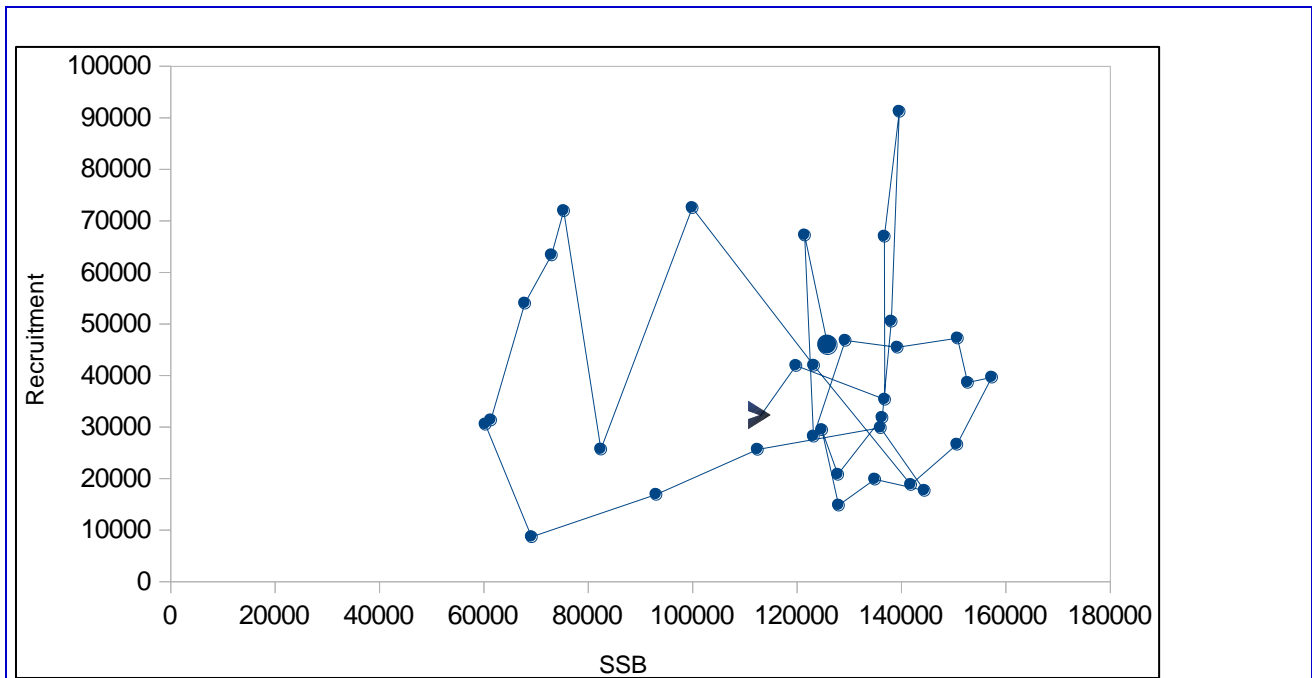


Figure 5. Stock recruit pairs for Iceland saithe (Source: ICES NWWG 2017).

ICES in 2016 set precautionary reference points for the fishing mortality (Table 4). There is no mortality related limit points in the management plan, since the mortality as constrained by the target harvest rate in the management plan was considered to provide sufficient protection to the stock. The rule has not been evaluated with respect to the recently introduced F_{lim} . The relationship between harvest rate and fishing mortality is not quite unique, as it depends on the age composition in the stock. However, the catch predictions for 2017 and 2018, according to the plan, imply fishing mortalities at 0.22 in both years²⁶, which is well below the precautionary $F_{pa} = 0.34$ and the $F_{lim} = 0.46$.

²⁶ ICES NWWG 2017:
<http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2017/NWWG/10-NWWG%20Report%202017%20Sec%2008%20Icelandic%20Saithe.pdf>

8.1.6. Clause 1.3.2 – Management targets and limits**8.1.7. Clause 1.3.2.1 – Harvesting rate and fishing mortality**

Supporting Clauses:	1.3.2.1.1, 1.3.2.1.2		
Clause Guidance:	<i>The management target for fishing mortality (or its proxy) and the associated limit reference point, as well as the management action to be taken when the limit reference point is exceeded, shall be stated in the Fisheries Management Plan. If fishing mortality (or its proxy) is above the limit reference point, management actions shall be taken to decrease the fishing mortality (or its proxy) below the limit reference point.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
SUMMARY EVIDENCE			
<p>The management plan has a target harvest rate, a trigger biomass and a rule to reduce the harvest rate if SSB falls below the trigger biomass. A limit fishing mortality has been defined by ICES, but is considered redundant as part of the plan as the existing rules, together with strong mechanisms for implementation and enforcement, are regarded as sufficient to protect against overfishing.</p>			
EVIDENCE			
<p>The harvest rule in the management plan for saithe²⁷ has a target harvest rate (20% of the biomass of saithe 4 years old and older) and a trigger spawning biomass of 65,000 t, below which the harvest rate is reduced. The trigger biomass was set close to the previous B_{lim} and was set as an extra precaution. According to the evaluation of the plan, reaching the trigger is unlikely (<5% probability) unless stock dynamics change or the fishery comes out of control.</p> <p>No limit fishing mortality or harvest rate has been defined in the plan. It was considered redundant as target harvest rate in the harvest rule is associated with a low probability of reaching the limit biomass. The fishing mortality corresponding to the target harvest rate varies with the age composition in the stock, but is well below the F_{pa} that was set by ICES in 2016 (0.22 in both 2017 and 2018 vs. $F_{pa} = 0.34$). The additional rule, by which the harvest rate is to be reduced if the SSB goes below the trigger biomass, adds to the protection of the stock by facilitating recovery should the stock biomass drop below the trigger. In addition there are supportive measures (area closures, gear restrictions, discard ban, strict landings control and control at sea) that contribute to keeping exploitation under control.</p>			

²⁷ <https://eng.atvinnuvegaraduneyti.is/publications/news/nr/7627>

8.1.8. Clause 1.3.2.2 – Stock biomass

Supporting Clauses:	1.3.2.2.1, 1.3.2.2.2, 1.3.2.2.3, 1.3.2.2.4		
Clause Guidance:	<i>The long term management target for stock size (biomass), either explicit or implicit depending on management approach, and limit reference points consistent with the objective of promoting optimum utilization, shall be specified. Furthermore, limits or directions for stock size (or its proxy), consistent with avoiding recruitment overfishing shall be specified and should the estimated stock size approach B_{lim} (or its proxy), then appropriate management action shall be taken with the objective of restoring stock size to levels above B_{lim} (or its proxy) with high probability within a reasonable time frame.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
			None <input checked="" type="checkbox"/>

SUMMARY EVIDENCE
 A target biomass has not been defined, as the primary management tool is a harvest rate, which should lead to near maximum catches in the long term. The harvest rule in the management plan has a trigger biomass, below which the exploitation will be reduced. With the current rule and stock dynamics, the probability of reaching the trigger or limit biomass is low. If the biomass drops below the trigger, rebuilding will be facilitated by a reduced harvest rate. In addition, there is the legal framework and a suite of control measures available to management to take further action if needed.

EVIDENCE
 The management plan has the objective of ensuring with high probability a spawning biomass above a reference point of 61,000 t, which was the limit reference point when the plan was developed. This is the lowest biomass in the assessed time series, and there are no indications that recruitment is impaired at that stock abundance. A long term target biomass has not been defined, and may be redundant as it has been demonstrated (Figure 6) that the harvest rate in the management plan should lead to a yield near the maximum.
 If the biomass drops below the trigger, rebuilding will be facilitated by a reduced harvest rate. Rebuilding the stock to above the current or previous limit if that is exceeded has not been extensively tested in the simulations done. How rapidly the stock can be restored depends on the cause of the depletion. With the current biological properties of the stock, reaching B_{lim} with the agreed harvest rate is highly unlikely. If needed, there is the legal framework and a suite of control measures available to management to take further action.

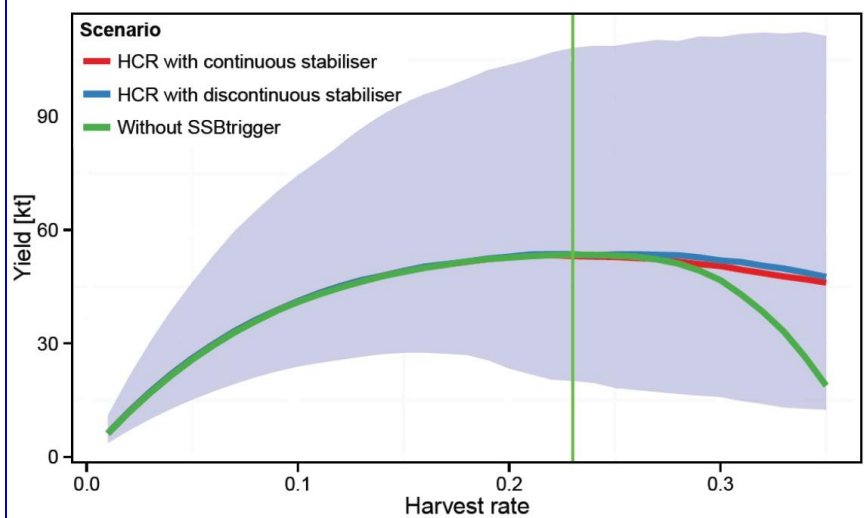


Figure 6. Stochastic yield as function of the harvest rate, for the Icelandic saithe FMP. The red line is the adopted rule, the vertical green line is where the yield is at the maximum (Source: ICES 2013²⁸).

²⁸http://www.ices.dk/sites/pub/Publication%20Reports/Advice/2013/Special%20requests/Iceland_longterm%20MP%20for%20Icelandic%20saithe.pdf

8.1.9. Clause 1.3.2.3 – Stock biology and life-cycle (Structure and resilience)

Supporting Clauses:	1.3.2.3.1, 1.3.2.3.2, 1.3.2.3.3		
Clause Guidance:	<i>Information on the biology, life-cycle and structure of the stock shall be taken into account and consideration shall be given to measures designed to avoid excessive exploitation of spawning components at spawning time, as appropriate, especially at times when biomass (SSB) may approach the level of the limit reference point (B_{lim}). Relevant gear selectivity properties for the protection of juvenile fish shall be specified, as appropriate. Consideration shall also be given to measures designed to limit fishing mortality of juvenile fish, e.g. through temporary closures to fishing of areas containing a high proportion of juveniles of stock under consideration, with the objective of reducing the likelihood of growth overfishing and increasing the contribution of year classes to the spawning stock.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
SUMMARY EVIDENCE			
Saithe in Icelandic waters is considered as a local stock. Some exchange with neighbouring saithe stocks (Barents Sea, Faroes) is known to take place.			
There is an extensive system of closures to protect spawning grounds for cod; these will to some extent protect spawning saithe as well, but saithe generally spawn earlier than cod. To avoid catching undersized fish, including saithe, and to reduce the incentive for discarding, there are area closures (permanent and temporary in real time), mesh size regulations and special arrangements for payment of undersized saithe that are landed.			
EVIDENCE			
Saithe in Icelandic waters is treated as a separate stock, although some exchange with neighbouring saithe stocks (Barents Sea, Faroes) is known to take place.			
There are no indications of diversity in stock structure within the Icelandic saithe stock, although this has not been extensively studied. Balancing the fishery between sub-stocks has so far not been an issue, since there is nothing to indicate that such sub-stocks exist. Saithe can be found all around Iceland. Spawning starts late January with a peak in February in shallow water (100 – 200 m) off the southeast, south and west coast of Iceland. The main spawning area is considered to be south/southwest off Iceland (Selvogsbanki, Eldeyjarbanki). The larvae drift clockwise all around Iceland and in mid-June juveniles can be found in many coves, bays, and harbours then about 3 – 5 cm long.			
For the last 10-15 years, there has been a gradual decrease in gillnet effort and increase in longline effort in the general mixed demersal fishery. Saithe is hardly caught by longliners. Moreover, the current low harvest rate for cod makes it difficult to fill the quotas for saithe, since cod is more easily caught. In addition, the fishery for saithe has moved from the South coast to the North-West (see Figure 3), where mostly small saithe is caught. Accordingly, the quotas for saithe have not been fully utilized in recent years, the fleet is targeting small saithe and some saithe quota is transferred to other species. A lower harvest rate for saithe is being discussed to improve the balance in the mixed fishery ²⁹ .			
There is an extensive system of areal closures that are, to a large extent, designed to avoid exploitation of cod at the spawning grounds in the spawning season (Figure 7 and Figure 8); that to a large extent are designed to avoid exploitation of cod at the spawning grounds in the spawning season; cod spawn slightly later in the year than saithe. Some closures are permanent or regular, but areas can also be temporarily closed at short notice, in particular if concentrations of juveniles are detected.			

²⁹<http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2017/NWWG/10-NWWG%20Report%202017%20Sec%2008%20Icelandic%20Saithe.pdf>

Furthermore, there are mesh size regulations in place to protect juveniles; the standard mesh size in trawl is 155 mm. If undersized fish are caught, they have to be landed. Special rules apply for payment to encourage landing, but discourage catching of undersized fish.

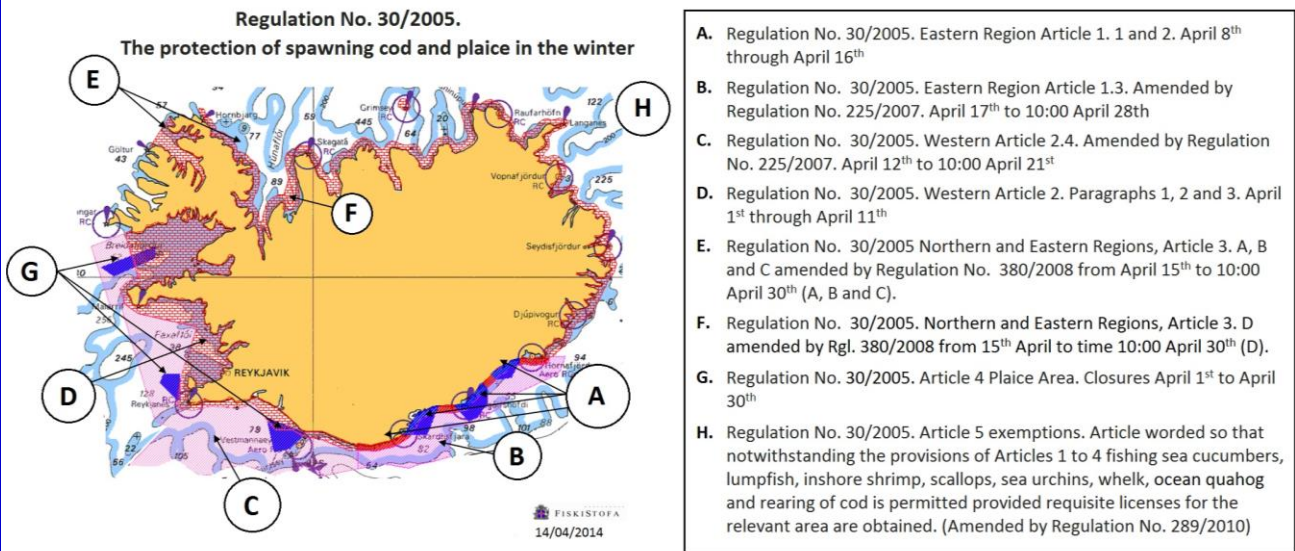


Figure 7. Permanent closures to protect spawning grounds³⁰.

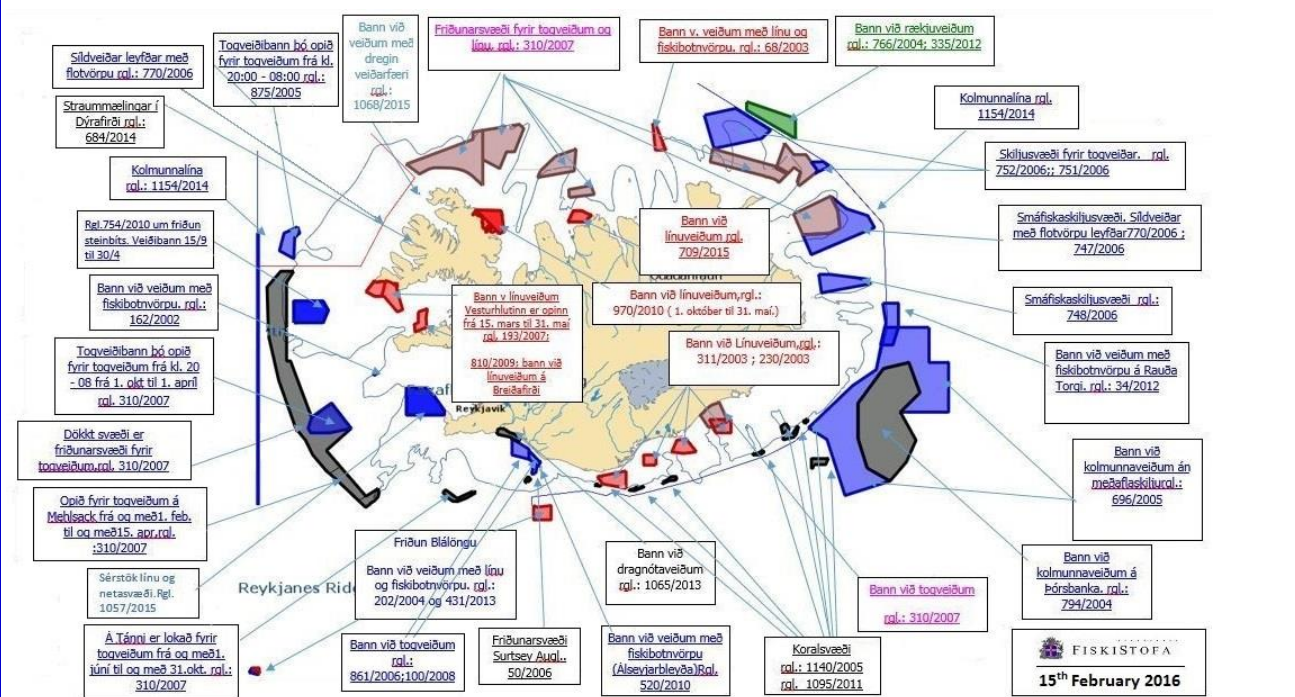


Figure 8. All closures according to the Fisheries directorate as of 15th February 2016³¹.

³⁰ http://www.fiskistofa.is/media/veidisvaedi/Hrygningarstopp_2.pdf

³¹ <http://www.fiskistofa.is/fiskveidistjorn/veidibann/reglugerdarlokani/>; this map was previously available at the above address. It is not available any more – one gets directed to a solution in Google earth where the link provides very detailed information on locations of interest.

8.1.10. Clause 1.4 – External Scientific Review

Supporting Clauses:	1.4.1, 1.4.2		
Clause Guidance:	<i>For the stock under consideration the harvesting policy (including its consistency with the precautionary approach), stock assessments and advice shall be reviewed, by request from the fisheries management authorities at appropriate, regular intervals as well as when substantive changes are made in harvesting policy by an appropriate international scientific body or committee. Following external scientific review, the competent fisheries management authority shall review and/or revise the harvesting policy, taking into consideration the external review, as appropriate.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
SUMMARY EVIDENCE			
Stock assessments are regularly supervised by ICES, which is considered to be the appropriate international scientific body. ICES evaluate management plans at the request of relevant fisheries managers. The stock assessment was evaluated in a benchmark process in 2010 and the current management plan was reviewed and endorsed in 2013.			
EVIDENCE			
ICES ³² is considered to be the appropriate international scientific body. The annual stock assessments and short term predictions are performed by the ICES North-Western Working Group, and reviewed routinely as part of the ICES advisory process. This is done according to the Memorandum of Understanding between ICES and NEAFC. ICES have developed routines for more in-depth review of assessment methods and data that go into the assessment (benchmark assessments). Ideally, this should be done approximately every 5 years, or if there are reasons to alter the assessment practises; Icelandic saithe was benchmarked in 2010 ³³ .			
ICES evaluate management plans at the request of responsible managers. Normally, the work is done outside ICES and reviewed and endorsed by ICES. The evaluation work for the current management plan for Icelandic saithe was done by MRI, and reviewed by ICES. The review was undertaken with respect to the HCR's consistency with precautionary and MSY approaches ³⁴ .			

³² www.ices.dk

³³ http://www.ices.dk/sites/pub/Publication%20Reports/Expert%20Group%20Report/acom/2010/WKROUND%202010/final_wkround_2010.pdf

³⁴ http://www.ices.dk/sites/pub/Publication%20Reports/Advice/2013/Special%20requests/Iceland_longterm%20MP%20for%20Icelandic%20saithe.pdf

8.1.11. Clause 1.5 – Advice and Decisions on TAC

Supporting Clauses:	1.5.1, 1.5.2, 1.5.3, 1.5.4, 1.5.5, 1.5.6, 1.5.7, 1.5.8, 1.5.9, 1.5.10			
Clause Guidance:	<i>Appropriate scientific advice shall be provided to the competent fisheries management authority including on the appropriate value(s) for precautionary reference points. For shared stocks the setting of TAC shall take into consideration international agreements and scientific advice. Decisions on TAC shall be made and implemented in such a way as to ensure that the actual catch is as close to the intended catch as practically possible.</i>			
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>	
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>	None <input checked="" type="checkbox"/>
SUMMARY EVIDENCE				
<p>The Minister of Fisheries and Agriculture decides on the TAC of the saithe stock for each fishing year (September to August) in accordance to law (Fisheries Management Act 116), based on the advice by MFRI. The MFRI advice is based on work and advice by ICES and on the management plan for saithe.</p>				
EVIDENCE				
<p>The Minister of Fisheries and Agriculture decides on the TAC of the saithe stock for each fishing year (September to August) in accordance to law (Fisheries Management Act 116), based on HCR and the advice mentioned below. Since the introduction of the HCR in the 2013/2014 fishing season the scientific advice has been according to the rule, and the TAC has been set equal to the advice.</p> <p>The MFRI advises the Minister of Fisheries and Agriculture on the exploitation of the saithe stock in June each year; ICES also provide advice. Both ICES and the MFRI advise on research and harvesting policy in general. The recommendation given by the MFRI is peer reviewed by the Advisory Committee (ACOM) of ICES every year.</p> <p>Fisheries advice is provided in a timely manner</p> <p>Fishing seasons in Iceland runs from the 1st September in year y to the 31st August in year y+1. Surveys and ICES³⁵ and MFRI³⁶ assessments are conducted early in the year so as to allow advice books to be published in May/June. Following the publication of fisheries advice regulations on quotas are enacted in July³⁷, well in advance of the commencement of the fishing season on the 1st September.</p> <p>Management authorities' cooperation and participation in RFMOs or arrangements</p> <p>Some of Iceland's commercially important fish stocks extend beyond its 200 nm EEZ and as a result are shared between countries/states; these shared stocks have necessitated the development of international cooperation. The major shared fish stocks in Iceland are golden redfish (<i>Sebastes marinus</i>), deep sea redfish (<i>Sebastes mentella</i>), Greenland halibut (<i>Reinhardtius hippoglossoides</i>), capelin (<i>Mallotus villosus</i>), blue whiting (<i>Micromesistius poutassou</i>), Atlantic mackerel (<i>Scomber scombrus</i>) and Norwegian spring spawning herring (<i>Clupea harengus</i>). Being a local stock, saithe is solely managed by Iceland.</p> <p>Other examples of Iceland's fisheries management authorities cooperating internationally include:</p> <ul style="list-style-type: none"> • An agreement on the management of the capelin stock between Iceland, Greenland and Norway. • A consensus reached between the EU coastal states, the Faeroe Islands, Iceland and Norway on the management of the blue whiting stocks. • An agreement on quota sharing between the coastal states for Norwegian spring spawning herring. 				

³⁵ <http://ices.dk/sites/pub/Publication%20Reports/Advice/2017/2017/pok.27.5a.pdf>

³⁶ <https://www.hafogvatn.is/static/extras/images/ufsi166.pdf>

³⁷ <https://www.stjornartidindi.is/Advert.aspx?RecordID=9874e782-c577-4248-b835-845bd0fa1806>

In addition, Iceland participates in other fisheries and non-fisheries organisations/arrangements in the North Atlantic region such as:

- The North East Atlantic Fisheries Commission (NEAFC³⁸)
- The Northwest Atlantic Fisheries Organisation (NAFO³⁹)
- The International Council for the Exploration of the Sea (ICES⁴⁰)
- The North Atlantic Marine Mammal Commission (NAMMCO⁴¹).

³⁸ <http://www.neafc.org/>

³⁹ <http://www.nafo.int/>

⁴⁰ <http://www.ices.dk/Pages/default.aspx>

⁴¹ <http://www.nammco.no/>

8.2. Section 2: Compliance and Monitoring

8.2.1. Clause 2.1 – Implementation, Compliance, Monitoring, Surveillance and Control

Supporting Clauses:	2.1.1, 2.1.2		
Clause Guidance:	<i>An effective legal and administrative framework at the local, national or regional level, as appropriate, shall be established for the fishery, and compliance shall be ensured through effective mechanisms for monitoring, surveillance, control and enforcement. Laws and regulations concerning conservation and management measures are publicly available and effectively disseminated.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>

SUMMARY EVIDENCE

An effective legal and administrative framework has been established through various fisheries management acts. Compliance is ensured through strict monitoring, control and enforcement carried out by the Directorate and the Icelandic Coastguard. Laws and regulations concerning conservation and management measures are publicly available on the Ministry of Industries and Innovation website and are effectively disseminated through an online law gazette.

EVIDENCE

The primary legislative instrument relating to fisheries management in Iceland, the Fisheries Management Act No.116/2006⁴² superseded the Fisheries Management Act 1990 and establishes the requirement for all commercial fishing vessels to be permitted. These permits represent the initial legal requirement without which a vessel may not obtain the quota necessary to fish for Icelandic quota stocks. There are two categories of permit; a general permit with quota and a general permit with a hook-and-line quota. A register of all vessels permitted to fish in Icelandic waters is administered by the Maritime Division of the Icelandic Transport Authority.

The Act governing fishing activities within the Icelandic EEZ (Act No. 79/1997)⁴³ is the foundation for the Icelandic system of Individual Transferrable Quotas (ITQs) and grants powers relating to its administration to the Minister. The Act outlines the administration of fees where appropriate, the provision of powers to the Fisheries Directorate, penalties for breaches of the regulations and criteria for enacting temporary provisions. It further provides for the efficient utilisation of commercial stocks, specifies the Icelandic EEZ and prohibits foreign vessels from fishing within Iceland's EEZ (unless by prior Agreement). Under the Act the Ministers powers include, but are not limited to, the ability to limit gear types, fishing areas, fishing for certain stocks, prevent fishing in areas where the proportion of undersized fish in the catch exceeds agreed upon reference levels, and set rules surrounding the minimum legal saleable size of marine animals.

Penalties for violation of the provisions of the Act include up to 6 months imprisonment, confiscation of fishing gear and catch, temporary suspension of licenses and fines for violations of up to ISK 4,000,000 for a first offence and between ISK 400,000 and ISK 8,000,000 for repeat violations.

The Treatment of Commercial Marine Stocks Act No. 57 1996 prohibits discarding and fishing without sufficient quota. In addition the Act stipulates that all fish caught within the Icelandic EEZ, or during trips where a proportion of fishing activities take place in the EEZ, must be landed in an officially recognised port which need not necessarily be Icelandic. Within 2 hours of landing catches are officially separated, weighed and recorded by accredited weighing stations and reported against the appropriate quota allocation following provisions outlined in the Act no 57, 1996 concerning the treatment of commercial stocks⁴⁴ and Regulation No. 224 2006 on Weighing and Recording of Catch⁴⁵; the Act also makes provisions for processing at sea, weighing by auction houses and the transfer of quotas to cover landings.

⁴² <http://eng.atvinnuvegaraduneyti.is/media/acts/Act-no-116-2006-on-Fisheirs-Management.pdf>

⁴³ <http://eng.atvinnuvegaraduneyti.is/media/acts/Act-no-79-1997-Fishing-in-Iceland-Exclusive-Fishign-Zone.pdf>

⁴⁴ <https://eng.atvinnuvegaraduneyti.is/laws-and-regulations/fisheries/>

⁴⁵ <http://eng.atvinnuvegaraduneyti.is/laws-and-regulations/fisheries/>

During the 1st surveillance site visit assessors witnessed the landing, transfer to auction, weighing, tipping, re-icing and sale of fish using the electronic auction system as well as the labelling of catch for the purposes of traceability. The official weights are the sold and registered weights recorded on the calibrated scales and these are then submitted to the central database.

Each landing generates a weighing receipt recording:

- Vessel name, registration number and district number;
- Landing port and date of landing;
- Name of seller, buyer and recipient of the catch;
- Official weight by species of catch;
- Proportion of undersize fish in catch;
- Number, type and weight of tubs/boxes/barrels;
- Fishing gear used;
- Total number of pallets of platforms;
- Registration number and tare of transport vehicle;
- Whether catch is to be re-weighed;
- Whether any of the catch is un-gutted and needs to be either weighed after gutting or converted to a gutted weight using coefficients provided by Directorate.

The officially licensed scale operator then immediately enters the data into Directorates catch registration system.

The Directorate of Fisheries is responsible for the day-to-day implementation of Fishery Regulations; however, at sea surveillance is primarily the remit of the Icelandic Coast Guard. The Directorate is based in Akureyri and comprises approx. 70 staff split between its HQ and 6 other locations around the country. Surveillance is a big part of the work of the Directorate and it may be shore based, at sea or electronic using Vessel Monitoring Systems (VMS) and e-logbooks. In 2016, the Coast Guard conducted 216 vessel boardings, an increase of 47 over the corresponding number for 2015.

The Icelandic Coast Guard monitors commercial fishing vessels in Iceland's EEZ on a continuous basis. There are requirements surrounding the reporting of vessel position (manually or with using VMS systems) and the reporting of catch on entering or leaving Icelandic waters. Assessors visited the coastguard HQ during the surveillance audit site visit and were given a tour of the various monitoring and enforcement systems in place which represent effective mechanisms for the monitoring, surveillance, control and enforcement of fishing, and related activities, within Icelandic waters.

Vessel logbooks are inspected during random unannounced boardings both at sea (by the coastguard) or at the quayside (by Fisheries Directorate inspectors) which may include a comparison of catch and logbook entries. The main reasons for the generation of remarks during Coast Guard inspections have remained consistent in recent years (Figure 9). Measuring during Coast Guard inspections led to 6 short term closures in 2016.

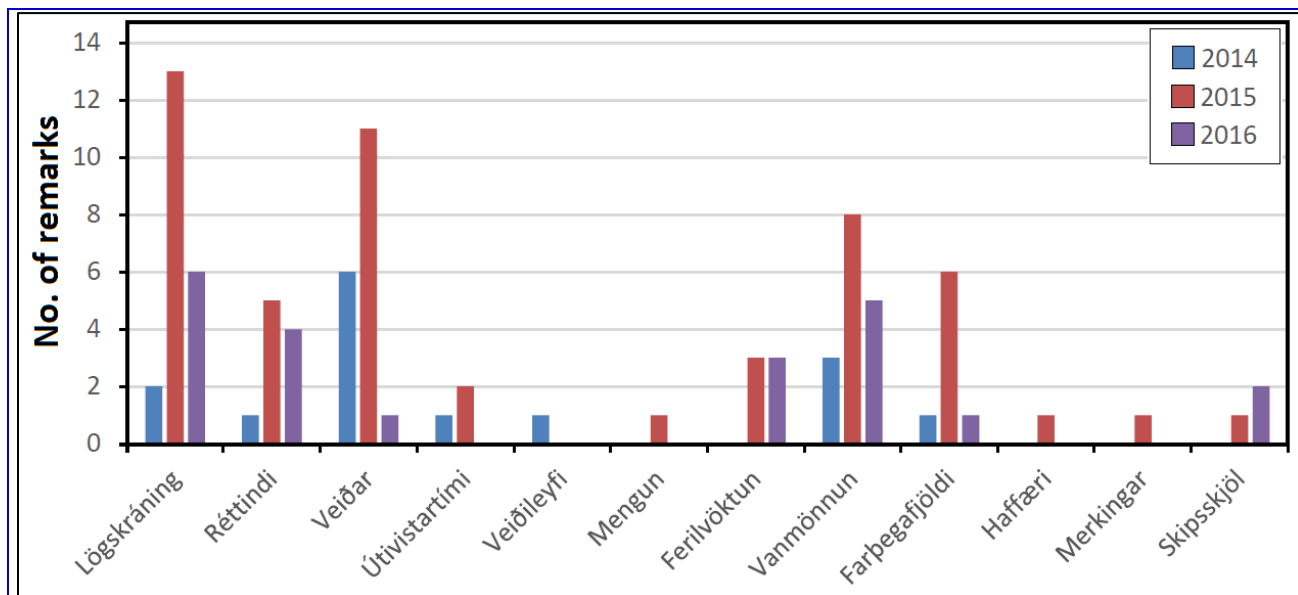


Figure 9. Reasons for the generation of remarks, by no. of remarks generated, during Coast Guard inspections in 2014, 2015 and 2016; Lögskráningar – Manning list, Réttindi – License, Veiðar – Fishing permit, Útivistartími – Time limits, Veiðileyfi – Fishing permit, Mengun – Pollution, Ferilvöktun – VMS, Vanmönnum – Manning, Farþegafjöldi – Passengers, Haffæri – Sea worthiness, Merkingar – Marking, Skipsskjöl – Ship's papers.

Laws and regulations concerning conservation and management measures are publicly available on the Ministry of Industries and Innovation website⁴⁶ and are effectively disseminated through an online law gazette^{47,48}.

Additionally all advice to managers relating to the status of commercial stocks which underpins decisions on TACs and other regulations is available. Harvest control rules are scrutinised on request by an independent scientific body (ICES) with reports being published online.

⁴⁶ <https://www.atvinnuvegaraduneyti.is/sjavarutvegs-og-landbunadarmal/log-og-reglugerdir/>

⁴⁷ http://vefbirting.oddni.is/Raduneyti/stjorn_fiskveida_2016-17/index.html#20

⁴⁸ <https://www.stjornartidindi.is/>

8.2.2. Clause 2.2 – Concordance between actual Catch and allowable Catch

Supporting Clauses:	2.2.1, 2.2.2, 2.2.3, 2.2.4 and sub-clauses		
Clause Guidance:	<i>Concordance between the Total Allowable Catch (TAC) and actual total catch from the stock under consideration shall be ensured through monitoring, control, enforcement, documentation, correction and verification activities. Accordingly, all participating companies engaged in fishing operations shall take responsibility and operate in compliance with the relevant rules and regulations.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>

SUMMARY EVIDENCE

Catch must be weighed by an official weigher within 2 hours of landing. Standardised weights and tares for ice and tubs (with a capacity of 280 – 300kg) are used throughout the fishery. The registered weight for each landing is sent to the Fisheries Directorate, where it is compared to the e-logbook data for the fishing trip, before the appropriate amount is subtracted from the vessels quota. The official weights used are the standardised registered landing weight with logbook records being used as a supplementary source to cross-check landings. ITQ transfers are also monitored to ensure that in cases where vessels do not have sufficient quota to cover the entirety of their catch additional quota is rented in from other sources within 3 days of the landing date.

EVIDENCE

Catches and landings in Iceland are monitored and recorded in a number of complementary ways. Logbooks, either electronic (e-logs) or standard paper based, depending on the vessel record landings at sea and these are verified and standardised through physical weighing at accredited weigh stations in landings ports throughout Iceland.

The Fisheries Directorate have at their disposal a number of IT based monitoring, reporting and recording systems developed and serviced by TrackWell, an Icelandic electronic systems based service company; these include satellite Vessel Monitoring Systems (VMS), e-log systems and electronic reporting systems both of which are legal requirements and generate mandatory reports to the Directorate. Data on catches and landings is available in near real-time providing a valuable management reporting system for fleet management. The vessel log book system requires that the operator of a vessel reports information for each haul of the fishing gear to the Directorate including; haul number, date, time, latitude, longitude, catch by species, zone, water depth, seafloor, wind direction, wind speed, gear used, as well as other information. There are also other elements of the system which allow fishing companies to compile the data from their vessel(s) in order to facilitate better targeting of fishing activity in terms of area, species or size class of product dependent on the market demands at the time and also to ensure better traceability of product.

Information is fed from a secure central server to a shared database that is accessible by both the Directorate (for management/enforcement purposes) and the MFRI (for scientific purposes). Information from fresh fish landings is collected through the portside official weighing system which is carried out by official staff and calibrated systems.

Landings must be weighed within 2 hours of landing by an official weigher using calibrated scales. Following allowances for ice the official weight is forwarded to the Directorate where it is compared with the relevant e-logbook entry before an appropriate deduction is made to that vessels remaining quota. The officially weighed catches are the official catch of record with e-log information being used as a secondary source to ensure accuracy. If a vessel does not have sufficient quota to cover it has a number of options available to it such as renting in additional quota or transferring quota between species; however, the landings must be fully covered within 3 days. The time restrictions attached to landing, recording and rationalising catch and quota mean that while the system is not real time it is very close (circa. 24 hours)⁴⁹.

⁴⁹ <http://eng.atvinnuvegaraduneyti.is/media/reglugerdir/Regulation-224-2006-on-weighing-and-recoding-of-catch.pdf>

Fishing seasons in Iceland run from 1st September to 31st August the following year. Seasonal Total Allowable Catches (TACs) are set by the [Minister of Fisheries and Agriculture](#), based on the recommendations from the [Marine & Freshwater Research Institute \(MFRI\)](#); the International Council for the Exploration of the Sea (ICES) also provides advice on important Icelandic stocks, such as cod, haddock, saithe and golden redfish. Following the setting of the overall TAC each vessel is allocated a certain share of the overall TAC based on the number of shares in the Icelandic system of Individual Transferrable Quotas (ITQs) it possesses. Before catch is allocated proportions of the TAC of some species is removed for various reasons such as for the coastal fisheries which any small boat in possession of a licence may access, for research purposes or for chartered angling vessels.

In 2016 ICES and MRI advised that catches of saithe in the 2016/2017 fishing season, based on the 2016 stock assessment and in accordance with the accepted HCR, should be no more than 55,000 t. The TAC set by Icelandic authorities for saithe in the quota year 2016/2017 was 55,000 t. Catches of saithe in Icelandic waters in the 2016/2017 season were approx. 44,880 t or approx. 18% below the TAC (Table 5).

Table 5. Recommended TAC, TAC, and catches (tonnes) of saithe including provisional catches from Icelandic waters in the 2016/2017 fishing season (Source: www.hafogvatn.is and <http://www.fiskistofa.is>).

Fiskveiðiár Fishing year	Tillaga Rec. TAC	Aflamark National TAC	Afli Íslendinga Catches Iceland	Afli annarra þjóða Catches others	Afli alls Total catch
2010/11	40 000	50 000	51 600	700	52 300
2011/12	45 000	52 000	49 700	700	50 400
2012/13	49 000	50 000	51 300	900	52 200
2013/14	57 000 ¹⁾	57 000	54 300	700	55 000
2014/15	58 000 ¹⁾	58 000	52 100	500	52 600
2015/16	55 000 ¹⁾	55 000	48 900	400	49 300
2016/17	55 000 ¹⁾	55 000	44 672 ²⁾	208 ²⁾	44 880 ²⁾
2017/18	60 237 ¹⁾				

¹⁾ 20% aflaregl. 20% harvest control rule

²⁾ Provisional – compiled from all available sources on: www.fiskistofa.is.

In June 2017 MFRI and ICES advised that catches of saithe in the 2017/2018 fishing season, based on the 2017 stock assessment and in accordance with the accepted HCR and management plan, should be no more than 60,237 t. The TAC of saithe for the 2017/2018 fishing season has been set at 60,237 t by the Icelandic Authorities⁵⁰.

Evidence presented by the Fisheries Directorate and the Icelandic Coast Guard shows that vessel operators and companies are compliant with the relevant legislation and ensure catches by their vessels are in accordance with their catch quota.

⁵⁰ <http://www.stjornartidindi.is/Advert.aspx?RecordID=9874e782-c577-4248-b835-845bd0fa1806>

8.2.3. Clause 2.3 – Monitoring and Control**8.2.4. Clause 2.3.1 – Vessel registration and catch quotas**

Supporting Clauses:	2.3.1.1, 2.3.1.2, 2.3.1.3, 2.3.1.4		
Clause Guidance:	<i>Allocated catch quotas by species to registered vessels are assigned in such a way that the combined quotas conform to the currently effective decision on TAC. Accordingly, information on the size and composition of the fleet of fishing vessels shall be available and documented, and the catch quota of each vessel or vessel group for each fish species and fishing year shall be recorded in the official central database in a transparent manner.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
			None <input checked="" type="checkbox"/>

SUMMARY EVIDENCE

As the share of the TAC allocated to vessels is based on the number of shares for that particular species that the vessel owns the overall value of quota allocated cannot in the first instance exceed the TAC set by the Icelandic authorities; additional transfers either between years or between species may cause the amount vessels are allowed to catch to increase (Note cod is an exception in that there is no species from which quota may be converted into cod).

EVIDENCE

Quotas conform to the overall decision on TAC, through the individual vessel quota share. Catches by vessel are monitored and recorded in near real-time in a central database curated by the Fisheries Directorate. The official weight of the catch is subtracted from that vessels individual quota share for a particular species. Should a vessel not have sufficient quota to cover its landings it may rent in quota, transfer quota between species based on the cod equivalent values of each species, keep 20% of the value of the overage while forfeiting the remainder to scientific research or transfer a limited amount to the following fishing season where it is taken off that vessels individual quota share for that species.

Only vessels in possession of a valid permit from the Directorate of Fisheries are eligible to fish commercially. A register of permitted vessels is maintained by the Minister of Transport and Communications and the Icelandic Maritime Administration (IMA). By regulation only Icelandic licensed vessels (with some exceptions) are permitted to fish in Iceland EEZ. For illustrative purposes Table 6 shows the first 10 lines of the publically available⁵¹ data on individual vessels' quota allocations of saithe in the 2016/2017 fishing season.

Table 6. First 10 lines of table showing the Icelandic saithe fleet TAC allocation, transfer, balances and catches for the 2016/2017 fishing season.

Reg. no.	Vessel	Class	Alloc. quota	Compensations	Trfr. prev. year	Trfr. b/t vessels	Allowed catch	Catch	Balance	Over fished
78	Ísborg ÍS 250	A	0	1,559	0	-1,559	0	0	0	0
89	Grímsnes GK 555	A	2,825	0	0	265,023	267,848	283,532	-15,684	0
173	Sigurður Ólafsson SF 44	A	60,244	610	9,037	9,875	79,766	61,752	18,014	0
177	Fönix ST 177	A	0	3,245	0	-3,245	0	0	0	0
182	Vestri BA 63	A	8,713	0	647	0	9,360	6,946	2,414	0
233	Erling KE 140	A	380,342	0	175	-364,387	16,130	14,752	1,378	0
253	Hamar SH 224	A	53,664	4,979	8,048	-63,000	3,691	3,307	384	0
264	Hörður Björnsson ÞH 260	A	62,311	70,927	3,581	-116,298	20,521	1,920	18,601	0
288	Jökull SK 16	A	0	3,580	0	-3,580	0	0	0	0
363	Maron GK 522	A	0	0	0	33,157	33,157	29,847	3,310	0

⁵¹<http://www.fiskistofa.is/english/quotas-and-catches/quota-status-and-catches-of-species-by-vessel/aflastodulisti.jsp?lang=en>

Accordingly, information on the size and composition of the fleet of fishing vessels is available and documented, and the catch quota of each vessel or vessel group, along with the fishing year is recorded in the official central database in a transparent manner and is publically accessible.

Registered catches are based on information from ports of landing and information on catcher exported unprocessed. The catch statistics are published, subject to change once they have been compared to submitted reports from buyers, and are available at:

<http://www.fiskistofa.is/english/quotas-and-catches/quota-status-and-catches-of-species-by-vessel/aflastodulisti.jsp?lang=en>

8.2.5. Clause 2.3.2 – Fishing vessel monitoring and control systems

Supporting Clauses:	2.3.2.1, 2.3.2.2, 2.3.2.3, 2.3.2.4, 2.3.2.5, 2.3.2.6, 2.3.2.7, 2.3.2.8, 2.3.2.9, 2.3.2.10, 2.3.2.11, 2.3.2.12, 2.3.2.13, 2.3.2.14, 2.3.2.15, 2.3.2.16, 2.3.2.17		
Clause Guidance:	<p><i>A program for the monitoring and control of fishing vessel activities shall be operated and enforcement shall be in place to prevent fishing by unauthorised vessels. Closed areas shall be monitored, the fishing gear and fishing logbooks shall be subject to inspection, as well as the composition of the catch and its handling onboard the fishing vessels. Catch amounts by species and fishing area shall be estimated and continually recorded in fishing logbooks on-board the fishing vessels. Discarding of catch from the stock under consideration shall be prohibited, those that may occur shall be monitored and all catches shall be landed in authorised fishing ports where harbour officials and fisheries inspectors shall monitor the correct weighing and registration of the catch. Accordingly, vessels must comply with all relevant National Fishery Management measures. In cases of passive fishing gear left unattended at sea, there are regulations that requires fishing gear to be marked so that the owner can be identified, where relevant.</i></p>		

Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>

SUMMARY EVIDENCE

The Icelandic Coastguard administers the VMS for all Icelandic vessels and for all foreign vessels (including fishing vessels) that enter Icelandic waters as part of an integrated monitoring, control and surveillance (MCS) system. The purposes of the MCS system are numerous including maritime traffic control, marine search and rescue and fisheries enforcement. The importance of the fisheries sector to the Icelandic economy and the need for greater efficiency, due to the relatively small size of the institutions involved, has led to high levels of collaboration and integration resulting in creative and dedicated approaches to fisheries management and enforcement. The fisheries MCS system in Iceland has at its core the effective use of available technology meaning relatively small staff numbers are able to achieve extensive monitoring of the Icelandic fishing industry.

EVIDENCE

The Icelandic Coastguard administers the VMS for all Icelandic vessels and for all foreign vessels (including fishing vessels) that enter Icelandic waters as part of an integrated monitoring, control and surveillance (MCS) system. The purposes of the MCS system are numerous and it incorporates several related services including maritime traffic control, marine search and rescue, fisheries enforcement, coastal radio and border control in a single operations centre. The importance of the fisheries sector to the Icelandic economy and the need for greater efficiency, due to the relatively small size of the institutions involved, has led to high levels of collaboration and integration resulting in creative and dedicated approaches to fisheries management and enforcement. The fisheries MCS system in Iceland has at its core the effective use of available technology meaning relatively small staff numbers are able to achieve extensive monitoring of the Icelandic fishing industry.

The integrated system uses all available data such as identification of the vessel, its movements, IUU lists, notifications, reports, fishing licenses, permits, port State control reports, etc. and has proved to be effective in combating and eliminating illegal, unreported and unregulated (IUU) fishing in the Icelandic Exclusive Economic Zone (EEZ) and the North Atlantic Ocean. Bilateral tracking agreements are in place with Greenland, Faroe Islands, Norway and Russia whose vessels must follow automatic procedures and report catches daily when operating in Icelandic waters. The ICG uses several different but complementary electronic vessel monitoring systems including satellite-based systems including VMS and satellite radar images, the monitoring of coastal activity through a dedicated land-based very high frequency (VHF) system and the use of the Automatic Identification System (AIS).

The VHF and AIS systems have a range of 30 – 60 nautical miles while the satellite-based VMSs can be used anywhere in the world. The use of complementary systems ensures that the limitations that arise when any one system is used in a standalone capacity are mitigated. These electronic MCS systems are further backed up by more traditional methods of surveillance such as patrol vessels and aircraft; indeed the use of electronic systems in the effective targeting of traditional surveillance methods increases the efficiency of these systems. Emphasis is placed on data analysis including the use of VMS data in conjunction with other sources (e.g. IUU vessel lists, vessel registries, fishing licences, permits, port State control reports); the below schematic outlines the inputs which make up the integrated MCS system in Iceland (Figure 10).

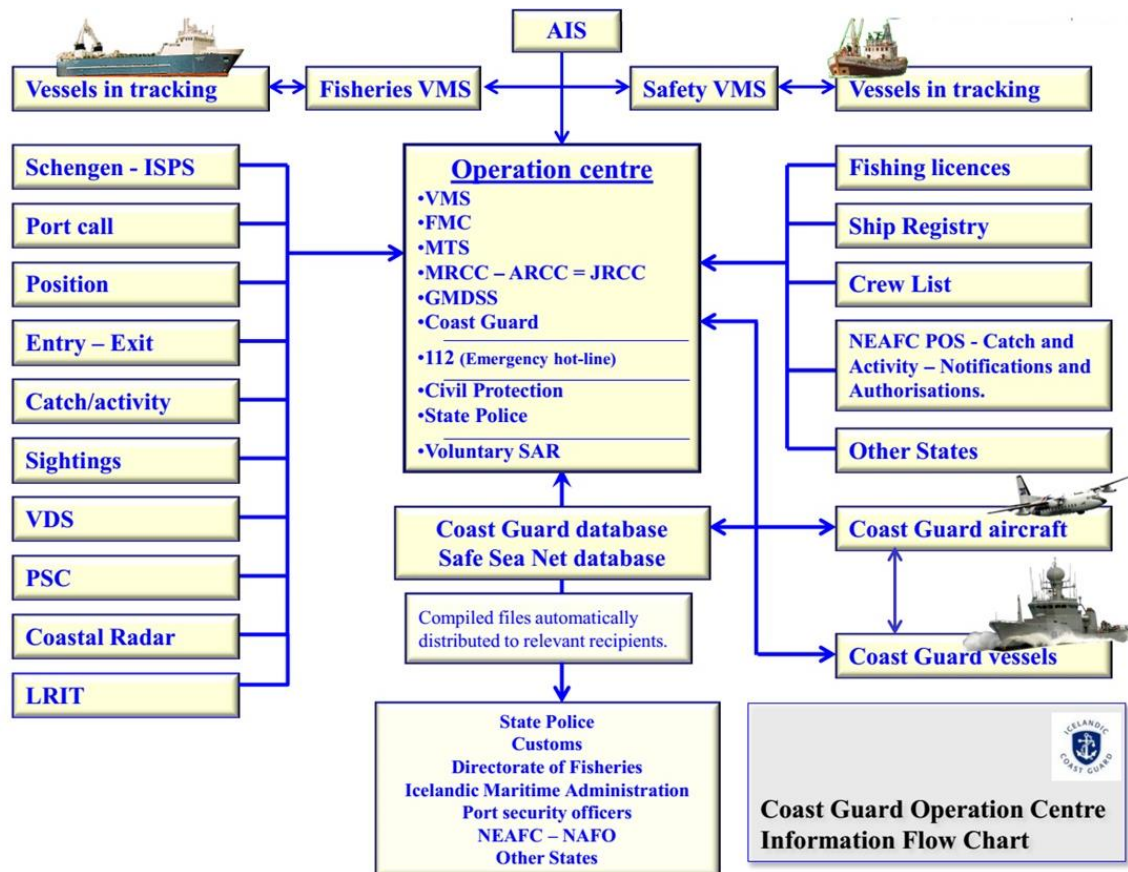


Figure 10. Schematic outlining the inputs which make up the integrated Monitoring, Control and Surveillance (MCS) system in Iceland.

The Coastguard conduct unannounced at-sea vessel boarding's in order to inspect gear, catch and catch records including logbooks as well as to perform inspections of mandatory safety equipment while log books may be subjected to in-port inspections by inspectors from the Fisheries Directorate. Data on coastguard enforcement activity in the past year has been provided in Clause 2.1.

Fisheries Directorate Inspectors also measure the length of the fish caught and if the percentage of fish below the minimum legal size in the catch exceeds a specified threshold, a proposal is submitted to the MFRI to temporarily close the fishing grounds with immediate effect and generally lasts for two weeks; the decision to temporarily close an area does not require Ministerial approval. If there is considered to be sufficient reason to close the fishing grounds for a longer period such as three temporary closures in the same area, the Minister may issue a regulation to this effect. Both short and long term closures are primarily monitored and enforced by the Icelandic Coast Guard using the VMS system; while the main role of VMS tracking is geared towards safety the spatial nature of the available data allows closed areas to be monitored remotely. Vessels fishing in proximity to closed areas are monitored at the Coast Guard operation centre and vessels are directly contacted if the encroach on prohibited areas; this is the first point at which the Coast Guard operator may issue a warning to the vessel and decide to escalate if necessary.

In Iceland there are specific gear marking regulations for anchored bottom set nets targeting cod. These provisions are contained in Regulation No. 115 of 13 February 2006⁵². Paragraph 4 states that all anchors for set nets must be marked with the district registration and number of the boat. Buoys must be fixed at both ends of the nets and buoys must be marked clearly with district registrations and the number of the boat. Paragraph 5 states that the buoy attached at the west end of the nets must be marked with a net-ring (a floating ring ~ 20 cm in diameter). If nets are set in an area where bottom trawling also occurs the west end buoy must be marked with one white blinking light.

Other regulations with specific requirements for gear marking include:

- 202/2016, Lumpfish-fishing (Articles 7 and 11)⁵³
- 1012/2013, on fishing whelk in traps (Paragraph 5)⁵⁴
- 1070/2015 the fishing of crabs in the inner Faxaflói (Paragraph 4)⁵⁵
- 923/2010, Monkfish-fishing (Paragraph 4)⁵⁶
- 449/2013 Regulation of equipment and nets fishing for trout (Paragraph 6)⁵⁷

⁵² <http://www.reglugerd.is/reglugerdir/allar/nr/115-2006>

⁵³ <http://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/20032>

⁵⁴ <https://www.atvinnuvegaraduneyti.is/log-og-reglugerdir/sjavarutvegur---reglugerdir/ymsar-veidar-serveidileyfi/horpuskel/nr/7930>

⁵⁵ <http://www.reglugerd.is/reglugerdir/eftir-raduneytum/atvinnuvega--og-nyskopunarraduneyti/nr/19883>

⁵⁶ <https://www.atvinnuvegaraduneyti.is/log-og-reglugerdir/sjavarutvegur---reglugerdir/ymsar-veidar-serveidileyfi/ymsar-veidar/nr/7065>

⁵⁷ <http://www.reglugerd.is/reglugerdir/allar/nr/449-2013>

8.2.6. Clause 2.3.3 – Catches are subtracted from relevant quotas

Supporting Clauses:	2.3.3.1, 2.3.3.2, 2.3.3.3, 2.3.3.4, 2.3.3.5		
Clause Guidance:	<i>Landed catches shall be subtracted from the relevant quotas (allowable catch) of the vessel or vessel group. Limited allowance may be made for the use of quota for one species to count against landings of another species, with the objective of providing the necessary minimum flexibility and discouraging discards. Transfer of quota between vessels shall take effect only after it has been authorised and recorded to the official central data base and information on each vessels catch quota and quota use shall be updated regularly and made public and accessible to all on the official website, thus ensuring transparency.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
SUMMARY EVIDENCE			
<p>As the Icelandic groundfish fishery is a mixed fishery it is necessary to incorporate a degree of flexibility in the quota management system so that the species composition of catches may be matched with the quota portfolio available to individual fishing vessels. There are a variety of provisions in place to facilitate flexibility and reduce any potential incentives relating to the discarding of fish. Current quota share and TAC allocations by species as well as running catch totals and remaining quota for the season for each vessel are freely available on the Directorates website meaning the system is very transparent.</p>			
EVIDENCE			
<p>As the Icelandic groundfish fishery is a mixed fishery it is necessary to incorporate a degree of flexibility in the quota management system so that the species composition of catches may be matched with the quota portfolio available to individual fishing vessels. There are a variety of provisions in place to facilitate flexibility and reduce any potential incentives relating to the discarding of fish.</p> <p>A vessel is allowed to exceed its allocation for a particular species in a fishing season by up to but not exceeding 5%; the excess is then deducted from that vessels allocation for that species in the following fishing season. Additionally, a decision may be taken to postpone fishing up to 15% of ones quota for a particular species in a fishing season and transfer the balance to the following season; this measure may be particularly beneficial to the growth of long-lived species in maximising the return from strong year classes.</p> <p>The results of some of inter-vessel and inter-seasonal transfers aimed at balancing catches and quotas may be seen in the table provided under Clause 2.3.1. Note some of the restrictions around the amount of quota that can be transferred between years were temporarily relaxed this year as some vessels were unable to fish their 2016/2017 quotas due to labour issues.</p> <p>In addition to within-species quota transfers between vessels and/or fishing seasons the systems also makes provision for some limited quota transfer between different species; note that it is not possible to convert quota of other species for cod quota (e.g. cod quota may be exchanged for saithe quota but saithe quota may not be exchanged for cod). Interspecies transfers of quota are based on cod-equivalents a nominal value based around the market value of cod. The cod-equivalent value of a particular species may fluctuate in a particular season depending on the relative market value of that species in relation to the market value of cod.</p> <p>The cod-equivalent values of a number of representative species during the 2011/2012 to 2017/2018 season are presented in Table 7. As can be seen the cod-equivalent value for more commercially valuable species is consistently higher across seasons; as previously discussed, cod equivalent values change seasonally. The cod equivalent value of cod is always 1.</p>			

Table 7. Cod-equivalent values of representative species during the 2011/2012 – 2017/2018 fishing seasons.

Species	Cod Equivalents						
	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018
<i>Cod</i>	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Haddock	0.89	0.92	1.15	1.30	1.23	1.04	1.07
Saithe	0.63	0.73	0.82	0.81	0.77	0.79	0.72
Golden redfish	0.71	0.82	0.89	0.85	0.79	0.69	0.60
Norway lobster	4.35	4.70	6.46	5.98	5.98	6.10	8.12
Greenland halibut	2.12	2.47	2.67	2.59	2.48	2.65	2.61
Anglerfish	1.57	1.74	1.98	2.27	2.05	2.17	2.1
Ling	0.55	0.59	0.73	0.76	0.68	0.68	0.73
Tusk	0.37	0.39	0.52	0.51	0.47	0.42	0.38

Current quota share and TAC allocations by species as well as running catch totals and remaining quota for the season for each vessel are freely available on the Directorates website meaning the system is very transparent⁵⁸.

All transfers of quota must be authorised by the Fisheries Directorate. Application forms for the transfer of quota are available online and must be transmitted directly to the Directorate for authorisation of the transfer. If a fishing company wishes to transfer quota between two or more of its own vessels they may do so within all the relevant laws and regulations. All the necessary application forms for transfer of quota are available online⁵⁹.

⁵⁸<http://www.fiskistofa.is/english/quotas-and-catches/quota-status-and-catches-of-species-by-vessel/aflastodulisti.jsp?lang=en>

⁵⁹<http://www.fiskistofa.is/eydublod/flutningurveidiheimilda/>

8.2.7. Clause 2.3.4 – Rules are enforced

Supporting Clauses:	2.3.4.1		
Clause Guidance:	Surveillance and enforcement of rules are carried out by the Icelandic Coastguard, the Marine Research Institute and the Fisheries Directorate. There are various penalties for serious infractions depending on the nature of the infraction and the number of times the offender has contravened the regulations.		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
SUMMARY EVIDENCE			
Surveillance and enforcement of rules are carried out by the Icelandic Coastguard, the Marine Research Institute and the Fisheries Directorate. There are various penalties for serious infractions depending on the nature of the infraction and the number of times the offender has contravened the regulations.			
EVIDENCE			
<p>There is a clearly established legal framework which sets out rules and regulations relating to fishing activity within Icelandic waters and gives powers to the Ministry, the Fisheries Directorate, the Coast Guard and the MFRI to monitor fishing activities and enforce these rules.</p> <p>On a day-to-day basis rules are primarily enforced by the Directorate through powers to collect levies, monitor, inspect, report and gather evidence for prosecution purposes where violations are suspected. All prosecutions resulting from enforcement activities are conducted via the Icelandic legal process (Ministry of Justice and Human Rights). In addition, within the remit of the overall Ministry of Industries and innovation, the MFRI also has the legal power to enact temporary spatial closures.</p> <p>A breakdown of enforcement activities in 2016, including the number of vessel inspections carried out, was submitted by the Icelandic Coast Guard and is presented in the supporting evidence for Clause 2.1.</p>			

8.2.8. Clause 2.3.5 – Analysis is carried out

Supporting Clauses:	2.3.5.1, 2.3.5.2, 2.3.5.3		
Clause Guidance:	<i>Analysis shall be carried out with the aim of detecting any deviations that may occur of the actual total catch from the Total Allowable Catch (TAC). Measures are available and are adopted when indicated. Anyone purchasing and/or selling catches shall be obligated to present reports to the appropriate authorities, containing information on the purchase, sale and other disposition of fish catches.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
			None <input checked="" type="checkbox"/>

SUMMARY EVIDENCE

Analysis of catches includes the comparison of reported catches with the amount of sold or exported products to verify independently that reported landings aligned accurately with those reported. If comparison reveals discrepancies in reported and actual landings received from quayside weighing by registered weighers corrective action is taken as appropriate.

EVIDENCE

Export documentation provides an independent comparative check on catch quantities for different species. Analysis of catches includes the comparison of reported catches with the amount of sold or exported products to verify independently that reported landings aligned accurately with those reported. If comparison reveals discrepancies in reported and actual landings received from quayside weighing by registered weighers corrective action is taken as appropriate. All processors purchasing fish, be it directly or at auction, are obliged to submit monthly reports to the Directorate. In addition, the fish auction reports all sales of fish directly to the Directorate.

There are effective systems in place to ensure the traceability of catch. The detailed spatial information available for each fishing trip means catch may be traced directly from whence it was caught through subsequent processing, export and delivery to final market. Information relating to the provenance of the catch is communicated both to the Directorate’s website and directly to the purchaser.

The official registration of landings contains a unique vessel identifier relating to the fishing vessel that landed the catch allowing traceability to individual vessels. In most cases, the unique vessel identifier remains with the batch throughout production and often on the final pack. For wet fish sales, from the auction, a vessel unique number is registered within the central e-auction for tracking purposes.

Full traceability is possible using all the tools within the system, however, not all buyers require full traceability from fishing vessel to the final product.

8.3. Section 3: Ecosystem Considerations

8.3.1. Clause 3.1 – Guiding Principle

Supporting Clauses:	3.1.1, 3.1.2		
Clause Guidance:	<i>Adverse impacts of the fishery on the ecosystem (e.g. bycatch, ETP species interactions, habitat and foodweb interactions etc.) shall be considered, appropriately assessed and effectively addressed consistent with the precautionary approach. Those impacts that are likely to have serious consequences shall be addressed. This may take the form of an immediate management response or further analysis of the identified risk.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
SUMMARY EVIDENCE			
Adverse impacts of the fishery on the ecosystem (e.g. bycatch, ETP species interactions, habitat and foodweb interactions etc.) are considered, appropriately assessed and effectively addressed consistent with the precautionary approach. Those impacts that are likely to have serious consequences are addressed.			
EVIDENCE			
<p>The Marine and Freshwater Research Institute of Iceland (MFRI) is the key institution charged with the gathering of scientific knowledge of the marine ecosystem in Iceland. MFRI's activities are organised into three main sections and a number of supporting departments including the Environment, Resources and Advisory Sections and other important supporting departments including the Modelling and Electronic Departments and the Fisheries Library.</p> <p>The Environment Section deals with environmental conditions, marine geology, and the ecology of algae, zooplankton, fish larvae, fish juveniles, and benthos, investigates surface currents, assesses primary productivity, overwintering and spring spawning of zooplankton and conducts studies on spawning of the most important commercial fish stocks. The Resources Section undertakes investigations on exploited stocks with the major part of their work devoted to estimating stock sizes and TACs for commercially exploited stocks. The Advisory Section scrutinizes stock assessments and prepares the formal advice on TACs and sustainable fishing strategies for managers.</p> <p>Collectively the various Sections and Departments within MFRI work together to determine the status of commercial species in Icelandic waters and enable managers to make informed decisions as to their sustainable exploitation. However, the remit of the MFRI goes beyond species specific research to include monitoring of the wider marine ecosystem, collection and analysis of oceanographic and physical data, measurement of retained catches and interactions between Endangered, Threatened and Protected species (ETPs) and commercial fisheries, fishing gears and seabed habitats and between commercial fisheries and the ecosystem e.g. impacts of fisheries on predator-prey dynamics</p> <p>Environmental conditions</p> <p>The variable location of the fronts between the colder and fresher waters of Arctic origin and the warmer and more saline waters of Atlantic origin result in variable local conditions, especially on the northern part of the shelf. Analysis of environmental conditions around Iceland have shown that seasonal conditions vary markedly between years and that, in general, warm currents to the north of Iceland result in increased overall production. During the last two decades, the Atlantic water mass has been dominating, in contrast to the Arctic domination in the previous three decades⁶⁰. However, there is a complex web of environmental factors which drive fluctuations in the abundance and distribution of commercial stocks around Iceland.</p>			

⁶⁰https://www.ices.dk/sites/pub/Publication%20Reports/Advice/2017/2017/Ecosystem_overview-Icelandic_Waters_ecoregion.pdf

According to the latest ecosystem overview, increased bottom water temperatures on the western and northern part of the Icelandic shelf has resulted in changes in the spatial distribution of a number of demersal species such as haddock, anglerfish, ling, tusk, dab, and witch flounder. Icelandic waters have previously represented the northern boundary of the distribution of these species and in the past they have mainly been recorded in warmer waters to south and west of Iceland. However, these species are now showing a generally northward expansion along the Icelandic shelf in a clockwise direction. In contrast warming waters have led to declines in the abundance and distribution of many cold-water species.

Another factor driving fluctuations in the abundance and distribution of Icelandic stocks is the availability of zooplankton which represent an important prey species for various species during various stages of their life cycles. The availability of sufficient zooplankton is considered to be an important factor which contributes to rates of larval mortality and research by the MFRI has shown a correlation between spring zooplankton levels and the abundance of cod fry the following August indicating interconnectivity between species at different trophic levels. Studies aimed at following the long term trends in zooplankton abundance began around 1960 and show that generally zooplankton biomass on the northern shelf has fluctuated, on a five- to ten-year cycle, with a period of generally low biomass from the 1960s to the 1990s.

A recruitment failure of sandeel (*Ammodytidae*) was recorded in 2005 and 2006 and recruitment has remained at low levels since then, with the exception of the 2007 cohort. Analysis of fish stomach content data suggest that the decline in the sandeel population may even have started as early as the year 2000. Changes in density, composition, and spatial distribution of prey species such as sandeel may also be influencing trends in the breeding success of many seabird species. In recent decades the breeding success of many seabird species has been decreasing leading to declines in their population sizes.

Icelandic marine ecosystem

The main spawning grounds of most of the exploited fish stocks in Iceland are in the Atlantic water south of the country while nursery grounds are off the north coast. The physical oceanographic character and faunal composition in the southern and western parts of the Icelandic marine ecosystem are different from those in the northern and the eastern areas. The former areas are more or less continuously bathed by warm and saline Atlantic water while the latter are more variable and influenced by Atlantic, Arctic and even Polar water masses to different degrees. Mean annual primary production is higher in the Atlantic water than in the more variable waters north and east of Iceland, and higher closer to land than farther offshore. Similarly, zooplankton production is generally higher in the Atlantic water than in the waters north and east of Iceland.

In Iceland, Capelin (*Mallotus villosus*) is the most important pelagic stock and cod (*Gadus morhua*) is by far the most important demersal fish stock. Whales are an important component of the Icelandic marine ecosystem, and Icelandic waters are an important habitat for some of the largest seabird populations in the Northeast Atlantic. In the waters to the north and east of Iceland, available information suggests the existence of a simple bottom-up controlled food chain from phytoplankton through *Calanus spp.*, capelin and to cod. Less is known about the structure of the more complex southern part of the ecosystem. The Icelandic marine ecosystem is highly sensitive to climate variations as demonstrated by abundance and distribution changes of many species during the warm period in the 1930s, the cold period in the late 1960s and warming observed during the recent years.

Discards

Since 1996 discarding is prohibited and subject to penalty⁶¹. Practically, if vessels do not have sufficient quota to cover the species they have caught they are required to attain quota through the quota transfer system. Consequently if vessels do not have sufficient catch quotas for their probable catches they must suspend fishing activities until such time as they have the quota necessary to cover their catch.

⁶¹Act concerning the Treatment of Commercial Marine Stocks No. 57, 3 June 1996:

<http://eng.atvinnuvegaraduneyti.is/media/acts/Act-no-57-1996-Treatment-of-Commercial-Marine-Stocks.pdf>

The discard ban has some inbuilt flexibility, as any 5% of demersal catches from a fishing trip (called VS catch), irrespective of fish species or size, may be excluded from quota restriction (which means that VS catches are additional to the TAC). On sale of VS catches in public fish markets 20% of the revenue generated is paid to the vessel with the remaining 80% going to a designated research and development fund (the VS fund, under the auspices of the Ministry). The maximum of 20% return on VS catches means that there are limited incentives to land it; however, having the VS catch provisions within the fisheries management system allows the flexibility for vessels to land small catches which are outside their specific quota, preventing discards, improving the treatment of the fishery resource and promoting responsible fishing practices. VS catches of saithe in 2016/2017 totalled 3 t⁶².

Retained catch

With regards to retained catches, most commercially fished species in Iceland are now part of the ITQ system. Discarding is prohibited and comparison between observer measured catch compositions and self-reporting by fishers ensures that a high level of compliance with the ban on discarding is maintained. Discards are not included in the fisheries assessments as they are generally considered to be negligible; however, should the situation change and discards increase then these changes should be detectable within the system.

Landings of Icelandic saithe in the 2016/2017 season totalled approx. 44,880 t. Examining publically available saithe landings by gear type on the Fiskistofa website (which may include some additional landings from outside the UoC (i.e. the Icelandic EEZ)) approx. 89.9% was taken by bottom trawls, 3.2% by gillnets, 2.3 by handlines, 1.8% by Danish seines and 1.5% by long lines (Figure 11). The remaining 1.3% was taken by a combination of gears with the main contributors being Nephrops, shrimp and pelagic trawls.

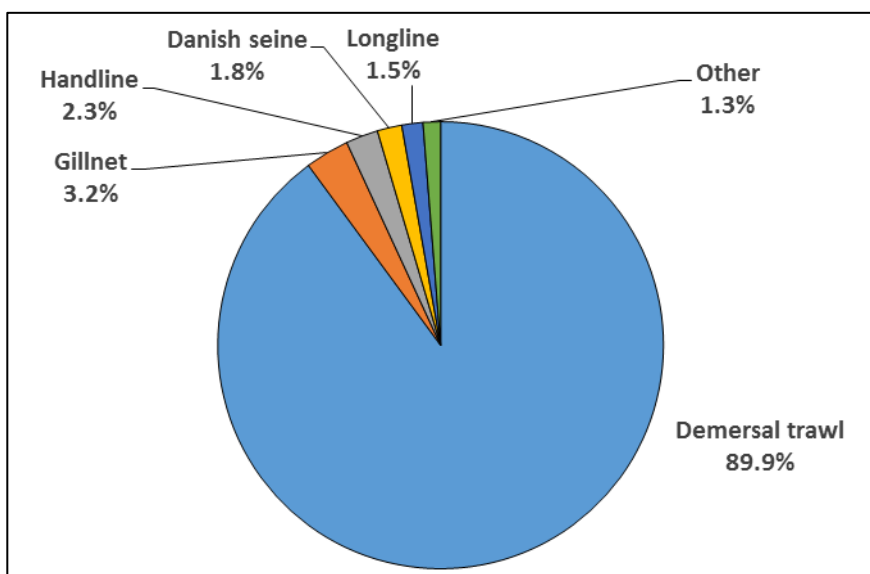


Figure 11. Proportion of total landings of saithe by gear type during the 2016/2017 fishing season other includes Nephrops trawls, shrimp and pelagic trawls (Source Fisheries Directorate website: www.fiskistofa.is).

In the 2016/2017 fishing season five fishing gears, bottom/demersal trawls, gillnets, handlines, Danish seines and longlines accounted for a cumulative 98.7% of saithe catches. Retained species accounting for >1% of the cumulative total for each of these five gear types are presented below (Table 8). Note these data may include some additional landings from outside the Icelandic EEZ.

⁶²<http://www.fiskistofa.is/veidar/aflastada/vs-afli/vsafli.jsp>

Table 8. Total catches and % contribution, by gear type, for species that represent >1% of the overall catch for the major gear types recording landings of saithe during the 2016/2017 fishing season.

Gear type	Species	Total catches (t)	% Contribution to total catches by gear type
Demersal trawl (Bottom trawl)	Cod	118,364	47.5%
	Redfish (Golden)	44,612	17.9%
	Saithe	40,716	16.3%
	Haddock	16,311	6.5%
	Deep sea redfish	8,475	3.4%
	Greenland halibut	7,979	3.2%
	Greater argentine	3,515	1.4%
Gillnet	Cod	17,085	79.4%
	Greenland halibut	1,842	8.6%
	Saithe	1,447	6.7%
	Ling	567	2.6%
	Haddock	284	1.3%
Handline (Hook & Line)	Cod	14,756	64.2%
	Mackerel	6,946	30.2%
	Saithe	1,062	4.6%
Danish seine	Cod	16,335	64.1%
	Plaice	4,132	16.2%
	Atlantic wolffish	1,261	4.9%
	Lemon sole	886	3.5%
	Saithe	808	3.2%
	Witch	711	2.8%
	Haddock	438	1.7%
	Redfish (Golden)	346	1.4%
Longline	Cod	77,849	72.7%
	Haddock	14,258	13.3%
	Atlantic wolffish	4,561	4.3%
	Ling	4,331	4.0%
	Tusk	1,626	1.5%
	Redfish (Golden)	1,233	1.2%
	Saithe	693	0.6%

12 of these 13 species (ordered by total catches in the six gears listed; cod, golden redfish, haddock, Greenland halibut, deep sea redfish, Atlantic wolffish, ling, plaice, greater argentine, tusk, lemon sole and witch (flounder) constitute the major bycatch species in the saithe fishery; further information on the status of these stocks is presented below. Note while mackerel represents 30.2% of handline catches these catches result from directed highly selective fishing for mackerel and not due to bycatch in the cod hook and line fishery

Cod

Estimated SSB has increased in recent years and has not been larger in 40 years. Harvest rate has declined and is at its lowest value in the assessment period. Recruitment since 1998 is lower than the average recruitment in the period 1955 – 1985. The 2013 year class was estimated small but the 2014 and 2015 year classes, which should enter the reference stock in 2018 and 2019, are near the long-term average and as a result it is expected that reference biomass will increase in size. MFRI advises that when the management plan is applied, catches in the fishing year 2017/2018 should be no more than 257,572 t. Estimated SSB₂₀₁₇ (616,906 t) is well above MSY B_{trigger} (220,000 t), B_{lim} (125,000 t) and B_{pa} (160,000 t).

Golden redfish

The 2000 – 2005 year classes accounted for most of the catches in 2016. The 1996 – 2005 year classes are above average in size, but the 2006 – 2011 year classes are estimated to be below the average and both total biomass and SSB are expected to decrease in 2017 and 2018 when these year classes recruit to the fishery. Fishing mortality since 2010 has been estimated to be around F_{MSY} . Spawning-stock biomass (SSB) has steadily increased for the past 20 years and estimated SSB_{2017} (342,100 t) is well above $MSY B_{trigger}$ (220,000 t) and B_{lim} (160,000 t).

MFRI and ICES advise that when the management plan is applied, catches in the 2017/2018 fishing year in the East Greenland/Iceland/Faroe Islands area should be no more than 50,800 t. According to an agreement between Iceland and Greenland, 90% of the TAC is allocated to Iceland.

Haddock

SSB has decreased in recent years but is above $MGT B_{trigger}$. Harvest rate in 2014 – 2016 is estimated close to its lowest level in the assessment period and is currently close to HR_{MGT} . Recruitment in 2010 – 2015 was low but is estimated high for 2016 and 2017 close to the geometric mean. Reference biomass will increase from a current low level in 2017, as the 2014 cohort enters the reference stock. MFRI advises that when the Icelandic management plan is applied, catches in the fishing year 2017/2018 should be no more than 41,390 t. Estimated SSB_{2017} (76,013 t) is well above $MGT B_{trigger}$ (45,000 t), B_{lim} (45,000 t) and B_{pa} (59,000 t).

Deep sea redfish (Demersal beaked redfish)

Note: this refers to demersal beaked redfish and not pelagic deep-sea redfish. The lack of long-term indices of abundance prevent analytical assessment, but survey indices from the autumn survey since 2000 are used as basis for the advice. The stock size indicator has declined from 2001 – 2003, and remained at low levels since. Since 2007, survey have consistently shown very low estimates for juveniles.

Little information is available on sustainable yield of demersal beaked redfish. The fishable biomass, according to IS-SMH, seems relatively stable since about 2003. However, the abundance index of fish <30 cm has been at low levels since 2007, indicating a period of poor recruitment. Therefore, the fishable stock is expected to decrease in the coming years. The lack of long time-series of abundance indices prevents the determination of stock status of this long-lived species. The Iceland bottom trawls surveys cover the entire fishing area of the fishable stock in Icelandic waters. MFRI and ICES advise that when the precautionary approach is applied, catches in the fishing year 2017/2018 should be no more than 11,786 t.

Greenland halibut

Greenland halibut from the East Greenland/Iceland/Faroe Islands region are considered a single stock, so stock assessments and advice from ICES and the MFRI have referred to it as such. At the end of May 2014, Iceland and Greenland adopted a bilateral five-year management plan for Greenland halibut. The stock was well above $MSY B_{trigger}$ in the early part of the time-series and while it dropped below the trigger in 2004 and 2005, it has since increased and is currently back above $MSY B_{trigger}$. Fishing mortality has decreased in recent years, and is estimated to be relatively close to F_{MSY} . MFRI and ICES advise that when the MSY approach is applied, catches in the 2017/2018 fishing year should be no more than 24,000 t. According to an agreement between Iceland and Greenland, 56.4% of the TAC is allocated to Iceland. Biomass is currently likely above both B_{lim} and $B_{trigger}$.

Atlantic wolffish

Fishing mortality has increased since 2014 and is now at F_{MSY} . Recruitment was low in the period 2008 – 2015. Harvestable biomass has declined since 2006, but is above average compared to the years from 1980 to present. The harvestable biomass has increased from 2013. Recruitment in 2017 is predicted to be above the average of 2008 – 2016. Therefore, catch levels are expected to be similar or increase slightly in coming years. MFRI advises that when the precautionary approach is applied, catches in the fishing year 2017/2018 should be no more than 8,540 tonnes. MFRI further recommends the continued closure of the spawning area off West Iceland during the spawning and incubation season in autumn and winter.

Ling

Recruitment was high from 2004 to 2011 but has since declined to the levels more consistent with those seen in the 1980s and 1990s. While SSB and the reference biomass (ling >75 cm) in 2017 are among the highest in the time-series, short term projections indicate SSB is likely to decline as the result of low levels of recruitment in recent years with a corresponding decrease in catches. While harvest rate has decreased since 2008 and is now the lowest in the time series it remains above HR_{MGT} . MFRI advises that when the management plan is applied, catches in the fishing year 2017/2018 should be no more than 8,598 tonnes including catches of foreign fleets. Estimated SSB_{2017} (45,631 t) is well above $MSY B_{trigger}$ (9,930 t) and B_{lim} (7,090 t).

Plaice

Recruitment has been stable since 1994. Fishing mortality has declined since 1997 and has been around F_{MSY} since 2011; estimated F_{2017} (0.221) is very close to F_{MSY} (0.22). The harvestable biomass has increased since 2000 and has not been larger in the assessment period 1991 – 2017. The stock size is likely to remain stable over the next years, but considerable uncertainty is present in the assessment due to a lack of recruitment data. The MFRI recommends that when the MSY approach is applied, catch should not exceed 7,103 t in the 2017/2018 fishing year. In addition, the MFRI recommends that regulations regarding area closures on spawning grounds remain in effect.

Greater Silver Smelt (Greater Argentine)

The survey index has fluctuated greatly but has been high in the last three years. The F_{proxy} has decreased since 2010 and has been below the target F_{proxy} since 2014. MFRI advises that when the precautionary approach is applied, catches in the fishing year 2017/2018 should be no more than 9,310 t.

Tusk

Recruitment in 2011 – 2014 was very low, but has increased since. Harvest rate has declined in recent years and is below HR_{MGT} . SSB has been increasing in recent years while the reference biomass (tusk >40 cm) has declined but remains at a high level. According to the prognosis, the SSB and harvestable biomass will not increase in the near future as a result of low recruitment and catch levels will likely remain close to current levels. MFRI advises that, catches in the fishing year 2017/2018 should be no more than 4,370 t. In addition, continued closure of the known nursery areas off the southeast and southern coast should be maintained. Estimated SSB_{2017} (15,165 t) is well above $MSY B_{trigger}$ (6,240 t) and B_{lim} (4,460 t).

Lemon sole

While reliable stock biomass indices are available, data constraints mean that analytical age-length based assessments are not feasible for lemon sole at present. The IS-SMB biomass index has been relatively high but fluctuating since 2003, in particular when compared to the period 1992 – 2002. Estimated fishing mortality has been variable in recent years. IS-SMB recruitment index has been high since the year 2002. IS-SMB recruitment index has been high in recent years, and it is therefore likely that the stock biomass will increase. Based on the precautionary approach, the MFRI recommends a TAC of 1,304 tonnes for the 2017/2018 fishing year.

Witch flounder

Biomass index has been high since 2004. The recruitment index has, however, declined since 2009, and reached an all-time low in 2016. F_{proxy} has remained relatively low over the last five years. Biomass index indicates that the stock was relatively large from 2004 and onwards. Low recruitment in recent years and small cohorts in 2009 – 2014 might lead to a decline in the stock in the near future. MFRI advises that when the precautionary approach is applied, catches in the 2017/2018 fishing year should be no more than 1,116 t. Witch flounder are primarily caught in Danish seines and Nephrops trawls so the effects of directed fishing for saithe on this species should be minimal.

Vulnerable species Interactions

Other species that do not encompass a major component of catches in the main gear types responsible for saithe landings but that are seen to be either vulnerable or ETP species include the common skate (*D. batis* complex), Atlantic halibut, spiny dogfish/spurdog and Greenland shark. Annual landing statistics for each of these four species are presented in (Table 9) below.

Table 9. Landings (mt) of common skate (*Dipturus batis*), Atlantic halibut (*Hippoglossus hippoglossus*), spiny dogfish (*Squalus acanthias*) and Greenland shark (*Somniosus microcephalus*) 2006 – 2016.

Species	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Common skate	144	166	136	123	127	128	117	125	145	153	141	157	132	142
Atlantic halibut	670	630	559	516	529	548	557	555	36	39	45	87	123	104
Spiny dogfish	141	76	82	43	68	102	62	53	51	6	19	8	8	4
Greenland shark	66	50	28	2	35	26	43	18	19	6	26	18	26	17

Common skate (Grey skate)

Recent studies have shown that the common skate in the Northeast Atlantic may actually be one of two nominal species; the smaller blue skate or grey skate (*Dipturus flossada*) and the large flapper skate (*Dipturus intermedia*); together they are more commonly referred to as the *D. batis* species-complex (Iglésias, 2009). Investigation of skates in Icelandic waters have shown that the skate currently found in Icelandic waters, and caught as bycatch in Icelandic fisheries, is the smaller grey skate (*D. flossada*) (Jonbjorn Pálsson, unpublished material) with the larger sister species, the flapper skate (*D. intermedia*), believed to be almost extinct in the Atlantic.

The grey skate used to be fairly common in Icelandic waters, but has been overfished and catches are now only about 10% of what they were 50 years ago. The status of the grey skate stock can be compared to the halibut stock as both species are at a low level. Both are widely distributed, fished in many types of fishing gear, very large and mature late. In 2016/2017 total catches of skate in Icelandic waters was 132 t. No TAC is available for this species because there is no directed fishery for it. No assessment is carried out for grey skate and indices of abundance are uncertain as only limited survey data exists. However, trends in total number indicate some increase in the scientific ground fish survey (Figure 12).

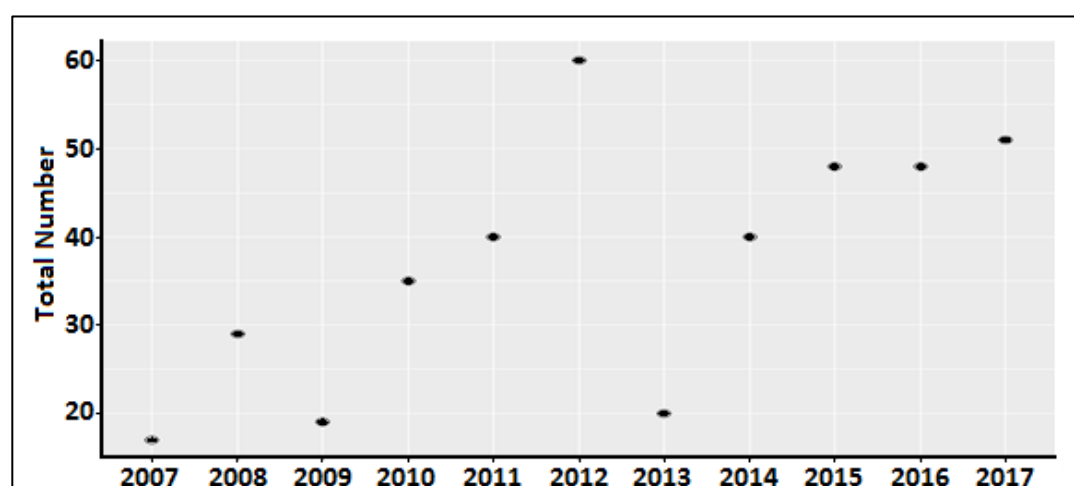


Figure 12. Total catch in numbers of Grey skate (*Dipturus flossada*) in MFRI spring survey (2007 – 2017) (Source: MFRI data provided to assessment team).

MFRI will continue to report on incidences of capture and distribution of skate during the spring bottom trawl survey as they have been doing since the survey began in 1985. In addition, catches in commercial fisheries will continue to be collected and the MFRI will monitor whether significant changes either the survey results or the level of landed catches occur. Misidentification of species is an issue and can lead to

some moderate errors in landings data. MFRI is currently taking measures to improve skate identification by preparing skate ID sheets for distribution to the relevant fleet sectors and landings officials.

Atlantic halibut

Recruitment and biomass indices decreased rapidly between 1985 and 1992 and have remained low since. Survey catches of Atlantic halibut have predominantly been 3 – 5 year old immature fish. These age groups have been in decline for over 20 years, and it is evident that the stock has suffered a recruitment failure. It is therefore likely that the stock will remain low over the next years.

In 2012, a regulation was issued to ban all targeted fishing for Atlantic halibut and stipulating that all viable halibut must be released in other fisheries the effects of which are evidenced by a sharp drop in halibut landings after 2011 (Table 9). MFRI recommends that these regulations should be maintained until clear indications of improvement in the stock are evident. Total landings of Atlantic halibut in 2016/2017 amounted to 114 t, 81% of which was taken by demersal trawls with Danish seines and Nephrops trawls contributing 9% and 12% respectively. Trends in total number indicate some increase in the scientific ground fish survey (Figure 13).

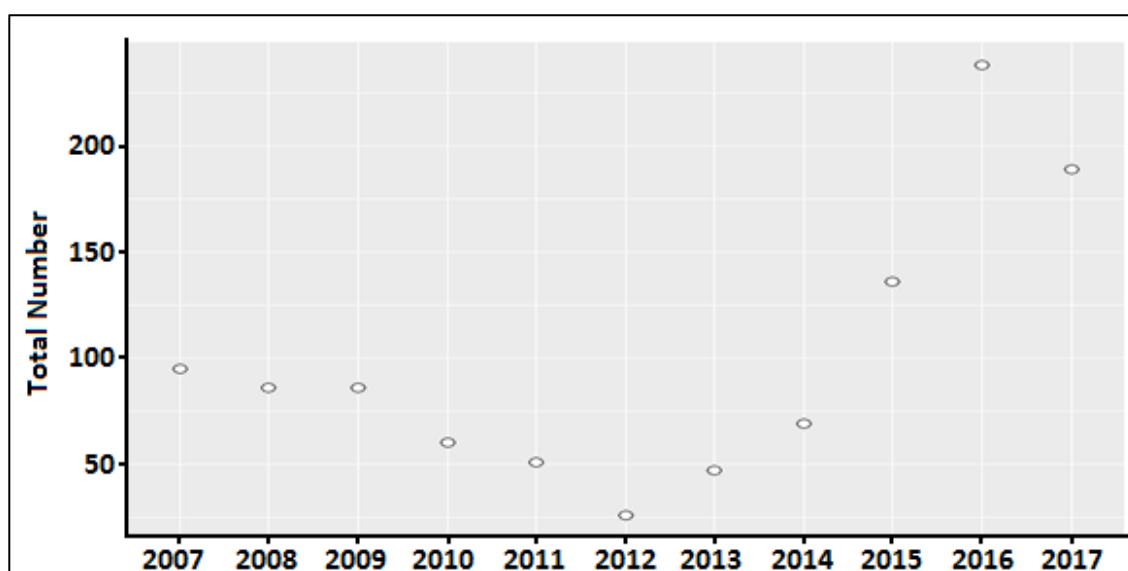


Figure 13. Total catch in numbers of Atlantic halibut (*Hippoglossus hippoglossus*) in MFRI spring survey. (2007 – 2017) (Source: MFRI data provided to assessment team).

Spiny dogfish (spurdog)

A few hundred tonnes of spiny dogfishes were fished annually by foreign fleets when they operated in Icelandic waters. However, Icelandic catches have always been low, less than 100 t, in recent years. As spiny dogfish are an aggregating species, landings can be dominated by relatively few large hauls leading to large fluctuations in annual landings and/or survey results. There is no directed fishery for spiny dogfish and current catches are solely bycatch in other fisheries, primarily gillnet fisheries off the southern coast during the summer months. Gillnets, the main gear responsible for catches of spiny dogfish, have reduced in recent years and in any case only accounted for 3.2% of total saithe catches in 2016/2017; therefore, the potential impacts of the saithe fishery on spiny dogfish have likely reduced in recent years.

Greenland shark

Historically Greenland sharks (*Somniosus microcephalus*) were fished in Icelandic waters with the fishery reaching its peak in 1867 when 13,100 barrels of shark oil were exported. Later whale and then fuel oil became more available and commercial fisheries for Greenland shark ceased by about 1910. Greenland sharks are still targeted in small scale artisanal fisheries and is a periodic bycatch in bottom trawl fisheries. National landings in 2016/2017 totalled 18 t with no specific changes or trends apparent in the annual landings data (MFRI data provided to assessment team).

Interactions of bottom contact gear with benthic ecosystem

The Icelandic groundfish fishery is multispecies in nature with vessels simultaneously targeting numerous species; as such the effects of bottom contact fishing gears are not separable by species and thus are generally attributed to the fishery as a whole rather than to any species in particular. Interactions between fishing gears and the seabed are highly dependent on gear type with towed bottom gears such as demersal trawls and dredges having a greater impact than static gear such as longlines, set nets or pots. Based on analysis of electronic logbook data an area of about 79,000 km² in total was fished with towed bottom-fishing gears in 2013, composing 10% of the ecoregion⁶³.

Of the five main gear types accounting for the majority of catches of saithe in the 2016/2017 fishing season, two (demersal trawls, Danish seines) are mobile gears (91.7% of total catches) while the other three (gillnet, handline and longline) are static gears (6.5% of total catches).

The most widely used bottom fishing gear in Icelandic waters are demersal otter trawls the effects of which are dependent on seabed and community type. Effects on large emergent epifauna are more significant than on smaller encrusting organisms with areas subject to regular hydrodynamic disturbance, such as winter storms in shallower areas also being more naturally resilient to fishing disturbance. Within the ecoregion, abrasion caused by bottom trawls has been shown to impact fragile three-dimensional biogenic habitats in particular (e.g. sponge aggregations, coral gardens, and coral reefs), with impacts happening mainly in deeper waters (>200 m). Effects of bottom trawling on soft substrates in shallow waters have been shown to be minor. Other impacts involve overturning boulders, scouring the seabed, and direct removal of and/or damage to epifaunal organisms.

Available data on fishing effort of the Icelandic fleet provided by satellite Vessel Monitoring Systems (VMS) are very accurate and make it possible to map in detail the distribution of bottom trawl effort (Figure 14).

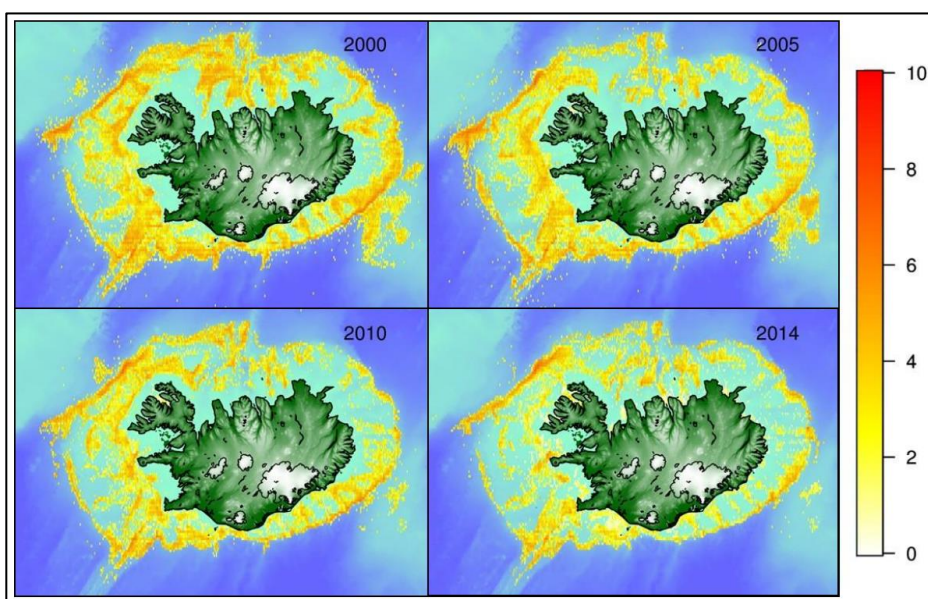


Figure 14. Spatial distribution of bottom-trawl effort (1000 kW hr) based on logbooks from trawl fishery targeting demersal fish, shrimp, and Norway lobster in 2000, 2005, 2010, and 2014.

The reduction in the intensity and footprint of bottom trawl fisheries in recent years (since 2005) is also evidenced by a reduction in total fishing effort for fisheries using trawls, longlines, gillnets and Danish seines (Figure 15); note there has been an increase in the effort for handlines (jiggers) over the same period but the majority of this increase is likely from increased handling for mackerel.

⁶³https://www.ices.dk/sites/pub/Publication%20Reports/Advice/2017/2017/Ecosystem_overview-Icelandic_Waters_ecoregion.pdf

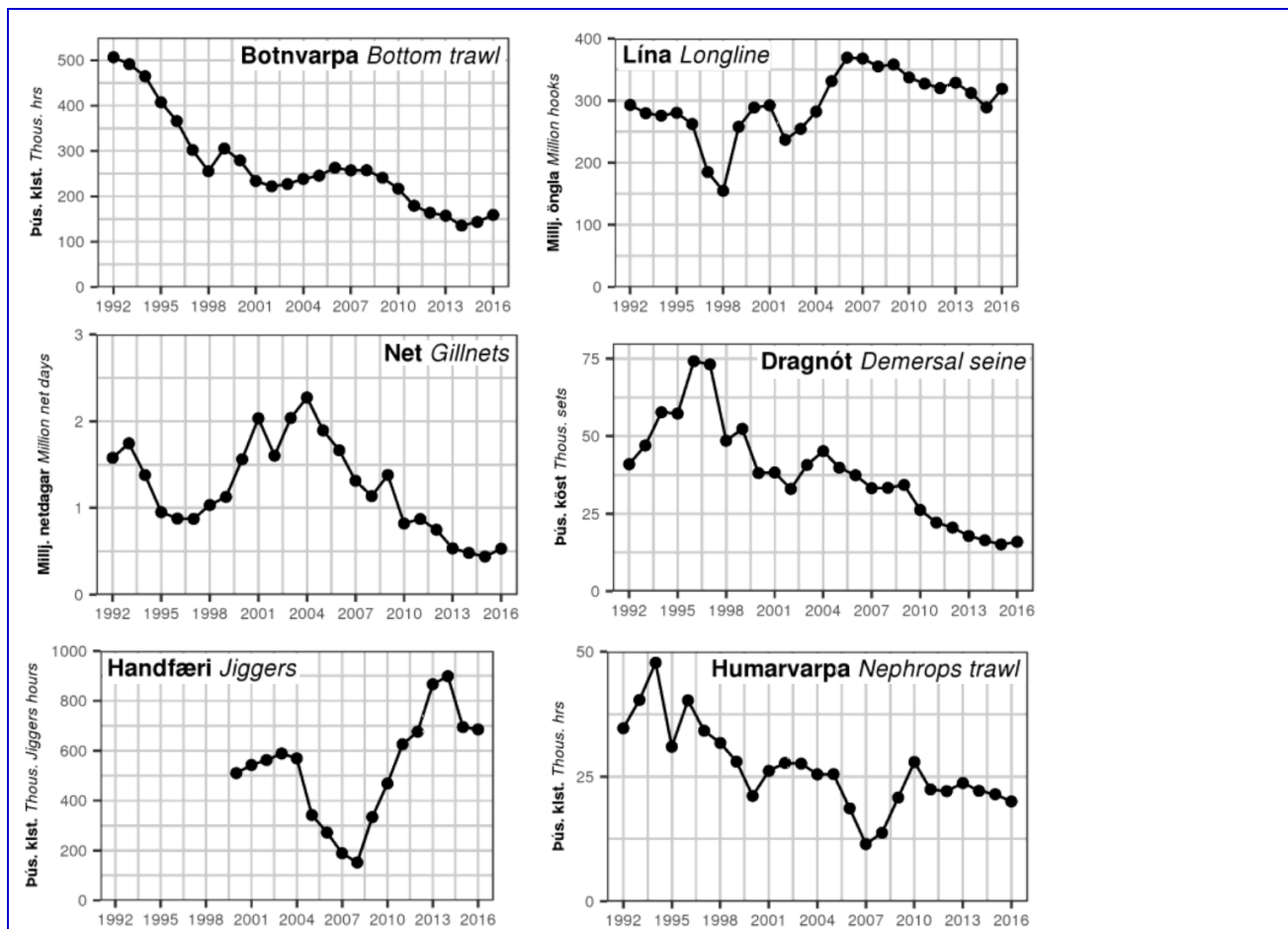


Figure 15. Temporal trends in effort by gear type since 1990 based on fishing vessel logbooks (Source: modified from MFRI, 2017).

Protection of Vulnerable Marine Ecosystems (VMEs)

It is the policy of the Icelandic government to protect vulnerable marine ecosystems (VMEs; sponge communities, coldwater corals and hydrothermal vents), from significant adverse impact from bottom contacting gear. Large areas within the Icelandic EEZ are closed, either temporarily or permanently, to fishing for a variety of reasons; these include the protection of juveniles, spawning fish and VMEs.

Cumulatively approx. 58,000 km² of the 109,000 km² of Icelandic shelf area within which fishing activities occur is closed to bottom trawling. Furthermore, not all the fishable shelf areas outside closed areas are trawlable, as some parts of the seabed are unsuitable for trawl gear. While a closed area may be designed to protect one particular species/group of species within an ecosystem the benefits are not exclusive to that species and the closure may offer *de facto* protection to other ecosystem components. Therefore, while areas may not be specifically designed to benefit VMEs, with a total effective closed area in excess of 50% it is felt that suitable protection for VMEs is in place within the Icelandic EEZ.

Seabed mapping is a key aspect of this policy and is the remit of the MFRI. During the summer of 2017 a 9 day habitat mapping cruise was conducted including a total 61 dives in four areas; more information can be found online⁶⁴. The combination of data relating to the distribution of sensitive habitats and fishing effort is important in order to predict species and habitats at risk from fishing activity. VMEs of particular importance within Icelandic waters are sponge and cold water coral communities and hydrothermal vent areas.

⁶⁴ <https://hafsbotninn.wordpress.com>

Sponge communities

Bycatch of sponges are recorded during bi-annual groundfish surveys allowing managers to estimate the distribution of mass sponge occurrences. There are no strategic conservation plans in place for sponges; however, there are a number of different closures which while not designed specifically for the protection of sponge communities, provide *de facto* protection for benthic organisms including sponges. These include:

1. Closure of coastal areas within 4 – 12 nm to bottom trawls (total area of 45,290 km²).
2. Several permanent regulatory fisheries closures outside of 12nm (total area 13,094 km²) in which otter trawls, and in most cases long-lines, are banned
3. Cold water coral protection areas, some of which have considerable abundance of sponges

Cold water coral communities

The coral water coral closures protect *Lophelia pertusa*, a species of cold-water coral which is extremely slow growing, associated with diverse communities and may be harmed by destructive fishing practices. In 2004 a research project mapped coral areas off Iceland and as a result 10 areas in to the southeast of Iceland were permanently closed to fishing.

Hydrothermal vent areas

There are two known hydrothermal vent areas with series of chimneys and fissures on the Icelandic continental shelf. Both are inside Eyafjörður to the north of the island and are fully protected by environmental law. There are additional known hydrothermal vents in deeper waters to north, south and southwest of Iceland. These are in more remote areas and have less surface structure and are not been considered threatened by fishing activities.

Interactions with Seabirds and Marine Mammals

The electronic logbook system designed by TrackWell allows for marine mammal and seabirds to be recorded along with normal catch; the below screen grab shows the section of the e-log designed to record bycatch of marine mammals and seabirds. In total there are 171 marine mammal and seabird species pre-programmed into the e-log system that are selectable by fishers.

In a report on seabird and marine mammal bycatch in Icelandic fisheries, Pálsson *et al.*, (2015)⁶⁵ found that reports of seabird and marine mammal bycatch were very few in all gear types with the exception of gillnets. However, the report also stated that it has been reported that sea birds are attracted to the baited hooks in longline fisheries, and that seals and small whales occasionally get caught in bottom trawls. In an update provided to the assessment team MRI summarized records of seabird and marine mammal bycatch in the Icelandic longline and bottom trawl fisheries in 2014 and 2015 based on data from both onboard observers (representing approx. 1% coverage of the entire fleet) and records from the electronic monitoring system described above. This report suggests that, aside from cod gillnets, bycatch of seabirds and marine mammals in the major gear used to target saithe (i.e. bottom trawls) is likely to be minimal. The effects of longlines, bottom trawls and gillnets on marine mammals and seabirds are discussed below.

Seabird interactions

Pálsson *et al.*, (2015) reported that sea birds are occasionally attracted to the baited hooks in longline fisheries with seabird bycatch data from the Icelandic longline fishery being dominated by fulmars, with lesser bycatches of northern gannets, cormorants, black guillemots and great black-backed gulls. When these data were extrapolated to estimate the total number of seabirds bycaught in the longline fishery in 2014 and 2015 combined, the report concluded that in total an estimated 5,128 seabirds were caught corresponding to approx. 3 birds per million hooks set. The low level of seabird interactions in Icelandic longline fisheries is at least in part due to longliners' use of bird scaring devices, such as acoustic cannons and tori lines, and night setting in an effort to minimise interactions between seabirds and their gear.

Pálsson *et al.*, (2015) did not record any observations of seabirds in the bottom trawl fishery.

⁶⁵<http://www.hafro.is/Bokasafn/Timarit/fjolrit-178.pdf>

Pálsson *et al.* (2015) used data from the annual MRI cod gill net survey, which mimics fleet effort and represents approx. 2% of the total effort in the fishery, to estimate bycatches of seabirds in gillnets (excluding the lumpsucker fishery). The study found that seabird bycatch in gillnets was made up of 11 species and was dominated by common murre/guillemot and northern fulmar, both of which have a population of between 2 and 3 million individuals. Gillnets are not a major contributor to saithe catches.

Of the seabird species reported in Pálsson *et al.* (2015) all, except for Atlantic puffin and long-tailed duck which are listed as vulnerable, are listed as species of least concern on the IUCN Redlist. However, while listed as vulnerable throughout its range, the Atlantic puffin is the most common seabird in Iceland with an estimated population of 2 to 3 million breeding pairs. Trends in the populations of seabird species around Iceland are thought to be primarily result from fluctuations in food availability. Given the numbers of seabirds caught compared to the overall populations and the level of natural variation in seabird populations as a result of environmental drivers it is unlikely that Icelandic saithe fisheries are having significant negative impacts on any seabird species.

Marine mammal interactions

The three main marine mammal species bycaught in Icelandic fisheries are harbour porpoises and harbour seals and grey seals. While the majority of marine mammal bycatches occur in gillnet fisheries there are also incidences of seal bycatches in bottom trawls; Pálsson *et al.*, (2015) did not report any incidences of marine mammal bycatches in Icelandic longline fisheries. Bycatches of marine mammals in Icelandic fisheries have generally been decreasing in line with a decrease in gillnet effort as catch rates increase and some vessels switch to longlines as their preferred method of fishing (Figure 15). Gillnets are not a major contributor to saithe catches.

Of the marine mammal species reported in Pálsson *et al.*, (2015) all, except for hooded seals which are listed as vulnerable, are listed as species of least concern on the IUCN Redlist. Hooded seal bycatch across the gillnet fleet in 2013 was estimated to total 7 animals (Pálsson *et al.* 2015).

Seals

The harbour seal (*Phoca vitulina*) and the grey seal (*Halichoerus grypus*) are the only species to pup around Iceland. Four other species visit the island on a regular basis. Those species are harp seal (*Phoca groenlandica*), bearded seal (*Erignathus barbatus*), hooded seal (*Cystophora cristata*) and ringed seal (*Phoca hispida*). Walruses (*Odobenus rosmarus*) have also occasionally been found around Iceland but they are very rare.

According to MRI (2016), traditional sealing has to a large extent ceased with seal bycatch also thought to have decreased in recent years. The culling of seals, introduced in the early 1980s to reduce infestation of seal worm in demersal fish, ended for harbour seals in the 1990s and for grey seals the early 2000s. This resulted in a decline in the seal populations, with no increase in abundance in recent years. MFRI provides information on marine mammal fisheries interactions in their annual report.

Harbour seal

Aerial censuses of harbour seals in Iceland have been carried out at regular intervals since 1980. The population has declined from an estimated 33,000 animals in 1980 to less than 7,000 in 2016, the most recent census. Between 2011 and 2016, the population declined by approximately one third. The management objective presented by the Icelandic government in 2006 states that the harbour seal population should be 12,000 animals and if the population decreases significantly below that number, measures should be taken. According to the latest population estimate, the harbour seal population is now below the recommended number.

Due to the recent rapid decline in the Icelandic harbour seal population, NAMMCO has recommended that Iceland conduct more regular monitoring of the population and also recommend increased research on other ecological parameters regarding the Icelandic pinniped populations. The current aim is to conduct aerial surveys to produce estimates for the size of the Icelandic harbour seal population every other year. Increased monitoring of the population will create an important foundation for an improved management plan for the Icelandic population. Presently, specialists at The Marine and Freshwater Research Institute are working towards building population models to test whether the current level of bycatch and hunting can account for the reported population decline. Data from different data banks will be used with the aim to construct a model to explain possible reasons to the large decline that the harbour seal population is experiencing. The next harbour seal census will be conducted in 2018.

By-catch in cod gillnet fisheries is based on research fishing trips made by the Marine and Freshwater Research Institute. The numbers of by-caught marine mammals on these trips are extrapolated to match the number of cod gillnet fishing boats in the entire fleet and correction factors are used to account for changes in species availability for each month (Pálsson et al. 2015; NAMMCO CSWG 2016)

According to the latest harbour seal census, in 2015, the estimated number of by-caught harbour seals in lumpsucker nets in fishing areas covered by observers in 2015 was 1,066 with an additional 46 harbour seals being caught in cod gillnets (Þorbjörnsson *et al.*, 2016). In 2014, when the lumpsucker fishery effort was lower, 160 harbour seals were estimated to have been by-caught in areas covered by observers and no harbour seals were reported as being by-caught in cod gillnets (Guðjón Sigurðsson, in prep.). In 2013, the number of by-caught harbour seals in Icelandic waters was estimated to be 705 animals in total for all fishing gear (Pálsson et al. 2015). Although the error margins for the by-catch estimates are very high due to limited observer coverage, and should be interpreted with caution, these numbers correspond to between 2% and 14.5% of the current harbour seal population size and are largely dependent upon lumpsucker fishery effort.

According to the MRI, as seal bycatch is thought to have decreased in recent years, the most plausible explanation for the continuing decline in the harbour seal population is culling in salmon river estuaries, and unrecorded sealing, with unfavourable environmental conditions also likely negatively affecting the population.

Grey seal

Aerial censuses of grey seals in Iceland have been carried out at regular intervals since 1982. The population has decreased from an estimated 10,000 animals in 1982 to 4,200 in 2012, the most recent census. The management objective presented by the Icelandic government in 2006 states that the grey seal population should not decrease below 4,100 animals, and if that were to occur, measures should be taken. According to the latest population estimate, the grey seal population is now close to the recommended number.

NAMMCO has advised that Iceland conduct more regular monitoring of the population and also recommend increased research on other ecological parameters regarding the Icelandic grey seal populations. The current aim is therefore to conduct aerial surveys to produce estimates for the size of the Icelandic grey seal population every other year. Increased monitoring of the population will create an important foundation for an improved management plan for the Icelandic population. A new population estimate for the Icelandic grey seal population is underway in 2017.

MRI will release advice based on the management objectives set for grey seals in Iceland only after a grey seal population census has taken place; no such survey is planned in 2016. The abundance of grey seals was estimated between 7,000 – 10,000 animals in the period 1982 – 1992. Abundance has since declined and was estimated at around 6000 animals in 1995 – 2008. The last survey in 2012 estimated the abundance around 4,200 animals (95% confidence intervals of 3,400 – 5,000). This estimate is slightly above the management objective of 4,100 animals set by the government.

Seal gillnet bycatch is high though it has likely decreased in recent years. Limited data is available on seal bycatch but data collected by on board observers of the Directorate of Fisheries and from the gillnet survey indicates that no grey seals were caught annually in cod gillnets in 2010 – 2015. Annually around 260 grey seals are estimated to be caught in the lumpfish fishery in the period 2013 – 2015 and no grey seals were caught in bottom trawls in the period 2014 and 2015. In 2015 catches of seals (including directed hunting) were approx. 7.3% – 10.7% of the latest estimate of the total population of grey seals; however this bycatch resulted almost exclusively from the lumpsucker gillnet fishery.

Harbour porpoise

As previously discussed, the annual MRI cod gillnet survey mimics fleet effort and represents approx. 2% of the total effort in the fishery. The MRI uses data from their gillnet survey to estimate bycatches of marine mammals in the fishery, with harbour porpoise being the most commonly bycaught marine mammal. Annual estimates of harbour porpoise bycatch have decreased in recent years in line with decreased gillnet effort, from a high of 7,300 animals in 2003 to 900 in 2015. The 2015 estimate of porpoise bycatch is 0.53% of the total estimated population from the last stock assessment of porpoises, based on aerial counts, which was conducted in 2007 (MRI, 2016).

Consistency of management of the fishery's ecosystem impacts with the precautionary approach.

As outlined above the most probable adverse impacts of the Icelandic saithe fishery are considered and those impacts likely to have serious consequences are addressed either by an immediate management response or further analysis of the identified risk. Consideration of the adverse impacts of the fishery on the ecosystem and resulting management actions are demonstrably consistent with the precautionary approach.

8.3.2. Clause 3.2 – Specific Criteria**8.3.3. Clause 3.2.1 – Information gathering and advice**

Supporting Clauses:	3.2.1.1, 3.2.1.2		
Clause Guidance:	<i>Information shall be available on fishing gear used in the fishery, including the fishing gears' selectivity and its potential impact on the ecosystem. Stocks of non-target species commonly caught in the fisheries for the stock under consideration may be monitored and their state assessed as appropriate. Information shall be available on the potential effect of fishing on endangered, threatened and protected species, as appropriate and relevant in the context of the unit of certification.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>

SUMMARY EVIDENCE

Information is available on fishing gear used in the fishery, including the fishing gears' selectivity and its potential impact on the ecosystem. Stocks of non-target species commonly caught in the fisheries for the stock under consideration are monitored and their state assessed as appropriate. Information is available on the potential effect of the saithe fishery on species designated as ETPs. The current status of ETPs is assessed annually and present in the MRI advice book.

EVIDENCE

There is information available on the legal specification of fishing gear in the Icelandic groundfish fishery. The primary aim of fishing gear regulations is size selectivity of the gear with a secondary aim being species selectivity. Gears are regulated in several ways to regulate both size and species selectivity. In the mixed groundfish fishery, the minimum mesh size is 135 mm, the largest minimum mesh size in the north Atlantic. Even with a minimum mesh size of 135 mm small and immature fish may be retained by the gear. In order to further reduce the risk of unwanted bycatch a range of selectivity devices has been developed; these devices generally consist of sorting grids and/or square mesh panels that exclude bycatch larger than the target species. Additionally, longliners in Iceland are obliged to use protective devices to shield baited hooks as gears are shot in order to prevent encounters with seabirds. Fishermen tend to use automatic gas guns and night settings (i.e. haul gear at night minimizing seabird interaction), generally in the winter period. The requirement follows Regulation 456 issued in 1994.

The MRI routinely conducts selectivity experiments to assess the performance of the main fishing gears and to assess ways in which selectivity might be improved. While MRI studies have shown codend selection to be appropriate, there has been a shift in the types of materials used to construct the trawls which may potentially impact the trawls performance when it comes to excluding unwanted catches. Since the introduction of electronic log-books in the Icelandic fleet, more technical details of fishing gear construction have been routinely gathered. The gear technology group have also investigated the utility of this type of data in terms of refinements in CPUE estimates and trawl footprint (swept area).

Stocks of non-target species commonly caught in the fisheries for the stock under consideration are monitored and their state assessed as appropriate; non-target species in this instance refer to other commercially fished stocks and not to other marine organisms that may be retained. The MRI provides annual catch advice for 35 different species, while catch statistics are routinely collected and publically available for many more. Note that for some species listed there is limited spatial overlap with saithe catches and therefore the technical interaction between these species and saithe will be limited. See discussion and figures relating to retained species in clause 3.1 for further details.

In the context of the IRFF Standard Revision 2.0 endangered, threatened and protected species (ETPs) are those species recognised by Icelandic legislation and/or binding international agreements to which the Icelandic authorities are party and binding international agreements as applicable in Icelandic jurisdiction. ETPs in Icelandic waters are therefore limited to Atlantic halibut and some cold water coral species (*Lophelia pertusa*).

As discussed previously, discarding of fish species is prohibited and there is a statutory requirement for skippers to record both the capture of fish and non-fish species. The e-logbook system as well as paper logbooks for smaller vessels include provisions for such information to be recorded. Observations are also recorded by fishery inspectors aboard fishing vessels and during bottom trawl, gillnet and longline surveys undertaken by the MRI.

Atlantic halibut

Information is available to assess the status of Atlantic halibut on an annual basis. Results of the 2016 stock assessment of Atlantic halibut concluded that recruitment and biomass indices decreased rapidly between 1985 and 1992 and have remained low since. Additionally, survey catches of Atlantic halibut have predominantly been 3 – 5 year old immature fish. These age groups have been in decline for over 20 years, and it is evident that the stock has suffered a recruitment failure. It is therefore likely that the stock will remain low over the next years. In terms of catches of halibut in Icelandic fisheries around 2,000 t of Atlantic halibut were landed annually from Icelandic waters in 1984 – 1991.

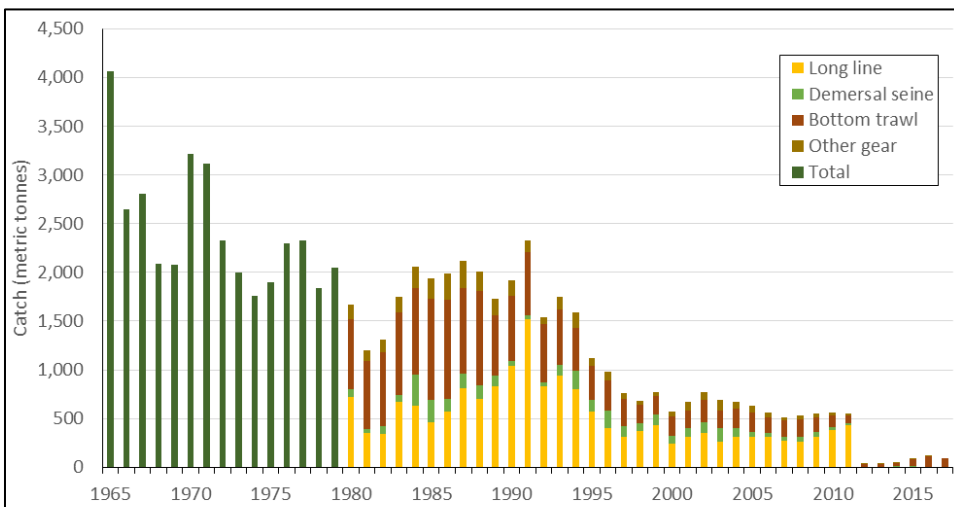


Figure 16. Landings of Atlantic halibut from 1960 to 2017 (split by gear type after 1982).

A steady decline in catch occurred from 1991 to 1997, after which the catch stabilized between 500 t and 800 t until the ban on targeted fishing in 2012 (Figure 16). In the years immediately preceding the 2012 regulation, a directed longline fishery for halibut was developing, coinciding with a sharp decline in the survey biomass index. Atlantic halibut is now only caught as bycatch in bottom gear all around the island. Currently, the halibut stock seems to be severely depleted (Figure 17), with very little recruitment into the spawning stock in recent years.

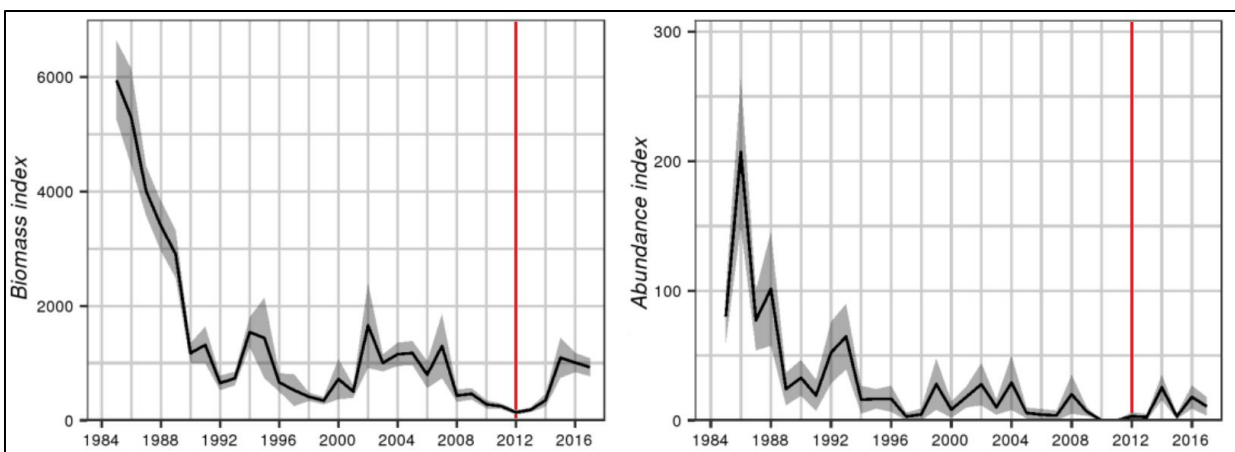


Figure 17. Biomass and juvenile indices from Icelandic bottom trawl surveys. Red line represents the year directed fishing for Atlantic halibut was prohibited.

Based on the spatial overlap of landings of saithe (2016) and Atlantic halibut (2000 – 2016) there is likely to be limited impacts on the Atlantic halibut stock as a result of fishing for saithe (Figure 18).

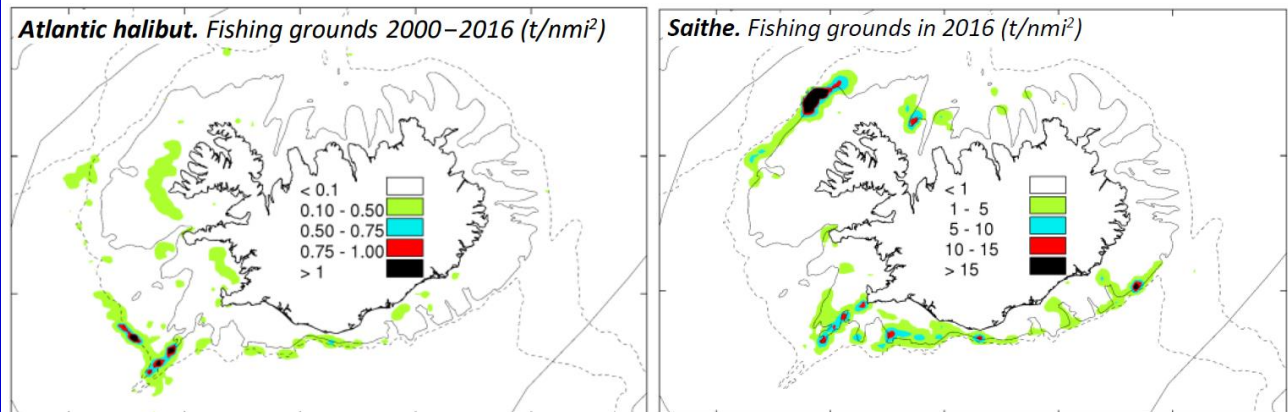


Figure 18. Fishing grounds for Atlantic halibut (2000 – 2016) (left) and saithe (2016) (right) in Icelandic waters (t/nm²).

Cold water coral (*Lophelia pertusa*)

The coral water coral closures protect *Lophelia pertusa*, a species of cold-water coral which is extremely slow growing, associated with diverse communities and may be harmed by destructive fishing practices. In 2004 a research project mapped coral areas off Iceland and as a result 10 areas in to the southeast of Iceland were permanently closed to fishing (Figure 19). The available data on fishing effort of the Icelandic fleet is very accurate and have made it possible to map in detail the distribution of trawl effort around Iceland. Research is ongoing aimed at mapping the distribution of benthic assemblages and habitats which are considered sensitive to disturbance by trawling.

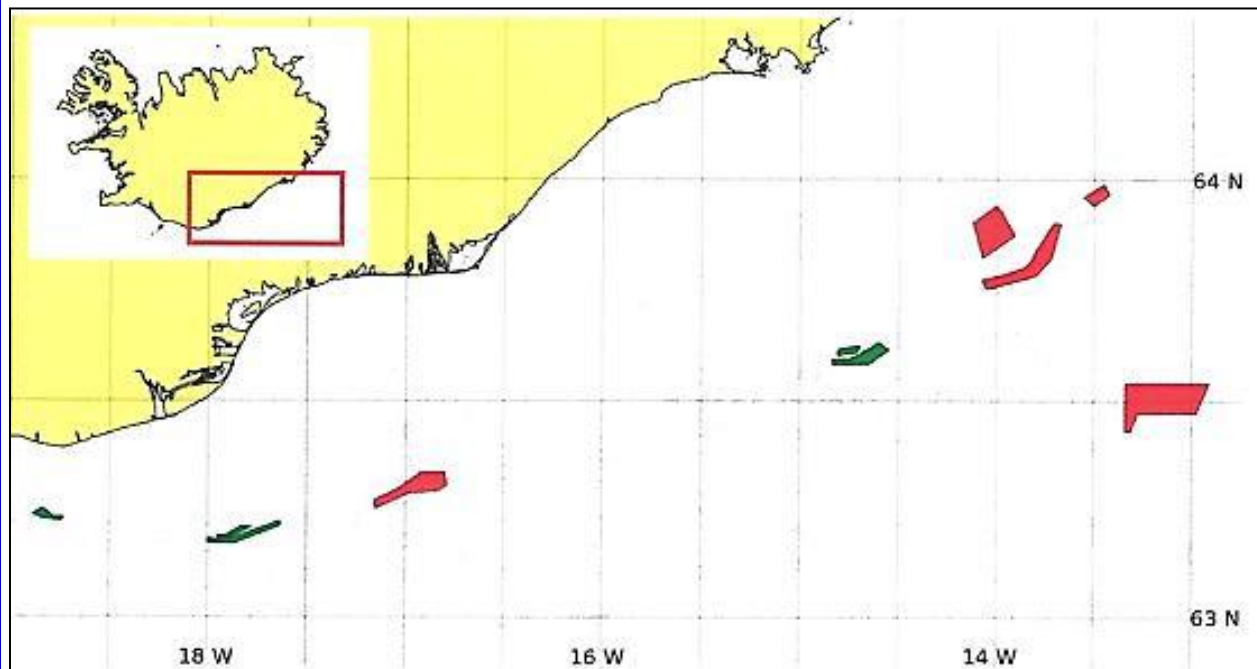


Figure 19. Location of closed areas for the protection of cold water corals in water to the southeast of Iceland.

8.3.4. Clause 3.2.2 – By-catch and discards

Supporting Clauses:	3.2.2.1, 3.2.2.2, 3.2.2.3, 3.2.2.4, 3.2.2.5			
Clause Guidance:	<i>Discarding, including discarding of catches from non-target commercial stocks, is prohibited. Where relevant, appropriate steps shall be taken to avoid, minimize or mitigate encounters with seabirds and marine mammals. Accordingly, non-target catches, including discards, of stocks other than the “stock under consideration” should not threaten these non-target stocks with serious risk of extinction; if serious risks of extinction arise, effective remedial action shall be taken. Suitable steps shall be considered to avoid, minimize or mitigate encounters with endangered, threatened and protected species, as appropriate and relevant in the context of the unit of certification and appropriate steps shall be taken to avoid the loss of fishing gear and ghost fishing of lost and abandoned gear.</i>			
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>	
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>	None <input checked="" type="checkbox"/>
SUMMARY EVIDENCE				
Discarding, including discarding of catches from non-target commercial stocks, is prohibited. Non-target catches, including discards, of stocks other than the “stock under consideration” do not pose serious risks of depletion to these stocks.				
Suitable steps are considered to avoid, minimize or mitigate encounters with ETP species, as appropriate and relevant in the context of the Icelandic commercial fisheries and appropriate steps are taken to avoid the loss of fishing gear and ghost fishing of lost and abandoned gear				
EVIDENCE				
Icelandic fishery law prohibits the discarding of all commercial stocks. Commercial species are listed yearly in documents such as the annual MRI advice. Catches of these species are subjected to a discard ban (regulation no. 57/1996) with inbuilt flexibility measures as previously discussed in Section 3.1. There has been one prosecution case of discarding witnessed by the Coast Guard in the last 10 years. Monitoring for compliance is a feature of the at sea inspectors and the Coast Guard. Non-target catches of stocks other than the stock under consideration (saithe) do not threaten these non-target stocks with serious risk of depletion; discards of non-target catches are not relevant as result of the ban on discarding. Details of this have been provided under clause 3.1.				
As of February 2014, all interactions between fishing gears and marine mammals/seabirds including the number and species of the animal in question must be reported ⁶⁶ . Bycatches of marine mammals and seabirds are not considered a significant problem in saithe fisheries. The primary driver of seal bycatch mortality is the lumpsucker gillnet fishery and the cod gillnet fishery is likely the major cause of fishery related mortality of harbour porpoises. Further information is provided under clause 3.1.				
Suitable steps are considered to avoid, minimize or mitigate encounters with ETP species, as appropriate and relevant in the context of Icelandic commercial fisheries. In the context of this certification scheme ETPs in Icelandic waters are limited to Atlantic halibut and some cold water coral species (<i>Lophelia pertusa</i>). As discussed previously other species which might be considered vulnerable such as grey skate, spiny dogfish and marine mammal and seabird species are assessed under Clause 3.1 . However, there are also mechanisms in place to mitigate adverse impacts on these species such as the use of acoustic cannons, tori lines and night setting in Icelandic longline fisheries to minimise interactions with vulnerable seabirds.				

⁶⁶<http://www.reglugerd.is/interpro/dkm/WebGuard.nsf/key2/557-2007>

Atlantic halibut

A committee established in 2010, in response to the state of the Atlantic halibut stock as outlined in the supporting evidence for Clause 3.2.1 above, concluded that the most effective way to rebuild the stock would be to ban all targeted fishing and to make it mandatory to release all viable bycaught Atlantic halibut. Regulations to this effect were enacted in January 2012. It is now illegal to fish for Atlantic halibut and any bycaught specimens deemed to be viable must be returned to the sea immediately. Any fish that are not deemed to be viable must still be landed but these are treated outside of normal catches and fishers do not profit from their sale. The effects of these regulations on halibut landings can be seen in Figure 16 with landings dropping from an average of approx. 500 t per annum to less than 100 t. In the current fisheries advice booklet MRI recommends that these regulations should be maintained until clear indications of improvement in the stock are evident. Total landings of Atlantic halibut in the 2016/2017 fishing season amounted to 114 t, 81% of which was taken by demersal trawls with Danish seines and Nephrops trawls contributing 9% and 12% respectively. Figure 17 (left panel) also shows some tentative signs of recovery in response to the ban on commercial fishing however it is much too early to determine if this is in fact the case.

Cold water coral (*Lophelia pertusa*)

The cold water coral closures represent 10 areas in the southeast of Iceland that are permanently closed to fishing specifically for the protection of *Lophelia pertusa* (Figure 19). *L. pertusa* is a species of cold-water coral which is extremely slow growing, associated with diverse communities and may be harmed by destructive fishing practices. While these permanently closed areas protect known occurrences of *Lophelia pertusa* further mapping of the Icelandic seabed is continually undertaken to determine whether there are other similar areas/species in need of such protection. The available data on fishing effort of the Icelandic fleet is very accurate and have made it possible to map in detail the distribution of trawl effort.

Measures to prevent ghost fishing

There are a number of initiatives and regulations in place to avoid the loss of fishing gear and subsequent ghost fishing of lost and abandoned gear. Recycling schemes are in place to encourage fishers to bring old gear ashore and it is illegal to dump old gear at sea. Where the directorate finds and recovers lost or abandoned gear the Directorate recovers the cost of recovery from the gears' owner. In the 2015 lumpfish season the Directorate contracted two vessels to go out and specifically look for and recover lost gear. The Coastguard also reports any buoys it feels might represent lost or abandoned fishing gear to the Directorate (pers. comms. site visit, August 2016). All regulations relating to fishing gear may be found in the various Articles of Fisheries Management 2016/2017 Laws and regulations⁶⁷.

In the case of gillnets fishers are required to attend their nets at regular intervals and retrieve them before going ashore which means that gear is not left out in inclement weather conditions that might lead to increased gear losses. According to Article 4 of Act 57/1996, concerning the Treatment of Commercial Marine Stocks (Translated from Icelandic); *"Nets and other gear, which are left in the sea, must be drawn on an appropriate and regular basis as circumstances allow. The Fisheries Directorate may remove, or have removed gears that are not been looked after properly. The same applies to fishing gear remaining in the sea after the end of fishing season, gears that are illegal or gears deployed in areas where their use is prohibited. The Directorate shall demand that the owners of fishing gear, removed from the sea by authority in paragraph 2 pay the costs associated with their removal. If the owner of the fishing gear is not known, the Directorate may sell the gear and the profit goes to the MRI."*

With respect to static gear fisheries for invertebrates, Article 4 of Regulation 1012/2013, on fishing whelk in traps and Regulation 1070/2015, the fishing of crabs in the inner Faxaflói both include specific provisions to prevent ghost fishing by lost whelk and crab traps respectively. Both of these Regulations require mechanisms be built into the trap to prevent it from continuing to fish indefinitely if lost (i.e. biodegradable panels).

⁶⁷ http://vefbirting.odd.is/Raduneyti/stjorn_fiskveida_2016-17/index.html#20

Another important factor that contributes to low levels of lost fishing gear is the high price of that gear. This means that fishers are very careful to avoid losing their gear. In the case of trawls the majority of vessels carry special grapples onboard that allow them to retrieve lost gear even when both towing warps have parted, a situation which is extremely rare.

The Icelandic ITQ system allows for a slower paced fishery than would be expected if there was only an overall TAC with all boats fishing against it. The system allows fishers to target their efforts in optimum weather conditions leading to decreased rates of lost fishing gear; this has also been seen to be the case in the Alaskan Bering Sea crab fisheries post-rationalisation.

8.3.5. Clause 3.2.3 – Habitat Considerations

Supporting Clauses:	3.2.3.1, 3.2.3.2, 3.2.3.3, 3.2.3.4		
Clause Guidance:	<i>If studies show that the spawning or nursery areas or other essential habitats in the fishing area are at risk and highly vulnerable to negative impacts of particular fishing gear, such impacts shall be limited in range relative to the full spatial range of the habitat or else action is taken to avoid, minimise or mitigate such impacts. Management measures must take into account and protect through closures significant continuous stony coral areas, identified through scientific and formal methods. Known thermal vents shall be protected through area closures to fishing activities with gear that has significant bottom impact during normal operation.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
SUMMARY EVIDENCE			
<p>The Icelandic authorities have implemented an extensive array of areal closures within the Icelandic EEZ. These include permanent, seasonal and periodic closures aimed at protecting both juvenile and spawning fish and are gear or fishery specific. These closures, in particular those of a permanent nature, provide wider ecological benefits over and above their intended fisheries management objective by offering <i>de facto</i> protection from fishing activity to other elements of the marine environment. While the majority of temporary closures to protect juveniles are aimed at protecting cod, haddock and saithe, these closures are likely to have a conservation benefit for other species.</p>			
EVIDENCE			
<p>Icelandic authorities have implemented an extensive array of permanent, seasonal and periodic real closures within the Icelandic EEZ. These closures, in particular those of a permanent nature, provide wider ecological benefits over and above their intended fisheries management objective by offering <i>de facto</i> protection from fishing activity to other elements of the marine environment. While the majority of temporary closures to protect juveniles are aimed at protecting cod, haddock and saithe, these closures are likely to have a conservation benefits for other species.</p> <p>The effects of bottom contact fishing gears are subject to ongoing research by the MFRI and have been subject to review). Garcia (2007) identified the most vulnerable habitats as those with long-lived benthic structures such as corals, sponge communities and maerl, all of which may act as keystone species for diverse benthic communities. To counter some of the potential adverse effect of bottom contact gear a variety of technical measures (minimum mesh sizes, sorting grids) and closed areas are in force. It is the policy of the Icelandic government to protect vulnerable marine ecosystems (VMEs; cold-water corals and hydrothermal vents), from significant adverse impact from bottom contacting gear. Known cold-water coral reefs and hydrothermal vents are protected through permanent closures. For more information relating to closed areas within the Icelandic EEZ see supporting evidence for clause 3.1.</p>			

8.3.6. Clause 3.2.4 – Foodweb Considerations

Supporting Clauses:	3.2.4.1		
Clause Guidance:	<i>If the stock under consideration is a key prey species in the ecosystem, the harvesting policy and management measures shall be directed to avoid severe adverse impacts on dependent predators.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
SUMMARY EVIDENCE			
The MRI has studied saithe, and its place in the ecosystem. Saithe are not a key prey species.			
EVIDENCE			
<p>There is a growing international focus on food web considerations in fisheries management; this is evidenced by the Marine Research Institute's involvement in the development of ecosystem based understanding of the relationship between multi-species stocks and other ecosystem components – a so called 'multi-species stock system and management approach'.</p> <p>Saithe are not a key prey species in Icelandic food webs⁶⁸. Unlike cod, saithe are less reliant on capelin as a primary food source with their broad depth and spatial distribution meaning that saithe prey on a wide variety of species. Young saithe in inshore waters feed on planktonic organisms, including copepods and euphausiids, but they are able to change to a benthic diet when suitable planktonic prey is scarce. Small saithe may also feed on larval and juvenile fish, including herring, cod, and sandeel. Adults feed almost entirely on pelagic and demersal fish, such as herring, capelin, Norway pout, haddock and sandeel, though euphausiids and other invertebrates are also consumed⁶⁹.</p> <p>Management measures relevant to ecosystem effects of the fishery</p> <p>As previously mentioned, for a variety of reasons large areas within the Icelandic EEZ are closed for fishing; various gear restrictions are also in effect. It is the policy of the Icelandic government to protect vulnerable marine ecosystems (VMEs; cold-water corals and hydrothermal vents), from significant adverse impact from bottom contacting gear. Known cold-water coral reefs and hydrothermal vents are protected through permanent closures. The MRI provides advice on closures to protect VMEs which are promptly processed within the Ministry of Industries and Innovation (Fisheries department).</p>			

⁶⁸Jaworski, A., and Ragnarsson, S. A. 2006. Feeding habits of demersal fish in Icelandic waters: a multivariate approach. ICES Journal of Marine Science, 63: 1682-1694.

⁶⁹<http://www.ices.dk/explore-us/projects/EU-RFP/EU%20Repository/ICES%20FishMap/ICES%20FishMap%20species%20factsheet-Saithe.pdf>

8.3.7. Clause 3.2.5 – Precautionary Considerations

Supporting Clauses:	3.2.5.1		
Clause Guidance:	<i>Management plans shall be developed and implemented in a timely fashion for avoiding, minimizing or mitigating any ecosystem issues properly identified. These shall be based on risk analysis and scientific advice, consistent with the precautionary approach, as being of serious concern in the fishery in question.</i>		
Evidence Rating:	Low <input type="checkbox"/>	Medium <input type="checkbox"/>	High <input checked="" type="checkbox"/>
Non-conformance:	Critical <input type="checkbox"/>	Major <input type="checkbox"/>	Minor <input type="checkbox"/>
			None <input checked="" type="checkbox"/>

SUMMARY EVIDENCE

Icelandic government policy exists to protect vulnerable marine ecosystems (VMEs; cold-water corals and hydrothermal vents), from significant adverse impact from bottom contacting gear. An amendment to Act No 79/1997 on Fishing in Iceland's Exclusive Economic Zone provides for the prohibition of fishing activities with bottom-contacting gear to especially protect vulnerable benthic habitats.

EVIDENCE

Icelandic government policy aims to protect vulnerable marine ecosystems from significant adverse impact from bottom contacting gear and legislation exists to provide for the prohibition of fishing activities with bottom-contacting gear in areas where vulnerable ecosystems occur. The annual MRI advice book includes a specific section on the ecosystem impacts of Icelandic fisheries⁷⁰. Measures to minimize or mitigate any ecosystem issues identified include real time, temporary and permanent areal closures, technical measures such as the use of tori lines in longline fisheries and where appropriate the specific consideration of predation in some stock assessments as is the case in the assessment of capelin which considers the cod-capelin predator-prey relationship.

A short-term sudden closure system has been in force since 1976 with the objective to protect juvenile fish. If, in a given area, there are several consecutive sudden closures, the minister of Fisheries can issue a regulation to close the area for a longer time period, thus directing the fleet to other areas. The major spawning grounds are closed during the main spawning season. In addition there are gear and mesh size restrictions in place. The restrictions are mainly to protect juvenile fish but also to decrease the effort towards bigger spawners. Additionally, many areas have been closed permanently. These closures are based on knowledge of the biology of various stocks with the aim of protecting juveniles and vulnerable marine ecosystems, e.g. coldwater corals. Most recently, Iceland has adopted a Fisheries Management Plan for Icelandic golden redfish which summarizes the measure in place relevant to ecosystem effects⁷¹.

As mentioned above, large areas within the Icelandic EEZ are closed for fishing, either temporarily or permanently. Restrictions on the use of gear are also in effect. The use of bottom trawl and pelagic trawl is not permitted inside 12 nm along the northern coast of Iceland. Similar restrictions are implemented elsewhere based on engine size and size of vessels for example large demersal trawlers are not permitted to fish within 12 nm from the shore. In many areas special rules regarding fishing gear apply such as mandatory use of a sorting grid when fishing for shrimp to avoid juveniles and small fish or bycatch grids when fishing for pelagic species in certain areas.

Finally, as previously discussed, it is the policy of the Icelandic government to protect vulnerable marine ecosystems (VMEs; cold-water corals and hydrothermal vents), from significant adverse impact from bottom contacting gear. Known cold-water coral reefs and hydrothermal vents are protected through permanent closures.

⁷⁰ <https://www.hafogvatn.is/static/files/Veidiradgjof/vistkerfi.pdf> in Icelandic with an English version available at: https://www.ices.dk/sites/pub/Publication%20Reports/Advice/2017/2017/Ecosystem_overview-Icelandic_Waters_ecoregion.pdf

⁷¹ <https://eng.atvinnuvegaraduneyti.is/publications/news/nr/8133>

9. Performance specific to agreed corrective action plans

Not applicable.

10. Unclosed, new non-conformances and new corrective action plans

Not applicable.

11. Future Surveillance Actions

No specific future surveillance actions beyond those already required by the IRF Programme (i.e. annual surveillance).

12. Client signed acceptance of the action plan

Not applicable.

13. Recommendation and Determination

The assessment team recommends that the management system of the applicant fisheries, the Icelandic saithe (*Pollachius virens*) commercial fisheries under state management by the Icelandic Ministry of Industries and Innovation, fished directly by demersal trawl, long-line, gill net, Danish seine net, and hook and line by small vessel gear and indirectly by Nephrops trawls, shrimp trawls, pelagic trawls and purse seines, are granted continued certification. Global Trust duly confirms that continued certification is granted.

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ICES 2017. ICES Advice on fishing opportunities, catch, and effort Greenland Sea and Icelandic Waters Ecoregions – Saithe (<i>Pollachius virens</i>) in Division 5.a (Iceland grounds).	http://ices.dk/sites/pub/Publication%20Reports/Advice/2017/2017/pok.27.5a.pdf
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15. Appendix 1. Surveillance Assessment Team Bios

Based on the technical expertise required to carry out the above fishery assessment, Global Trust Certification Ltd., selected the Surveillance Assessment team members for the fishery as follows.

Sam Dignan, (Lead Assessor)

Sam Dignan is a fisheries scientist who has previously worked with the Department of Environment, Food and Agriculture (DEFA), Isle of Man and Bangor University Fisheries and Conservation Science Group (Wales). He has a BSc in Biological and Chemical Sciences with Zoology from University College Cork and an MSc in Marine Environmental Protection from Bangor University. He has experience conducting stock assessments, from the survey design and implementation phases through to final analysis and report presentation; from 2013 to 2015 he was a member of the ICES working group on scallop stock assessment. He has been involved in providing scientific data to ensure fishery compliance with the Marine Stewardship Council's (MSC) certification framework and has participated in MSC surveillance audits from a client's perspective. Sam has extensive experience of interacting directly with fishers and their representative organisations as well as members of scientific and government institutions. He was previously an advisor to the Isle of Man Queen Scallop Management Board that manages the MSC certified Isle of Man queen scallop fishery. He has also worked on the spatial analysis of fishing activity, using Vessel Monitoring System (VMS) and logbook data, to spatially quantify fishing activity and fisheries-ecosystem interactions. Sam is an ISO approved lead auditor.

Dankert Skagen, (Assessor)*

Dankert retired from the Institute of Marine Research (IMR), Bergen in 2010, where he worked for 22 years. His responsibilities included stock assessment, multispecies work, in particular in the North Sea, work connected to the introduction of the precautionary approach in fisheries and more recently, on development of harvest control rules and management strategies. He was leader of the IMR research program for population dynamics and multispecies investigations in 1996-97 and for the development of new assessment tools for North-East arctic cod in 1998-99 and the assessment package TASACS in 2007-08. In addition, he has developed several programs for simulating harvest control rules that are commonly used in fisheries management today. Within ICES, he has participated in a wide range of working groups and been chairman of several of them, including the Study Group of Management Strategies. He was chairman of the Resource Management Committee for 3 years and member of ACFM for 7 years.

***Dankert was not available to travel during the site visit and so conducted his duties offsite using information supplied to him by the other members of the Assessment Team. Dankert did submit specific queries to the various stakeholders in the form of agenda items prior to the site visit.**

Gísli Svan Einarsson, (Assessor)

Gísli Svan Einarsson has in depth knowledge of the management system and operational management of Icelandic ground fish fisheries during his previous employment as a Fleet Manager of FISK Seafood for 18 years. Specialist assessor skills stem from his knowledge of quota setting, allocation and monitoring and compliance. Local knowledge of fishery management concerns, current knowledge, fleets, organizations, fleet structure and supply chains. Gísli Svan has been a Project Manager of many Projects concerning the Fishing Industry and a specialist in fish traceability. Gísli is currently employed as Manager by VERID Science Park, Iceland. Qualifications include a BA from the University of Bifröst and Diploma in Administration in Fishing Industry from "Tækniskóli Íslands" now the University of Reykjavík.